KEY OUTCOME INDICATORS

FOR EVALUATING COMPREHENSIVE TOBACCO CONTROL PROGRAMS

May 2005

DEPARTMENT OF HEALTH AND HUMAN SERVICES Centers for Disease Control and Prevention



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An **OUTCOME INDICATOR** is a specific, observable, and measurable characteristic or change that will represent achievement of the outcome.

From: United Way of America. *Measuring Program Outcomes: A Practical Approach.* Alexandria, VA: United Way of America; 1996.

For more information, contact CDC Office on Smoking and Health 770-488-5703

For additional copies, e-mail your request to:□ tobaccoinfo@cdc.gov□

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Naming of surveillance systems, databases, and evaluation tools is for example purposes only and does not constitute endorsement by the Centers for Disease Control and Prevention or the U.S. Department of Health and Human Services.

KEY OUTCOME INDICATORS FOR

Evaluating Comprehensive Tobacco Control Programs



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Preface 🗆

If the United States were to meet the *Healthy People 2010* goal of reducing smoking prevalence to 12% among adults and 16% among young people aged 14 through 17 years, more than 7 million premature deaths after 2010 could be prevented.¹² Studies show that investing in state tobacco control programs and implementing effective tobacco control policies significantly reduces cigarette consumption and improves health outcomes.³⁻⁹ To continue funding state programs, however, legislators, policy makers, and other funders of state programs want to see evidence that the program is effective and that resources are being used wisely.

To produce such evidence, state tobacco control programs must evaluate their programs. Good evaluation is the key to persuading policy makers that your program is producing results that will lead to improved health for the community.

If good evaluation is key to proving that your program is effective, then selecting the right indicators to measure is key to a good evaluation. That's where this book will help.

This publication is a companion to the 2001 publication *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs*, which is based on the Centers for Disease Control and Prevention's (CDC's) *Framework for Program Evaluation*.^{10,11} In *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs*, we discuss in detail the six steps of a good evaluation as they apply to tobacco prevention and control programs:

- 1. Engage stakeholders.
- 2. Describe the program.
- 3. Focus the evaluation.
- 4. Gather credible evidence.
- 5. Justify your conclusions.
- 6. Ensure evaluation findings are used and share lessons learned.

This new publication provides information on selecting indicators and linking them to outcomes, the main focus of step 3 (focus the evaluation) and step 4 (gather credible evidence).

In *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs*, we described how to select indicators to measure program outcomes. We also gave examples of indicators and suggested sources of data on those indicators.¹⁰ This publication goes further. Here we discuss in detail 120 evidence-based key indicators that have been scientifically linked to program outcomes. We also document the evidence that shows the value of using these indicators to measure the progress of a state tobacco control program.

To help you make informed choices about which indicators are most suitable for your program, we engaged a panel of experts in the field of tobacco control to rate each indicator on various criteria, including overall quality, resources needed, strength of evaluation evidence, utility, accepted practice, and face validity to policy makers. The ratings will help the reader decide, for example, which indicators can be measured within budget or which indicators are likely to carry the most weight with policy makers. In essence, this publication is a consumer's guide to tobacco control indicators for program managers and evaluators.

In this publication we provide examples of data sources and survey questions that evaluators can use to gather data from their programs' target populations. We were particularly careful about our choice of example data sources and survey questions. Most come from commonly used state and national surveys and surveillance systems, and using them will allow managers and evaluators to compare their findings with data from other states and over time.

Evaluation of key indicators over time will help monitor progress toward expected outcomes and refine program activities as needed. Using well designed evaluation methods will increase your program's and your evaluation's chance of success. We encourage you to read more about the multiple purposes of program evaluation in *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs.*¹⁰

We also hope that this publication will help to advance national evaluation and surveillance efforts by encouraging managers and evaluators of state tobacco control programs to use standard questions from commonly used state or national surveys or surveillance systems. If states use comparable indicators, questions, and collection methods, we will be better able to assess the national impact of state tobacco control programs.

Technical Assistance

CDC is ready to help state and territorial health departments plan, implement, and evaluate tobacco prevention and control programs. To contact CDC's Office on Smoking and Health, please call (770) 488–5703 or e-mail at tobaccoinfo@cdc.gov.

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How This Book Is Organized

The chart below shows the layout of this book.



- Develop process indicators
- Identify indicators to measure tobacco-related disparities
- Encourage evaluation research
- A. National Tobacco Control Program
- B. Selecting and Rating the Indicators
- C. Expert Panel Members
- D. Data Source Indicator Table
- Definitions of words and terms used in this book

CHAPTER 1

Introduction



Introduction

Purpose

CDC developed this publication to help state and territorial health departments plan and evaluate state tobacco control programs. This publication is a companion to *Best Practices for Comprehensive Tobacco Control Programs, Introduction to Program Evaluation for Comprehensive Tobacco Control Programs, and Surveillance and Evaluation Data Sources for Comprehensive Tobacco Control Programs.*^{1–3}

Audience

The primary audiences for this publication are (1) planners, managers, and evaluators of state programs to prevent or control tobacco use and (2) CDC's national partners in the fight against tobacco use.

The National Tobacco Control Program

As part of its mission to reduce the incidence of tobacco-related disease and preventable death, CDC created the National Tobacco Control Program (NTCP) to encourage coordinated, nationwide activities. The goal of the NTCP is to reduce tobacco-related disease, disability, and death. This overarching goal is subdivided into four goal areas:

- ▶ Preventing initiation of tobacco use among young people.
- ▶ Eliminating nonsmokers' exposure to secondhand smoke.
- ▶ Promoting quitting among adults and young people.
- ▶ Identifying and eliminating tobacco-related disparities.

For more information on the NTCP, see Appendix A.□

Logic Models

As explained in *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs,* logic models depict the presumed causal pathways that connect program inputs, activities, and outputs with short-term, intermediate, and long-term outcomes.² An example of a basic logic model is provided in Figure 1.

To help tobacco control programs with planning and evaluation, we updated logic models previously published in the *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs*.



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We numbered the outputs (direct results of program activities) and outcomes in each logic model to allow for easy reference in discussing the links between logic model components.

The logic models for the NTCP's goal areas can be used in several ways:

- ▶ To see the links between program activities; outputs; and short-term, intermediate, □ and long-term outcomes.□
- ▶ To identify relevant short-term, intermediate, and long-term outcomes. □
- ▶ To assist in selecting indicators to measure outcomes. □

Outcome Components

The outcome components in the logic models are categorized as short-term, intermediate, or long-term to indicate a presumed causal sequence.

For each outcome component, we provide an outcome overview in which we summarize the scientific evidence in support of the assumption that implementing the program activities shown in the NTCP logic model for a particular goal area will lead to the short-term or intermediate outcomes shown in the same NTCP logic model. In turn, achieving the short-term and intermediate outcomes will affect the long-term outcomes in the logic model. For example, if a program is working with the example logic model shown in Figure 1 and the program selects outcome component 7 as its intermediate outcome, program activities designed to achieve changes in short-term outcomes 4, 5, and 6 (linked vertically on the logic model) should lead to changes in outcome 7 (linked horizontally with outcomes 4, 5, and 6 on the logic model). Indeed, not only will changes to outcomes 4, 5, and 6 affect outcome 7, but they will also affect intermediate outcome 8 as well as long-term outcomes 9 and 10 and distal outcomes 11 and 12. Distal outcomes and are the same for the first three NTCP goal areas.

Indicators

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Outcome indicators are specific, observable, and measurable characteristics or changes that represent achievement of an outcome.⁴

For example, if your program is trying to increase restrictions on young people's access to tobacco and you measured the proportion of jurisdictions with policies that control the location, number, and density of retail outlets that sell cigarettes, the result would indicate the extent of your progress toward creating restricted access policies in all jurisdictions.

Most indicators we discuss in this publication are useful for measuring progress toward reducing cigarette use. However, we encourage programs to broaden their surveillance and evaluation activities to include measuring all forms of tobacco use, including spit tobacco (smokeless), bidis, small cigars, and loose tobacco (roll your own).

In this publication, indicators are organized by outcome component in the logic models for goal areas 1, 2, and 3 of the NTCP. We list indicators for only the first

three NTCP goal areas because the logic models for these goal areas focus on evaluating and measuring the *effects* of a state tobacco prevention and control program. The focus of the logic model for goal area 4 (page 271) is on developing and increasing organizational capacity to plan and implement activities to identify and eliminate tobacco-related disparities. Currently, few well-established, evidence-based indicators are available for measuring a program's success in increasing organizational capacity in this area. See Chapter 5 for more details.

Indicators to measure distal outcomes in each goal area (i.e., reduced tobaccorelated morbidity, mortality, and disparities) are not included in this book for two reasons. First, the research base establishing linkage between behavioral outcomes (e.g., reductions in tobacco consumption and tobacco use prevalence) and the distal outcomes is well established. Therefore, tobacco control programs need to demonstrate only an effect on behavioral outcomes and they can assume that these will lead to favorable health effects. Second, we determined that the greatest expressed needs of the states for evaluation assistance would be addressed by identifying short-term and intermediate outcome indicators.

This does not mean that programs should not monitor their effect on the distal outcomes in the NTCP logic models. Although some tobacco-related diseases (e.g., lung cancer) are slow to be affected by tobacco prevention and control programs, many positive health effects are realized relatively quickly (e.g., reductions in the risk of cardiovascular disease and low birthweight in babies).⁵ Some long-standing programs (e.g., California Tobacco Control Program) have been able to show an effect on long-term outcomes, but most states have not had comprehensive programs in place long enough to show such effects.^{6–8}

We also do not intend to imply that measuring outcomes is sufficient for evaluating a tobacco control program. It is not. Equally important is process evaluation, which focuses on measuring program implementation. (See *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs* for information on process evaluation.)² CDC has begun researching indicators for use in process evaluation. See Chapter 5 for a brief discussion of this topic.

Program managers and evaluators who want to evaluate their progress toward NTCP goal area 4 (identifying and eliminating tobacco-related disparities) can do so by using the indicators for the other three goal areas and analyzing the data gathered by race, ethnicity, or tobacco-related disparity. For example, by measuring the level of confirmed awareness of media messages on the dangers of secondhand smoke (indicator 2.3.1) across various racial populations, evaluators can learn whether the messages' reach varied among racial groups.

Indicator Selection and Rating

CDC proposed a set of outcome indicators and engaged a panel of 16 experts in tobacco control practice, evaluation, and research to assess each indicator on the basis of the following criteria: strength of evaluation evidence, utility, face validity to policy makers, conformity with accepted practice, uniqueness, overall quality, and how essential the indicator is for evaluating state tobacco control programs.

The experts also indicated the level of resources needed to collect and analyze data on the indicator. In addition to rating the indicators that CDC proposed, the experts suggested other indicators and sources of data for those indicators.

CDC reviewed the experts' responses, comments, and suggestions and compiled the results into an individual rating across criteria for each indicator. A few indicators, however, have no ratings because they were added at the suggestion of the experts after the rating process was complete. These indicators have the symbol NR after their numbers.

In addition, the experts' ratings showed that the criterion "essential for evaluation" was highly correlated with "overall quality" and is therefore omitted from the indicator rating tables described below. Likewise, the "uniqueness" criterion was used only to narrow the indicator lists (see Appendix B).

For a list of expert panel members, see Appendix C.

Because some reviewers said they were not familiar with all the research on all goal areas, we do not report their ratings on the "strength of evaluation evidence" criterion. Instead, under contract with CDC, the Battelle Centers for Public Health Research and Evaluation rated the strength of scientific evidence that supports using each indicator to measure a downstream outcome of a tobacco control program. This information can be found in the indicator rating tables (described below) for each outcome in the related logic model.

For detailed information on how CDC selected indicators, how the expert panelists and Battelle Centers for Public Health Research and Evaluation went about their tasks, and how the ratings were calculated, see Appendix B. Also in Appendix B is a full explanation of how CDC compiled the indicator ratings.



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Indicator Rating Tables

For each outcome component of the logic models, we provide an indicator rating table. In each table is a list of all the indicators associated with the outcome component and the ratings for each indicator by criterion. Using this table makes it easy to compare all the indicators for one outcome. The number and name of each relevant indicator is provided in each table, as are graphic displays of the criteria scores for each indicator.

An example of an indicator rating and an explanation of how to read it is provided in Figure 2. The following are definitions of the criteria on which the ratings are based:□

- ▶ **Overall quality.** The general worth of the indicator as it relates to evaluating state tobacco control programs.
- ▶ **Resources needed.** Dollar signs show the amount of resources (funds, time, and effort) needed to collect and analyze data on the indicator using the most commonly available data source: the more dollar signs (maximum four), the more resources needed. The dollar signs do not represent specific amounts because the actual cost of measuring and analyzing an indicator varies according to the existing capacity of a state health department or organization to evaluate its programs.
- ▶ Strength of evaluation evidence. The degree to which scientific evidence supports the assumption that implementing interventions to effect change in a given indicator (e.g., proportion of schools or school districts that provide program-specific training for teachers) will lead to measurable downstream outcome (e.g., reduced susceptibility to experimentation with tobacco products).
- ▶ Utility. The extent to which the indicator is useful for answering evaluation questions for comprehensive state tobacco control programs.
- ▶ **Face validity.** The degree to which data on the indicator would appear valid to tobacco program stakeholders, such as policy makers.
- ► Accepted practice. The degree to which using the indicator to measure a tobacco control program's progress is consistent with accepted practice.

In addition, certain symbols are associated with some of the ratings: \Box

- ► An asterisk (*) indicates low reviewer response: if less than 75% of experts rated the indicator or if more than 75% of experts gave a certain criterion an invalid rating (e.g., "don't know"), we considered the indicator to have low reviewer response. A low response suggests a high degree of uncertainty among raters. An example of such an indicator is 2.3.2: Level of receptivity to media messages about secondhand smoke.
- ► A dagger (†) indicates a low level of agreement among reviewers: if less than 75% of the valid ratings were within one point of each other, we considered the rating to have a low level of agreement. An example of an indicator with a low level of agreement is 1.6.3: Proportion of students who would ever wear or use something with a tobacco company name or picture. This low level of agreement represents a relatively high degree of variability in the raters' responses for the criterion.
- ▶ A diamond (◊) indicates that the "resources needed" rating for this indicator was modified by CDC after the experts provided their ratings for this criterion. An example of such an indicator is 1.9.1: Extent and type of retail tobacco advertising and promotions.

Indicator Profiles

Each indicator listed in this publication is associated with one short-term, intermediate, or long-term outcome component in a specific logic model for each of the NTCP's first three goal areas. Several indicators, however, are associated with more than one NTCP goal area. These indicators may have different indicator ratings, depending on the NTCP goal area and logic model component. In addition, the number of indicators for each logic model component varies considerably; some have only one indicator, while others have many.

For each indicator, we provide an indicator profile. These profiles provide detailed information about each indicator, as follows:

- ▶ Indicator number and name. Each indicator is uniquely identified by three numbers. The first number represents the goal area, the second number represents the outcome component within the goal area logic model, and the third number represents the indicator. For example, indicator 1.6.3 is number 3 on the list of indicators associated with outcome component 6 in the logic model for NTCP goal area 1.
- Outcome component. The title of the outcome component (i.e., logic model box) is provided in the logic model.
- What to measure. A description is included of what to measure in order to gather data on the indicator.
- ▶ Why this indicator is useful. The rationale is provided for using the indicator as a measure of a specific outcome in the logic model.
- Example data source(s). Listed are some example surveys and sources of data to measure the indicator as well as the population from which the data could be collected (if not apparent from the title). Most sources we list are well known and widely used state or national surveys or surveillance systems.³ We also list non-standardized topic-specific data sources (e.g., media tracking, policy tracking, worksite surveys, environmental scans, and other tobacco-related state surveys) that may not be widely used by state tobacco programs but can be useful for evaluation. If similar survey questions are in multiple data sources, we list the data source most commonly available to state tobacco control programs. In addition to measuring the suggested indicator, evaluators may want to collect demographic data such as survey respondents' age, sex, race, ethnicity, and city or county of residence.
- Population group(s). The population group(s) include(s) the individuals from which data about this indicator are most commonly collected, if applicable.
- Example survey question(s). These are usually survey questions from state or national surveys or surveillance systems. When appropriate, the range of possible responses to the survey questions is also given. If no state or national survey has an appropriate question, we created an example question.
- Comments. Here we provide any additional information we have on this indicator. For example, we may suggest other uses for the indicator, the indicator's limitations (if any) as a measure of a program's progress, or sources of information on data collection methods.
- **KEY OUTCOME INDIGATORS** for Evaluating Comprehensive Tobacco Control Programs

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Reviewers' ratings. The rating tables include the criterion ratings given to the indicator by the panel of experts and Battelle Centers for Public Health Research and Evaluation ("strength of evaluation evidence" criterion only).

Using This Book to Plan a State Tobacco Control Program Evaluation

State tobacco control program managers need to evaluate their programs to demonstrate their effects, account for their funding, and improve their programs. Effective tobacco control programs require careful planning, implementation, and evaluation. To develop a successful program and a useful evaluation, program staff and program evaluators must work collaboratively on program planning and evaluation planning. A strong evaluation will not salvage a weak program, and a strong program cannot be proven effective without a defensible evaluation.

Managers and evaluators can use this publication to help them select the program's outcomes and the key indicators for evaluating the program's success in achieving the selected outcomes. Programs need to avoid two common pitfalls: (1) choosing interventions without sufficient plans or funds for evaluation; and (2) only selecting indicators primarily for research purposes rather than for program evaluation.¹

Seven major steps are involved in planning an effective program and program evaluation. The order in which each step is taken can vary depending on the program's circumstances. For example, the first step of a program with limited funds for evaluation might be to examine the indicator rating tables to see which indicators require the fewest resources for data collection and analysis. Alternatively, the first step might be to review Appendix D (Data Source Indicator Table) to determine which indicators are being measured by surveillance and evaluation methods already in place in the state. Another program might be given funds specifically to reduce nonsmokers' exposure to secondhand smoke. Since the funders selected this program's long-term outcome, the planners' first step could be to examine the logic model of goal area 2 (eliminating nonsmokers' exposure to secondhand smoke) to select the short-term and intermediate outcomes they will work toward achieving.

Below are the seven major steps involved in planning and evaluating a state tobacco control program. This book provides assistance for steps 1–4 and step 7.

States are not restricted to addressing one goal area. In fact, we encourage programs to work across several goal areas. However, it is best to go through the steps separately for each selected goal area and then consider program strategies and indicators across goal areas. This approach can help produce efficiencies of scale in both operating programs and in evaluating them.

Step 1. Select the NTCP goal area that suits your program best.

Look at the logic models for each NTCP goal area carefully, keeping in mind that we do not list outcome indicators for goal area 4 in this publication (see page 5 in this chapter and page 269 in Chapter 5 for an explanation). For program planning, it is often helpful to read logic models backward; that is, begin with the long-term outcomes and trace a causal pathway back through intermediate outcomes, to shortterm outcomes, to program outputs and program activities. After reviewing the logic models and your state's circumstances (e.g., political situation, resources, and tobacco-related statistics), select the goal area(s) that best fit your state's needs.

Step 2. Select long-term outcomes for your program.

Read the outcome overviews for the long-term outcome components in the selected goal area's logic model. This information will help you understand the rationale and empirical support for the logic model pathway that links specific program activities with specific outcomes. If you need more information, read some of the related articles listed after the references for each outcome overview in the section titled "For Further Reading." Then, on the basis of this information, select one or more long-term outcomes, again keeping in mind your state's circumstances, resources, and needs.

Step 3. Select short-term and intermediate outcomes for your program.

Read the outcome overviews for each short-term and intermediate outcome component that is linked to your selected long-term outcomes. If you need more information, read some of the related articles listed after the references for each outcome overview in the section titled "For Further Reading." Based on what you have read and your program's circumstances, select short-term and intermediate outcomes that will lead to your selected long-term outcomes.

Step 4. Select indicators of progress toward your selected short-term, intermediate, and long-term outcomes.

Examine the indicator rating tables relevant to the long-term, intermediate, and short-term outcomes you have selected. Compare ratings pertaining to the indicators' overall quality, resources needed, strength of evaluation evidence, utility, face validity, and accepted practice. Select candidate indicators and learn more about them by reading each indicator profile. On the basis of your reading and your program's circumstances, select indicators to show progress toward your selected short-term, intermediate, and long-term outcomes.

Step 5. Select or design activities to achieve your selected outcomes.

Program activities should be designed to achieve intended outcomes. To learn more about designing, planning, and implementing evidence-based tobacco control activities, managers and evaluators should refer to several evidence-based publications, such as:

- ▶ Best Practices for Comprehensive Tobacco Control Programs¹
- ▶ Reducing Tobacco Use: A Report of the Surgeon General⁵
- ► The Guide to Community Preventive Services: Tobacco Use Prevention and Control⁶
- ▶ Treating Tobacco Use and Dependence: Clinical Practice Guideline⁷

- ▶ The Health Consequences of Smoking: A Report of the Surgeon General⁸
- ▶ Preventing Tobacco Use Among Young People: A Report of the Surgeon General⁹
- ▶ Women and Smoking: A Report of the Surgeon General¹⁰
- ▶ Tobacco Use Among U.S. Racial/Ethnic Minority Groups—African Americans, American Indians and Alaska Natives, Asian Americans and Pacific Islanders, and Hispanics: A Report of the Surgeon General¹²

We also encourage managers and evaluators to contact their state's program consultant at CDC.

Step 6. Implement your selected intervention activities.

Program staff should implement intervention activities and monitor them to determine the degree to which activities have been implemented as intended.¹¹

Step 7. Evaluate your progress toward achieving your selected outcomes.

Monitor indicators selected in step 4 to assess your program's progress over time and to compare your data with those of other states. Focus your evaluation design on answering your evaluation questions within your state context by creating program objectives. Good program objectives are SMART (i.e., they are specific, measurable, achievable, relevant, and time-bound). An example of a SMART objective is increasing the percentage of young people in a given state who have confirmed awareness of anti-tobacco messages on the dangers of secondhand smoke from 25% in January 2005 to 50% in January 2006. For more information on creating SMART objectives, see *Introduction to Program Evaluation for Comprehensive Tobacco Control Programs.*²

The Importance of Merging Program and Evaluation Planning Early in the Program Planning Process

When a program is organized and planned on the basis of the goal area's logic model, managers and evaluators essentially have an outline of their outcome evaluation plan early in the program planning process. As the program evolves, managers and staff can make adjustments to program activities and, at the same time, the evaluation plan. Evaluation data can be used to show the program's effect and to inform planning and implementation of program activities.

For information on program planning, see the publications listed in step 5 (page 10).

Steps for Planning and Evaluating a State Tobacco Control Program

- 1. Select the NTCP goal area that suits your □ program best. □
- 2. Select long-term outcomes for your program. \Box
- 3. Select short-term and intermediate outcomes for your program.
- 4. Select indicators of progress toward your selected short-term, intermediate, and long-term outcomes.
- 5. Select or design activities to achieve your selected outcomes.
- 6. Implement your selected intervention activities.
- 7. Evaluate your progress toward achieving your selected outcomes.

Planning an Evaluation of a State Tobacco Control Program: A Hypothetical Example

In this example, assume that recent data from a state's adult tobacco survey show an increase in nonsmokers' exposure to secondhand smoke among adults, and state legislators are concerned about this increase. The legislators let it be known that new funds may become available if the state tobacco program can show that it is effective in reducing nonsmokers' exposure to secondhand smoke.

On the basis of these factors, the state tobacco control program follows the steps described above:

Step 1. Select the NTCP goal area that suits your program best.

The legislature is providing funds specifically to eliminate nonsmokers' exposure to secondhand smoke. Therefore, the state tobacco control program chooses NTCP goal area 2: Eliminating nonsmokers' exposure to secondhand smoke.

Step 2. Select long-term outcomes for your program.

Program staff and evaluators review the logic model for NTCP goal area 2 (page 123) and select two long-term outcomes that they aim to achieve:

Outcome 7. Reduced exposure to secondhand smoke

Outcome 8. Reduced tobacco consumption

To learn about these long-term outcomes, they study the relevant outcome component overviews (pages 174 and 184) and read several articles listed after the references for each overview in the section titled "For Further Reading."

Step 3. Select short-term and intermediate outcomes for your program.

Following our recommendations, the program planners and evaluators read the logic model for NTCP goal area 2 backward (starting at long-term outcomes) to select intermediate and short-term outcomes. They select one intermediate outcome:

Outcome 6. Compliance with tobacco-free policies

This outcome serves as a funnel between the long-term outcomes (selected in step 2) and three short-term outcomes in the logic model of NTCP goal area 2:

- Outcome 3. Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies
- Outcome 4. Creation of tobacco-free policies
- Outcome 5. Enforcement of tobacco-free public policies

The program planners and evaluators understand that achieving one or more of these short-term and intermediate outcomes will lead to achieving the selected longterm outcomes and then to the distal outcomes of reducing tobacco-related morbidity and mortality and decreasing tobacco-related disparities. The planners and evaluators select the suggested short-term and intermediate outcomes with the intention of learning more about them before making a final decision about which outcomes are most relevant to their program.

The planners and evaluators read the outcome component overviews on the candidate short-term outcomes (pages 127, 147, 159) and intermediate outcome (page 165). They also read several of the articles listed after the references for each outcome component overview in the section titled "For Further Reading" to determine the degree to which selected outcomes are relevant to their program.

Step 4. Select indicators of progress toward your selected short-term, intermediate, and long-term outcomes.

Next, the planners and evaluators look at the list of indicators associated with each selected outcome component (3–8), and they begin with outcome 3.

First the planners and evaluators examine the indicator rating table for outcome 3 (page 131). By doing so, they can assess which indicators meet the criteria (e.g., overall quality, resources needed, strength of evaluation evidence, utility, face validity, and accepted practice) that are most important to the program. Because the available funds are not sufficient for an expensive evaluation, the planners pay special attention to the "resources needed" criterion in the indicator rating table to avoid selecting indicators that are too costly to measure. In addition, since the state legislature expressed an interest in this effort, program managers want to select indicators that have a high rating for face validity to policy makers.

Before making a decision about which indicators to select, however, the planners and evaluators read the information in the indicator profiles associated with outcome component 3 (pages 132–146).

The planners and evaluators realize that data collection for all the indicators would be equally expensive if they were to design and implement a new survey. But, because they have studied the indicator information carefully, they realize that three indicators associated with outcome component 3 can be measured using CDC Recommended Questions in the State's Adult Tobacco Survey:

- 2.3.5 Proportion of the population that thinks second hand smoke is harmful
- 2.3.6 Proportion of the population that thinks secondhand smoke is harmful to children and pregnant women
- 2.3.7 Level of support for creating tobacco-free policies in public places and workplaces

Another indicator can be measured using CDC's Recommended Questions in Supplemental Section D: Environmental Tobacco Smoke in the State's Adult Tobacco Survey:

2.3.4 □ Proportion of the population willing to ask someone not to smoke in □ their presence □

In addition, another indicator can be measured using the CDC's Recommended Questions in Supplemental Section F: Policy Issues in the State's Adult Tobacco Survey:

2.3.10^{NR} Level of support for creating policies in schools

The planners and evaluators also understand that short-term changes in the knowledge and attitudes of young people are important contributors to successful enforcement of, and compliance with, tobacco-free policies. They therefore decide to monitor indicator 2.3.5, which can be measured using CDC's Recommended Core Questions in the State's Youth Tobacco Survey:

2.3.5. Proportion of the population that thinks second hand smoke is harmful

The planners and evaluators use the same process to select indicators for each of the other selected outcome components (4, 5, 6, 7, and 8).

Step 5. Select or design activities to achieve your selected outcomes.

The program planners select and design evidence-based interventions, such as countermarketing campaigns focused on the dangers of secondhand smoke; activities to create tobacco-free school, home, and workplace policies; and activities to mobilize decision makers to promote bans on secondhand smoke. See Appendix A for more information on program strategies.

Step 6. Implement your selected intervention activities.

The program staff implements the intervention activities and continuously monitors (1) whether the activities are being implemented as intended and (2) the extent to which the program is reaching its target audiences.

Step 7. Evaluate your progress toward achieving your selected outcomes.

The planners and evaluators translate indicators into SMART program objectives. For example, for indicator 2.3.7 (level of support for creating tobacco-free policies in public places and workplaces), they create the following objective: Increase the percentage of adults in the state who believe that smoking should not be allowed at all in indoor workplaces from 20% in January 2005 to at least 50% in June 2006. In addition, the planners and evaluators measure the selected indicators, track changes over time, and compare their data to data from similar states.

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CHAPTER 2

Goal Area 1: Preventing Initiation of Tobacco Use Among Young People





Goal Area 1

Preventing Initiation of Tobacco Use Among Young People

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Preventing Initiation of Tobacco Use Among Young People

Short-term Outcomes

- Outcome 6: Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation
 - ▶ **1.6.1** Level of confirmed awareness of anti-tobacco media messages
 - ▶ **1.6.2** Level of receptivity to anti-tobacco media messages
 - ▶ **1.6.3** Proportion of students who would ever wear or use something with a tobacco company name or picture
 - ▶ **1.6.4** Level of support for policies, and enforcement of policies, to decrease young people's access to tobacco
 - ▶ **1.6.5** Level of support for increasing excise tax on tobacco products
 - ▶ **1.6.6** Level of awareness among parents about the importance of discussing tobacco use with their children
 - ▶ 1.6.7^{NR□} Level of support for creating policies in schools
 - ▶ **1.6.8**^{NR} Proportion of young people who think that the cigarette companies try to get young people to smoke

Outcome 7: Increased anti-tobacco policies and programs in schools

- ▶ 1.7.1 Proportion of schools or school districts reporting the implementation of 100% tobacco-free policies
- ▶ 1.7.2 Proportion of schools or school districts that provide instruction on tobacco-use prevention that meets CDC guidelines
- ► 1.7.3 Proportion of schools or school districts that provide tobacco-use prevention education in grades K–12
- ► 1.7.4 Proportion of schools or school districts that provide program-specific training for teachers
- ▶ 1.7.5 Proportion of schools or school districts that involve families in support of school-based programs
- ▶ 1.7.6 Proportion of schools or school districts that support cessation interventions for students and staff who use tobacco
- ▶ 1.7.7 Proportion of schools or school districts that assess their tobacco-use prevention program at regular intervals
- ▶ 1.7.8 Proportion of students who participate in tobacco-use prevention activities

- ▶ 1.7.9 Level of reported exposure to school-based tobacco-use prevention curricula that meet CDC guidelines
- ▶ 1.7.10 Perceived compliance with tobacco-free policies in schools
- ▶ 1.7.11 Proportion of schools or school districts with policies that regulate display of tobacco industry promotional items

Outcome 8: Increased restriction and enforcement of restrictions on tobacco sales to minors

- ▶ **1.8.1** Proportion of jurisdictions with policies that ban tobacco vending machine sales in places accessible to young people
- ▶ 1.8.2 Proportion of jurisdictions with policies that require retail licenses to sell tobacco products
- ▶ 1.8.3 Proportion of jurisdictions with policies that control the location, number, and density of retail outlets
- ► 1.8.4 Proportion of jurisdictions with policies that control self-service tobacco sales
- ▶ 1.8.5 Number of compliance checks conducted by enforcement agencies
- ▶ 1.8.6 Number of warnings, citations, and fines issued for infractions of public policies against young people's access to tobacco products
- ▶ 1.8.7 Changes in state tobacco control laws that preempt stronger local tobacco control laws

■ Outcome 9: Reduced tobacco industry influences □

- ▶ **1.9.1** Extent and type of retail tobacco advertising and promotions
- ▶ 1.9.2 Proportion of jurisdictions with policies that regulate the extent and type of retail tobacco advertising and promotions
- ▶ **1.9.3** Extent of tobacco advertising outside of stores
- ► **1.9.4** Proportion of jurisdictions with policies that regulate the extent of tobacco advertising outside of stores
- ▶ **1.9.5** Extent of tobacco industry sponsorship of public and private events
- ► **1.9.6** Proportion of jurisdictions with policies that regulate tobacco industry sponsorship of public events
- ▶ 1.9.7 Extent of tobacco advertising on school property, at school events, and near schools
- ▶ **1.9.8** □ Extent of tobacco advertising in print media

- ▶ 1.9.9 □ Amount and quality of news media stories about tobacco industry practices and political lobbying
- ▶ 1.9.10 □ Number and type of Master Settlement Agreement violations by tobacco companies
- ▶ **1.9.11** Extent of tobacco industry contributions to institutions and groups
- ► 1.9.12 Amount of tobacco industry campaign contributions to local and state politicians

Intermediate Outcomes

- Outcome 10: Reduced susceptibility to experimentation with tobacco products
 - ▶ 1.10.1 □ Proportion of young people who think that smoking is cool and helps them fit in
 - ▶ **1.10.2** Proportion of young people who think that young people who smoke have more friends
 - ▶ 1.10.3 Proportion of young people who report that their parents have discussed not smoking with them
 - ▶ 1.10.4 Proportion of parents who report that they have discussed not smoking with their children
 - ▶ **1.10.5** Proportion of young people who are susceptible never-smokers

Outcome 11: Decreased access to tobacco products

- ▶ 1.11.1 Proportion of successful attempts to purchase tobacco products by young people
- ▶ 1.11.2 Proportion of young people reporting that they have been sold tobacco products by a retailer
- ▶ 1.11.3 Proportion of young people reporting that they have been unsuccessful in purchasing tobacco products from a retailer
- ▶ 1.11.4 Proportion of young people reporting that they have received tobacco products from a social source
- ▶ 1.11.5 Proportion of young people reporting that they purchased cigarettes from a vending machine
- ▶ **1.11.6**^{NR} Proportion of young people who believe that it is easy to obtain tobacco products

Outcome 12: Increased price of tobacco products

▶ 1.12.1 Amount of tobacco product excise tax

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Long-term Outcomes

Outcome 13: Reduced initiation of tobacco use by young people

- ▶ 1.13.1 Average age at which young people first smoked a whole cigarette
- ▶ 1.13.2 Proportion of young people who report never having tried a cigarette

Outcome 14: Reduced tobacco-use prevalence among young people

- ▶ **1.14.1** Prevalence of tobacco use among young people
- ▶ 1.14.2 Proportion of established young smokers
Outcome 6

Increased Knowledge of, Improved Anti-tobacco Attitudes Toward, and Increased Support for Policies to Reduce Youth Initiation

The theory of change associated with preventing young people from starting to use tobacco begins with increasing their knowledge of the dangers of tobacco use, changing their attitudes toward tobacco use, and increasing public support for policies that reduce the likelihood that young people will use tobacco. The tobacco industry spends more than \$12.5 billion per year on marketing.¹ Adolescents are bombarded with pro-tobacco messages in and around retail stores, in magazines, in movies, and by smokers around them. Evidence shows that anti-tobacco media campaigns, when combined with other interventions, are effective in reducing tobacco use by adolescents.² For example, the "truth" anti-tobacco media campaign in Florida achieved nearly 93% confirmed awareness of the message among young people and was associated with improved anti-tobacco attitudes.³ After one year, both susceptibility to smoking and cigarette use declined more among Florida's young people than among young people in the rest of the nation.³

In addition to changing young people's attitudes toward tobacco use, it is necessary to increase adult support for implementing and enforcing policies that reduce the likelihood that young people will begin smoking. Such policies include increasing tobacco excise taxes, passing and enforcing strong laws that decrease young people's access to tobacco, and implementing tobacco-free school policies. Policies such as these eventually create an environment that supports a smoke-free lifestyle among young people.

Listed below are the indicators associated with this outcome:

- ▶ 1.6.1 Level of confirmed awareness of anti-tobacco media messages
- ▶ 1.6.2 Level of receptivity to anti-tobacco media messages
- ▶ **1.6.3** □ Proportion of students who would ever wear or use something with a tobacco company name or picture
- ► **1.6.4** Level of support for policies, and enforcement of policies, to decrease young people's access to tobacco
- ▶ 1.6.5 □ Level of support for increasing excise tax on tobacco products
- ► **1.6.6** Level of awareness among parents about the importance of discussing tobacco use with their children
- ▶ **1.6.7**^{NR} Level of support for creating policies in schools
- ► **1.6.8**^{NR} Proportion of young people who think that the cigarette companies try to get young people to smoke

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Outcome 6

Increased Knowledge of, Improved Anti-tobacco Attitudes Toward, and Increased Support for Policies to Reduce Youth Initiation

Indicator Rating ←○○●●→better

Number	Indicator	Overall quality	strens enuces	Utility dance	Face Var	practice	repted
1.6.1	Level of confirmed awareness of anti-tobacco media messages		\$\$		•	•	
1.6.2	Level of receptivity to anti-tobacco media messages		\$\$		•	•	
1.6.3	Proportion of students who would ever wear or use something with a tobacco company name or picture		\$\$				
1.6.4	Level of support for policies, and enforcement of policies, to decrease young people's access to tobacco		\$\$	\bigotimes			
1.6.5	Level of support for increasing excise tax on tobacco products		\$\$ [†]	Ø			
1.6.6	Level of awareness among parents about the importance of discussing tobacco use with their children		\$\$		\bigcirc	\bigcirc^{\dagger}	\bigcirc
1.6.7 ^{NR}	Level of support for creating policies in schools		\bigotimes	\bigotimes	Ø	\bigotimes	\bigotimes
1.6.8 ^{NR}	Proportion of young people who think that the cigarette companies try to get young people to smoke		Ø	Ø	Ø	Q	\bigotimes

+ □ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \bigotimes Denotes no data. \Box

 $^{\tt NR}$ Denotes an indicator that is not rated (see Appendix B for an explanation). \Box

Level of Confirm	ned Awareness	of Anti-tob	oacco Media	Messag	es					
Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people								
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation									
What to measure	Proportion of the	target popula	tion that can ac	curately rec	all a media mess	age				
Why this indicator□ is useful□	Evaluators should awareness of thes about the messag	Evaluators should measure exposure to anti-tobacco media messages to confirm awareness of these messages by asking respondents to provide specific information about the message. ¹								
Example data source(s)	Legacy Media Tra Information on Ll	Legacy Media Tracking Survey (LMTS), 2003 Information on LMTS available at: http://tobacco.rti.org/data/lmts.cfm								
Population group(s)	Young people age	ed less than 18	years							
Example survey question(s)	From LMTS Have you recently shows Yes D Maybe, What happens in What do you thin (DO NOT READ	y seen an anti not sure this advertise k the main m RESPONSE C	-smoking or ant No □ Refused ment? (DO NO essage of this ac CATEGORIES)	ti-tobacco ac to answer T READ RE d was?	l on TV that ? SPONSE CATEC	GORIES)				
Comments □	The example questions could be asked of adults. Evaluators may want to categorize awareness of the medium (e.g., billboard, television, print) through which respondents learned of the anti-tobacco message. Programs may want to evaluate confirmed awareness of an advertisement by respondents' smoking status (current, former, or never) and addiction level (e.g., light, moderate, or heavy), because awareness levels may differ significantly among groups with different levels of addiction. Evaluators should work closely with countermarketing campaign managers to (1) develop a separate series of questions for each main media message and									
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation evidence	Utility	Face validity	Accepted practice				
		\$\$								
				← ○ ♀	🗎 🔴 🔶 better					

Reference

 Sly DF, Heald GR, Ray S. The Florida "truth" anti-tobacco media evaluation: design, first year results, and implications for planning future state media evaluations. *Tobacco Control*. 2001;10(1):9–15.

Level of Recepti	vity to Anti-toba	acco Medi	a Messages	5			
Goal area 1	Preventing initiati	on of tobacco	o use among you	ung people]		
Outcome 6	Increased knowled for policies to redu	lge of, impro ace youth ini	oved anti-tobacc tiation	o attitudes t	oward, and incr	eased support	
What to measure□	The level of recept generally defined message. In tobacc receptivity is the e made them think a	ivity to med as the extent to control eva xtent to which about their b	ia messages by to which peopl aluation, howev ch people believ ehavior, and stir	the intended e are willing rer, the defin re that the m mulated dise	l audience. Rece 5 to listen to a pe iition is narrowe ressage was conv cussion with oth	ptivity is rsuasive r; vincing, ers. ¹	
Why this indicator is useful	Message awarenes attitudes, and inte if their messages r message helps ens to anti-tobacco me to smoke. ⁶	ss is necessar ntions of you each and ress ure campaig ssages was a	y but not suffici ing people. Mec onate with the i n effectiveness. ² i significant pred	ient to chang dia campaig ntended auc ²⁻⁵ One study dictor of low	ge the knowledg ns are effective c dience. A well-re y found that rece ver rates of inten	e, only ceived eptivity tion	
Example data source(s)	Legacy Media Trac Information on LN	cking Survey ⁄ITS available	v (LMTS), 2003 e at: http://toba	acco.rti.org/o	lata/lmts.cfm		
Population group(s)	Young people age	d less than 18	$3 \text{ years } \square$				
Example survey question(s)	From LMTS Tell me how much convincing. Would Strongly agree Strongly disagr Would you say the Yes □ No □	you agree o l you say you □ Agree ee □ Have e ad gave you] Don't know	r disagree with u: e	the followin Disagree Don't know not to smoke	ng statement: Th w e?	is ad is	
	Did you talk to your friends about this ad? □ Yes □ No □ Don't know						
Comments	The example ques Evaluators may w learned of the med Evaluators should (1) develop a sepa	tions could b ant to assess lia message (work closely rate series of	e asked of adul receptivity by t (e.g., television, y with countern questions for ea	ts. he medium print, or rac narketing ca ach main me	through which 1 lio). mpaign manage edia message an	respondents rs to d	
Dating	(2) coordinate data	a collection w	vith the timing o	of the media	campaign.		
natiliy	Iow high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$\$		•			
				← ○ •	🛡 🗣 🔶 better		

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Proportion of Students Who Would Ever Wear or Use Something with a Tobacco Company Name or Picture

Goal area 1	Preventing initiation of tobacco use among young people							
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation							
What to measure	Proportion of students who are willing to buy or receive a cigarette promotional item (e.g., sports gear, clothing, lighters, or sunglasses)							
Why this indicator is useful	Evidence suggests a causal relationship between adolescents' willingness to wear or use tobacco promotional items and the likelihood that they will experiment with cigarettes. ¹⁻⁵ Young people who are highly receptive to tobacco marketing are more than twice as likely to become established smokers as those with a low level of receptivity to tobacco marketing. ³							
Example data source(s)	Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004							
Population group(s)	Young people aged less than 18 years 🗆							
Example survey question(s)	From YTS Would you ever use or wear something that has a tobacco company name or picture on it, such as a lighter, t-shirt, hat, or sunglasses? □ Definitely yes □ Probably yes □ Probably not □ Definitely not							
Comments	None							
Rating □ Overall quality Resources Strength of Utility Face validity low ← → high needed evaluation □ evidence								
	 Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this 							

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Level of Support for Policies, and Enforcement of Policies, to Decrease Young People's Access to Tobacco

Goal area 1	Preventing initiation of tobacco use among young people							
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation							
What to measure	Proportion of adults who support policies and enforcement of policies restricting young people's access to tobacco products							
Why this indicator □ is useful □	Tobacco-free polic policy makers, and retail tobacco sales the passage of loca	Tobacco-free policies are unlikely to be adopted without support from business owners, policy makers, and the general public. ¹⁻⁴ In California, for example, public support for retail tobacco sales licensing policies has grown since 1990, and this has contributed to the passage of local tobacco licensing ordinances in several jurisdictions. ⁵						
Example data source(s)	Adult Tobacco Sur Policy Issues, 2003	rvey (ATS): (CDC Recommen	ded Questio	ons: Supplemen	tal Section F:		
Population group(s)	Adults aged 18 years or older							
Example survey question(s)	From ATS How important is it that communities keep stores from selling tobacco products to teenagers? Would you say it is Very important Somewhat important Not very important Not important at all No opinion/Don't know Refused How strongly do you agree or disagree with the following statement: Store owners should be required to have a license to sell tobacco products, similar to alcohol, so that teens can't buy tobacco products. Would you say it is Very important Somewhat important Not very important							
Comments	The example ques Evaluators may w access to tobacco b	tions could b ant to analyz by responder	be asked of decisi the level of sup of s tobacco use.	ion makers pport for cr	or retailers.□ eating policies to	o decrease 🗆		
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$	Q					
				← ○○(● ● → better			
	∅ Denotes no data	l.						

- 1. □U.S. Department of Health and Human Services. *Reducing tobacco use: a report of the Surgeon General*. Atlanta. GA: Centers for Disease Control and Prevention; 2000.
- 2. U.S. Department of Health and Human Services. *Women and smoking: a report of the Surgeon General*. Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.
- 3. Thompson GW, Wilson N. Public attitudes about tobacco smoke in workplaces: the importance of workers' rights in survey questions. *Tobacco Control.* 2003;13:206–8.
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Level of Suppor	t for Increasing	Excise Ta	x on Tobacco	Product	ts 🗆					
Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people \Box								
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation									
What to measure	Proportion of adu of tax increase the	Proportion of adults who support an increase in excise tax on cigarettes and the amount of tax increase they support								
Why this indicator is useful	Public opinion is a on tobacco produ business owners, support for a tax i increase. ⁵	Public opinion is a major determinant of the feasibility of enacting an excise tax increase on tobacco products. Tobacco policies are unlikely to be adopted without support from business owners, policy makers, and the general public. ¹⁻⁴ Measuring policy makers' support for a tax increase will assess their willingness to support legislation for a tax increase. ⁵								
Example data source(s)	Adult Tobacco Su Policy Issues, 200	rvey (ATS): (3	CDC Recommen	ded Questio	ons: Supplemen	tal Section F:				
Population group(s)	Adults aged 18 years or older□									
Example survey question(s)	From ATS How much additi some or all the mo ☐ More than two ☐ Two dollars a p ☐ One dollar a pa ☐ Fifty to ninety-	onal tax on a oney raised w dollars a pac back ack nine cents a p	pack of cigarette vas used to supp k	es would yc ort tobacco n fifty cents ncrease now/Not su	ou be willing to s control program a pack re	support if 15?				
Comments	The example ques Evaluators may w tobacco products To gather more co the use of other to and loose tobacco	stions could by ant to analyz according to omplete data obacco produ- (roll-your-ov	be asked of decise the level of sur- the smoking stat on tobacco use, e cts such as spit to vn).	ion makers pport for in cus of the re evaluators c obacco (smo	or opinion leade creasing an excis spondent. an also ask ques okeless), bidis, sr	ers. se tax on tions about mall cigars,				
Rating	Overall quality low	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice				
		\$\$ [†]	\bigotimes							
				←000	🗎 🔴 🔶 better					
	 † □Denotes low agr indicator were w Q Denotes no data 	eement among vithin one poir a.	g reviewers: that is at of each other (se	s, fewer than e Appendix I	75% of the valid r 3 for an explanatic	atings for this on).				
References										

- 1. U.S. Department of Health and Human Services. *Reducing tobacco use: a report of the Surgeon General*. Atlanta, GA: Centers for Disease Control and Prevention; 2000.
- 2. U.S. Department of Health and Human Services. *Women and smoking: a report of the Surgeon General*. Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.
- 3. Thompson GW, Wilson N. Public attitudes about tobacco smoke in workplaces: the importance of workers' rights in survey questions. *Tobacco Control.* 2003;13:206–8.
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Level of Awareness Among Parents About the Importance of Discussing Tobacco Use with Their Children

Goal area 1	Preventing initiation of tobacco use among young people \Box							
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation							
What to measure	Proportion of pare is important	Proportion of parents who believe that discussing tobacco use with their children is important						
Why this indicator □ is useful □	Although studies s tobacco use, many awareness among is an important ste	Although studies show that parental discussion about tobacco can reduce young people's tobacco use, many parents do not discuss tobacco use with their children. ^{1–3} Increasing awareness among parents of the importance of discussing tobacco use with their children is an important step in reducing tobacco initiation and use.						
Example data source(s)	No commonly use	No commonly used data sources were found						
Population group(s)	Parents of young p	Parents of young people aged less than 18 years						
Example survey question(s)	How important is say it is	it that you di	scuss tobacco us	se with you	r child(ren)? Wo	uld you		
	\Box Very important \Box Not important a	□ Son at all □ No	newhat importa opinion/Don't l	nt □ Ì know □ I	Not very importa Refused to answe	ant er		
Comments	The authors create used data source.	d this examp	le question. It d	oes not com	ne from any com	monly		
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$		\bigcirc	\bigcirc^{\dagger}	\bigcirc		
		-		~ 000	🕨 🔶 🔶 better			
	 Denotes low agree indicator were with 	ement among ithin one point	reviewers: that is t of each other (see	s, fewer than e Appendix I	75% of the valid r 3 for an explanatio	atings for this n).		

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Indicator 1.6.7^{NR}

Level of Suppor	t for Creating Policies in Schools
Goal area 1	Preventing initiation of tobacco use among young people
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation
What to measure	Proportion of adults who support creating and actively enforcing tobacco-free policies in schools
Why this indicator is useful	Young people's attitudes about the acceptability of smoking are influenced by what they see their peers and educators doing at school. Strong school anti-tobacco policies require the support of parents, teachers, principals, policy makers, and the general public. ¹
Example data source(s)	Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section F: Policy Issues, 2003
	 University of California at San Diego, California Tobacco Survey (CTS): Adult Attitudes and Practices, 1996 Information on CTS available at: http://ssdc.ucsd.edu/tobacco http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/Evaluation_Resources.htm Babariaral Bick Fastar Surveiller on Survey (REES). Tabaser, Use Braventiar
	Module, 2000
Population group(s)	Adults aged 18 years or older□
Example survey question(s)	From ATS How strongly do you agree or disagree with the following statement: Tobacco use by adults should not be allowed on school grounds or at any school events. Strongly agree Agree Disagree Strongly disagree No opinion/Don't know Refused From CTS Do you think schools should prohibit students from wearing clothing or bringing
	gear with tobacco brand logos to school?
	From BRFSS Do you think that smoking should be allowed in all areas of schools, restaurants, day care, and indoor work areas, some areas, or not allowed at all? ☐ All areas
Comments	The example questions could also be asked of decision makers. Evaluators may want to analyze the level of support for creating tobacco-free policies □ in schools based on the respondent's tobacco use.□ This indicator was not rated by the panel of experts and, therefore, no rating information □ is provided. See Appendix B for an explanation.□

Rating □	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice
		\bigotimes	\bigotimes	\bigotimes	\bigotimes	\bigotimes
				← ○○€	🖻 🔴 🔶 better	
	\bigotimes Denotes no data	a.				

NR Denotes an indicator that is not rated (see Appendix B for an explanation).

Reference

1. Task Force on Community Preventive Services Meeting. February 25, 2004. Meeting minutes available at www.thecommunityguide.org.

Indicator 1.6.8^{NR}

Proportion of Young People Who Think That the Cigarette Companies Try to Get Young People to Smoke

Goal area 1	Preventing initiation of tobacco use among young people \Box								
Outcome 6	Increased knowledge of, improved anti-tobacco attitudes toward, and increased support for policies to reduce youth initiation								
What to measure	Proportion of you people to start sm	Proportion of young people who believe that cigarette companies try to get young people to start smoking							
Why this indicator is useful	If young people a to start smoking, marketing tactics.	If young people are aware of the tobacco industry's attempts to persuade them to start smoking, they may become less susceptible to the tobacco industry's marketing tactics. ¹							
Example data source(s)	California Indepe Information avail Evaluation_Resou	California Independent Evaluation: Youth Survey, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm							
Population group(s)	Young people aged less than 18 years								
Example survey question(s)	From California Indep Do tobacco compa that are attractive □ Yes, definitely	endent Evaluatio anies try to ge to young pec □ Yes, may	n: Youth Survey et young people pple? be □ Probably	to start smo 7 not □ N	oking by using a	dvertisements			
Comments	This indicator wa is provided. See A	s not rated by ppendix B fo	the panel of exprime r an explanation	perts and, th n.	nerefore, no ratir	ng information			
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\bigotimes	\bigotimes	\bigotimes	\bigotimes	\bigotimes			
				← ○○(🖻 🗭 🔶 better				
	\bigotimes Denotes no data	a.							

NR Denotes an indicator that is not rated (see Appendix B for an explanation).

Reference

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Outcome 7

Increased Anti-tobacco Policies and Programs in Schools

To prevent and reduce tobacco use by young people, schools should implement comprehensive anti-tobacco policies and programs that reinforce tobacco-free norms. Young people spend much of their time in school and are influenced by school policies and programs and by the actions of their peers and of adults.¹ Evidence shows that education programs that include instruction on the short-and long-term physiologic and social consequences of tobacco use, social influences on tobacco use, peer norms, and life skills can prevent or reduce tobacco use among students.^{2,3} School-based interventions that are combined with mass media campaigns and additional community-wide educational anti-tobacco activities show evidence of effectiveness in reducing tobacco use among young people.³ The Community Guide to Preventive Services Task Force, however, states that insufficient evidence is available to indicate that either school-based education programs (e.g., classroom programs) or student-delivered community education (e.g., Students Working Against Tobacco [SWAT]) are effective when implemented alone, without other community activities to supplement or reinforce them.³

The demand for effective tobacco-use cessation interventions for young people has been growing.⁴ As with all public health programs, such interventions must be based on evidence that proves that they work. Unfortunately, few rigorous scientific studies exist on which to base recommendations that would help young smokers quit.⁴

CDC provides guidelines for school health programs to prevent tobacco use and addiction.² The guidelines include recommendations on policies, curricula and instruction, teacher training, parental involvement, tobacco-use cessation, and evaluation. The guidelines are based on research, scientific theory, and practice.

Listed below are the indicators associated with this outcome:

- ► 1.7.1 Proportion of schools or school districts reporting the implementation of 100% tobacco-free policies
- ► 1.7.2 Proportion of schools or school districts that provide instruction on tobacco-use prevention that meets CDC guidelines
- ▶ 1.7.3 Proportion of schools or school districts that provide tobacco-use prevention education in grades K–12
- ► 1.7.4 Proportion of schools or school districts that provide program-specific training for teachers
- ► 1.7.5 Proportion of schools or school districts that involve families in support of school-based programs
- ▶ 1.7.6 Proportion of schools or school districts that support cessation interventions for students and staff who use tobacco
- ▶ 1.7.7 Proportion of schools or school districts that assess their tobacco-use prevention program at regular intervals

- ▶ 1.7.8 Proportion of students who participate in tobacco-use prevention □ activities □
- ▶ 1.7.9 Level of reported exposure to school-based tobacco-use prevention □ curricula that meet CDC guidelines □
- ▶ 1.7.10 Perceived compliance with tobacco-free policies in schools
- ▶ 1.7.11 Proportion of schools or school districts with policies that regulate display of tobacco industry promotional items

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Outcome 7

Increased Anti-tobacco Policies and Programs in Schools

Indicator Rating ←○○●●→better

Number	Indicator	Overall quality	Streing evilue	University of the second	Face VL	practure	Ancepted
1.7.1	Proportion of schools or school districts reporting the implementation of 100% tobacco-free policies		\$\$				
1.7.2	Proportion of schools or school districts that provide instruction on tobacco-use prevention that meets CDC guidelines		\$\$		\bigcirc	● [†]	•
1.7.3	Proportion of schools or school districts that provide tobacco-use prevention education in grades K–12		\$\$	•	•		\bigcirc^{\dagger}
1.7.4	Proportion of schools or school districts that provide program-specific training for teachers		\$\$	\bigcirc	\bigcirc		•
1.7.5	Proportion of schools or school districts that involve families in support of school-based programs		\$\$	\bigcirc	\bigcirc		•
1.7.6	Proportion of schools or school districts that support cessation interventions for students and staff who use tobacco		\$\$	\bigcirc	\bigcirc		•
1.7.7	Proportion of schools or school districts that assess their tobacco-use prevention program at regular intervals		\$\$\$	0		\bigcirc^{\dagger}	\bigcirc
1.7.8	Proportion of students who participate in tobacco-use prevention activities	••••• •••••••••••••••••••••••••••••••	\$\$	•	•		•
1.7.9	Level of reported exposure to school-based tobacco-use prevention curricula that meet CDC guidelines		\$\$	•			•
1.7.10	Perceived compliance with tobacco-free policies in schools		\$\$	Q	•		
1.7.11	Proportion of schools or school districts with policies that regulate display of tobacco industry promotional items		\$\$	•	•		•

+□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \bigotimes Denotes no data.

Proportion of Schools or School Districts Reporting $\hfill\square$ the Implementation of 100% Tobacco-free Policies $\hfill\square$

Goal area 1	Preventing initiation of tobacco use among young people \Box								
Outcome 7	Increased anti-tobacco policies	Increased anti-tobacco policies and programs in schools							
What to measure 🗆	Proportion of schools or school anyone from using tobacco at a functions, and in school vehicle	Proportion of schools or school districts that report having a policy that prohibits anyone from using tobacco at all times on school grounds, at all school-sponsored functions, and in school vehicles							
Why this indicator is useful	Young people spend much of t the acceptability of smoking in and educators at school. ^{1,2}	Young people spend much of their formative years in school. Their attitudes toward the acceptability of smoking in general are influenced by the actions of their peers and educators at school. ^{1,2}							
Example data source(s)	CDC School Health Profiles: School Principal Questionnaire (Profiles), 2002								
Population group(s)	School principals	School principals							
Example survey question(s)	From Profiles Has this school adopted a policy prohibiting tobacco use? □ Yes □ No								
	Does the tobacco prevention policy specifically prohibit use of each type of tobacco □ product for each for the following groups? □								
	Type of tobacco product	Stuc Yes	lents No	Faculty/Staff Yes No	Visito Yes	ors□ No			
	 Cigarettes Smokeless tobacco Cigars Pipes 								
	Does the tobacco prevention policy specifically prohibit use during each of the following times for each for the following groups?								
	Time	Stuc Yes	lents No	Faculty/Staff Yes No	Visito Yes	ors No			
	During school hoursDuring non-school hours								
	Does the tobacco prevention pe following locations for each of	olicy sp the fol	pecifically lowing g	y prohibit tobacco roups?□	use in eac	ch of the \square			
	Location	Stuc Yes	lents No	Faculty/Staff Yes No	Visito Yes	ors□ No			
	 □In school buildings □On school grounds □In school buses or other□ webieles used to transport □ 								
	students								
	• LAt on-campus, school-□ sponsored events □								

Comments To measure this indicator fully, evaluators should use all four example questions, not just one or two. Evaluators could also collect information on school districts in order to measure the proportion of students in the district who attend schools with anti-tobacco policies. This indicator can be used to measure progress toward achieving Recommendation 1 of CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction."1 **Rating Overall quality** Resources Strength of Utility **Face validity** Accepted evaluation low 🔶 high needed practice evidence \$\$ $\leftarrow \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \rightarrow \text{better}$

⁺ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

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Proportion of Schools or School Districts That Provide Instruction on Tobacco-use Prevention That Meets CDC Guidelines

Goal area 1	Preventing initiation of tobacco use among young people \Box							
Outcome 7	ncreased anti-tobacco policies and programs in schools							
What to measure □	Proportion of schools or school districts that report providing instruction on (1) the physiologic and social consequences of tobacco use and (2) the social influences on tobacco use, peer norms, and life skills							
Why this indicator is useful	Evidence suggests that programs that include instruction on the short- and le physiologic and social consequences of tobacco use, social influences on toba peer norms, and life skills can prevent or reduce tobacco use among students	ong-term acco use, s. ^{1,2}						
Example data 🗆 source(s) 🗆	 CDC School Health Profiles: Lead Health Education Teacher Questionnaire (Profiles), 2002 California Tobacco Use Prevention Education Evaluation: Teacher Survey, 2003 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 							
Population group(s)	 Health education teachers Teachers and school administrators 							
Example survey question(s)	 From Profiles During this school year, did teachers in this school teach each of the followin use prevention topics in a required health education course for students in as grades 6 through 12? Mark yes or no for each topic. a. □Short- and long-term health consequences of cigarette smoking (such as stained teeth, bad breath, heart disease, and cancer) b. □Benefits of not smoking cigarettes (including long- and short-term health benefits, social benefits, environmental benefits, and financial benefits) c. □Risks of cigar or pipe smoking d. □Short- and long-term health consequences of using smokeless tobacco e. □Benefits of not using smokeless tobacco f. □Addictive effects of nicotine in tobacco products g. □How many young people use tobacco h. □Influence of families on tobacco use i. □Influence of families on tobacco use j. □Influence of the media on tobacco use k. □Social or cultural influences on tobacco use i. □How to find valid information or services related to tobacco-use cessation m. Making a personal commitment not to use tobacco n. □How students can influence or support others in efforts to prevent tobacco use o. □How students can influence or support others in efforts to quit using tobacco p. □How to say no to tobacco use q. □The health effects of environmental tobacco smoke (ETS) or account and smoke 	eg tobacco ny of						

Example survey 🗆	From California Tobac	co Use Preventio	on Education Evalua	tion: Teacher \$	Survey			
question(s) (cont.)□	During the last school year (2002–2003), which of the following topics did you cover in your tobacco use prevention lessons? (Mark all that apply).							
	 I did not teach Effects of toba How many you Reasons why Social consequination Secondhand state Social influence Behavioral skii General personassertiveness, Tobacco cessate Tobacco adver Cigar use Other (specify) 	tobacco prev cco on health ung people s young people iences of usin moke ces that prom lls for resistir nal and social communicati tion tising and ma	vention lessons moke e smoke og tobacco ote tobacco use ng tobacco offers l skills (e.g., pro on, and goal set arketing	s blem solvin; ting)□	g, 🗆			
Comments	It would be useful for evaluators to obtain information on the specific curriculum taught. Further information on the anti-tobacco curriculum being taught could be collected using a student survey.							
	This indicator can of CDC's "Guidel Addiction." ²	be used to m ines for Schoo	easure progress ol Health Progra	s toward ach ams to Preve	ieving Recomment Tobacco Use	endation 2 and		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		<-○ ○ ● ● -> better						
	+ Denotes low agr indicator were v	eement among vithin one poin	; reviewers: that is t of each other (se	s, fewer than ee Appendix I	75% of the valid ra 3 for an explanatic	atings for this on).		
References								

1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.

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Proportion of Schools or School Districts That Provide Tobacco-use Prevention Education in Grades K–12

Goal area 1	Preventing initiation of tobacco use among young people					
Outcome 7	Increased anti-tobacco policies and programs in schools					
What to measure	Proportion of schools or school districts that report providing tobacco-use prevention education in grades K–12					
Why this indicator is useful	Research, theory, and current practice demonstrate that the success of school-based prevention programs dissipates over time. CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction," therefore, calls for tobacco use prevention to be taught in each grade, with increasing intensity in middle school and reinforcement in high school grades. ¹					
Example data source(s)	CDC School Health Profiles: Lead Health Education Teacher Questionnaire (Profiles), 2002					
Population group(s)	Health education teachers					
Example survey question(s)	From Profiles During the school year, in which of the following grades was information on tobacco-use prevention provided? Yes No Grade 6					
Comments 🗆	This indicator can be used to measure progress toward achieving Recommendation 3 of CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction." ¹					

48



Reference

1. Centers for Disease Control and Prevention. Guidelines for school health programs to prevent tobacco use and addiction. *Morbidity and Mortality Weekly Report Recommendations and Reports.* 1994;43(RR-2):1–18.

Proportion of Schools or School Districts That Provide Program-specific Training for Teachers

Goal area 1	Preventing initiation of tobacco use among young people					
Outcome 7	Increased anti-tobacco policies and programs in schools					
What to measure	Proportion of schools or school districts that report providing tobacco-use prevention education training for school educators					
Why this indicator is useful	CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction" state that curriculum implementation and overall program effectiveness are improved when teachers are trained to deliver the program as designed. ¹					
Example data source(s)	 CDC School Health Profiles: Lead Health Education Teacher Questionnaire, (Profiles), 2002 					
	California Tobacco Use Prevention Education Evaluation: Teacher Survey, 2003 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm					
	 California Tobacco Use Prevention Education Evaluation: District Coordinator Survey, 2003 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 					
Population group(s)	Health education teachers					
	▶ Teachers					
	District coordinators					
Example survey	From Profiles					
question(s)	During the past two years, did you receive staff development (such as workshops, conferences, continuing education, or any other kind of in-service training) on each of the following topics? [22 health topics (letters a–v) are listed; tobacco-use prevention is one topic] Mark yes or no for each topic.					
	Would you like to receive staff development on each of these [22] health education topics? Mark yes or no for each topic.					
	From California Tobacco Use Prevention Education Evaluation: Teacher Survey					
	During the past five years, how much tobacco use prevention training have you received? None More than one full day of in-service training One full-day of in-service training Less than a full-day of in-service training I don't remember					
	During the past five years, were you trained to deliver a specific published tobacco- use prevention curriculum? □ Yes □ No □ I don't remember					

Example survey	Overall, to what extent do you feel you are prepared to teach tobacco use prevention lessons?						
	\Box A great deal	\Box Somewhat	\Box Not too much	🛛 🗆 Not at a	ll 🗆 Does	not apply	
	From California Toba	acco Use Preventio	n Education Evaluation	: District Coord	nator Survey		
	During the 2002–2003 school year, how many tobacco-specific in-service trainings, □ workshops, or staff development sessions has your school district sponsored or □ attended? □ Number of trainings, workshops, or staff development sessions. □ □ I do not know/I'm not sure						
	If your district d or staff develop were represente Number of scho	If your district did sponsor or attend tobacco-specific in-service trainings, workshops, or staff development sessions during the last school year (2002–2003), how many schools were represented? Number of schools represented:					
Comments	This indicator ca CDC's "Guidelin	This indicator can be used to measure progress toward achieving Recommendation 4 of CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction." ¹					
Rating 🗆	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
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Reference

1. Centers for Disease Control and Prevention. Guidelines for school health programs to prevent tobacco use and addiction. *Morbidity and Mortality Weekly Report Recommendations and Reports.* 1994;43(RR-2):1–18.

Proportion of Schools or School Districts That Involve Families in Support of School-based Programs

Goal area 1	Preventing initiation of tobacco use among young people								
Outcome 7	Increased anti-tobacco policies and programs in schools								
What to measure	Proportion of schools or school districts that attempt to get students' parents or families involved in school-based tobacco-use prevention or cessation programs								
Why this indicator is useful	CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction" recognizes the important role that parents and families play in providing social and environmental support that will help young people remain tobacco-free. Families are part of the greater community to which schools should be connecting their programs. ^{1,2}								
Example data source(s)	 CDC School Health Profiles: Lead Health Education Teacher Questionnaire (Profiles), 2002 								
	California Tobacco Use Prevention Education Evaluation: Teacher Survey, 2003 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm								
Population group(s)	Health education teachersTeachers								
Example survey question(s)	From Profiles During this school year, has this school done each of the following activities? Mark yes or no for each activity. Yes ● Provided families with information on the health education program □ ● Met with a parents' organization such as the PTA or PTO to discuss the health education program □ ● Invited family members to attend a health education class □						No □ □		
	From California Tobacco Use Prevention Education Evaluation: Tead	her S	urvey						
	To what extent have you tried to get students' parents	invo	lved i	n toba	cco 🗌				
	Type of Involvement Extent That You Tried to Get Parents Involved (Please mark a response for each Not Very Small Modest Great at all Small extent extent extent extent						□ Ch) Very great extent		
	 Included parents in homework assignments Held meeting with parents of student smokers Distributed parents that has the she that is she ded 								
	 Distributed parent-student handbook that included description of tobacco-free school policy Distributed newslattors or educational materials 								
	to parents								
	• Provided information on smoking cessation to parents								
	 Had tobacco education displays or discussions at open houses, meetings, health fairs 								
	Invited parents to be guest speakers on tobacco issuesInvolved parents in school-related activities								
	(e.g., as judges of poster essay contests)Other (describe)								

Comments 🗆	The example survey questions are limited to the perspective of educators. They c be used to assess parents' actual involvement or desire to be involved in school-b tobacco control activities.								
	This indicator car of CDC's "Guidel Addiction." ¹	This indicator can be used to measure progress toward achieving Recommendation 5 of CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction." ¹							
Rating 🗆	Overall quality low ←→→ high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
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				← ○○(● → better				
	† Denotes low agr indicator were w	eement among vithin one poin	reviewers: that is t of each other (se	, fewer than e Appendix I	75% of the valid ra 3 for an explanatic	atings for this on).			

References

1. Centers for Disease Control and Prevention. Guidelines for school health programs to prevent tobacco use and addiction. *Morbidity and Mortality Weekly Report Recommendations and Reports.* 1994;43(RR-2):1–18.

Morbidity and Mortality Weekly Report Recommendations and Reports. 1994;43(RR-2):1–18.
2. Task Force on Community Preventive Services Meeting. February 25, 2004. Meeting minutes available at www.thecommunityguide.org.

Proportion of Schools or School Districts That Support Cessation Interventions for Students and Staff Who Use Tobacco

Goal area 1	Preventing initiation of tobacco use among young people \Box						
Outcome 7	Increased anti-tob	Increased anti-tobacco policies and programs in schools					
What to measure 🗆	Proportion of schools or school districts that report providing tobacco cessation support (e.g., counseling for students and staff who use tobacco or referrals to tobacco-cessation programs)						
Why this indicator is useful	CDC's "Guideline recommends that referrals to cessati	CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction" recommends that schools support cessation for staff and students, either by providing referrals to cessation services or by sponsoring cessation programs. ^{1,2}					
Example data source(s)	CDC School Heal	CDC School Health Profiles: School Principal Questionnaire (Profiles), 2002					
Population group(s)	School principals	School principals					
Example survey question(s)	From Profiles Does your school following groups Group • □Faculty and sta • □Students	From Profiles Does your school provide referrals to tobacco cessation programs for each of the following groups? Group Yes No • [Faculty and staff					
Comments	A survey question could be added regarding (1) the cessation services at the school or (2) the type of cessation programs to which students and faculty are referred. This indicator can be used to measure progress toward achieving Recommendation 6 of CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction." ¹						
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
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				~ 00	🕽 🗣 🔶 better		

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2. Milton MH, Maule CO, Yee SL, Backinger C, Malarcher AM, Husten CG. Youth tobacco cessation: a guide for making informed decisions. Atlanta, GA: Centers for Disease Control and Prevention; 2004.

Proportion of Schools or School Districts That Assess Their Tobacco-use Prevention Program at Regular Intervals

Goal area 1	Preventing initiati	Preventing initiation of tobacco use among young people□					
Outcome 7	Increased anti-tob	Increased anti-tobacco policies and programs in schools					
What to measure	Proportion of scho place and using it	Proportion of schools or school districts that report having an evaluation system in place and using it to assess their tobacco-use prevention program at regular intervals					
Why this indicator is useful	CDC's "Guideline recommend that s intervals. ¹	CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction" recommend that schools assess their tobacco-use prevention programs at regular intervals. ¹					
Example data source(s)	No commonly use	ed data sourc	es were found				
Population group(s)	School principHealth education	als on teachers					
Example survey question(s)	Does your school at regular interval □ Yes □ No	Does your school (or school district) assess your tobacco-use prevention program at regular intervals? □ Yes □ No □ Not sure					
Comments	The authors created data source. This indicator can CDC's "Guideline	The authors created this example question. It does not come from any commonly used data source. This indicator can be used to measure progress toward achieving Recommendation 7 of CDC's "Guidelines for School Health Programs to Prevent Tobacco Use and Addiction." ¹					
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$\$\$	0		\bigcirc^{\dagger}	\bigcirc	
		← ◯ ◯ ● ● → better					
	+ Denotes low agree indicator were w	eement among ithin one poin	reviewers: that is it of each other (se	, fewer than e Appendix I	75% of the valid ra 3 for an explanatio	atings for this on).	

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1. Centers for Disease Control and Prevention. Guidelines for school health programs to prevent tobacco use and addiction. Morbidity and Mortality Weekly Report Recommendations and Reports. 1994;43(RR-2):1–18.

Proportion of St	udents Who Par	ticipate in	Tobacco-us	se Prever	ntion Activiti	es 🗌	
Goal area 1	Preventing initiati	Preventing initiation of tobacco use among young people					
Outcome 7	Increased anti-tob	Increased anti-tobacco policies and programs in schools					
What to measure	Proportion of students who report participating in at least one tobacco-use prevention activity in the past 12 months						
Why this indicator is useful	An intervention with growing popularity is involving young people in anti-tobacco activities. These activities help reduce young people's susceptibility to experimenting with tobacco by changing the social norm regarding tobacco use. ^{1,2}						
Example data source(s)	Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004						
Population group(s)	Young people age	Young people aged less than 18 years					
Example survey question(s)	From YTS During the past 12 discourage people □ Yes □ No, I	e months, hav your age fro did not knov	ve you participa m using cigaret v about any acti	ted in any c tes, chewing vities	ommunity activi g tobacco, snuff,	ities to dip, or cigars?	
Comments 🗆	Evaluators may ch middle, high scho Evaluators may w school and outside	Evaluators may choose to categorize data by grade level and type of school (elementary, middle, high school, private, parochial, public). Evaluators may want to assess young people's awareness of anti-smoking activities at school and outside school.					
Rating 🗆	Overall quality low ← → high	Resources needed \$\$	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
	 Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). 						

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- 2. Winkleby MA, Feighery E, Dunn M, Kole S, Ahn D, Killen JD. Effects of an advocacy intervention to reduce smoking among teenagers. *Archives of Pediatrics & Adolescent Medicine*. 2004;158(3):269–75.

Level of Reported Exposure to School-based Tobacco-use Prevention Curricula That Meet CDC Guidelines

Goal area 1	Preventing initiation of tobacco use among young people								
Outcome 7	Increased anti-tob	Increased anti-tobacco policies and programs in schools							
What to measure	Proportion of stud	Proportion of students who report receiving tobacco prevention education in class							
Why this indicator is useful	Measuring studer and saliency. ¹	Measuring students' recall of tobacco education helps verify curriculum delivery and saliency. ¹							
Example data source(s)	 Youth Tobacco California Inde Information av Evaluation_Re 	Survey (YTS ependent Eva vailable at: h esources.htm	6): CDC Recom aluation: Youth ttp://www.dhs.	mended Que Survey, 2000 ca.gov/ps/c	estions: Core, 20) dic/ccb/TCS/ht:	004 □ ml/□			
Population group(s)	Young people age	Young people aged less than 18 years							
Example survey question(s)	From YTS During this school year, did you practice ways to say NO to tobacco in any of your classes (for example, by role-playing)? □ Yes □ No □ Not sure								
	During this school year, were you taught in any of your classes about the dangers of tobacco use?								
	From California Independent Evaluation: Youth Survey During the last year (12 months), did you discuss the reasons why people your age smoke during any of your classes? □ Yes □ No □ I don't know/I'm not sure								
	During the last ye smoke during any □ Yes □ No □	ar (12 month 7 of your class □ I don't kno	s), did you disc ses? wv/I'm not sure	uss how ma	ny people your a	age			
Comments	Evaluators may also choose to categorize data by grade level and type of school (elementary, middle, high school, private, parochial, public). Student perceptions of tobacco prevention education should also be evaluated; students who perceive the education as helpful are less susceptible to smoking than those who do not perceive it as useful. ²								
Rating	Overall quality	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\$\$							
				← ○♀	🗎 🌢 🔶 better				

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 Huang TTK, Unger JB, Rohrbach LA. Exposure to, and perceived usefulness of, school-based tobacco prevention

 Huang TTK, Unger JB, Rohrbach LA. Exposure to, and perceived usefulness of, school-based tobacco prevention programs: associations with susceptibility to smoking among adolescents. *Journal of Adolescent Health*. 2000;27(4): 248–54.

liance with Tobacco-free Policies in Schools \Box						
Preventing initiation of tobacco use among young people						
Increased anti-tobacco policies and programs in schools						
Proportion of students who report that the school population is complying with the school's tobacco-free policy						
Perceived compliance with tobacco-free policies is one measure of actual compliance with these policies. ^{1,2} If tobacco-free policies are not observed, they are not likely to be effective in changing social norms or inhibiting tobacco use among young people.						
 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 California Independent Evaluation: Youth Survey, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 						
Young people aged less than 18 years						
From YTS and YRBSS During the past 30 days, on how many days did you smoke cigarettes on school property? 0 days 1 or 2 days 3 to 5 days 6 to 9 days 10 to 19 days 20 to 29 days All 30 days During the past 30 days, on how many days did you use chewing tobacco, snuff, or dip on school property? 3 to 5 days 6 to 9 days 0 days 1 or 2 days 3 to 5 days 6 to 9 days 10 to 19 days 2 0 to 29 days 1 at 5 days 6 to 9 days 10 to 19 days 1 or 2 days 1 at 5 days 6 to 9 days 10 to 19 days 1 or 2 days 1 at 5 days 6 to 9 days 10 to 19 days 20 to 29 days All 30 days						
From California Independent Evaluation: Youth Survey Is there a rule at your school that no one is allowed to smoke cigarettes in the school building or on the school yard? □ Yes □ No □ Yes □ No □ Have you seen any students break that rule? □ Yes □ No □ I don't know/I'm not sure Have you seen any students break that rule? □ I don't know/I'm not sure How many students who are smokers break that rule? □ None □ A few □ Some □ Most □ My school does not have a no-smoking rule □ How that the index □ None □ A few □ Some □ Most □ My school does not have a no-smoking rule □ I don't know/I'm not sure Have you seen adults break that rule? □ Yes □ No □ Yes □ No □ Yes □ No □ I don't know/I'm not sure □ I don't know/I'm not sure Is there a rule at your school that no one is allowed to use chewing tobacco or snuff in the school building or on the school yard?						

Comments 🗆	If students report on the YTS or YRBSS instruments (1) the existence of a tobacco-free school policy and (2) having personally used tobacco products more than 1 day on school property, they are considered noncompliant.																
	Evaluators may categorize data by grade level and type of school (elementary, middle, high school, private, parochial, public). Evaluators should determine the scope of the tobacco-free policies before evaluating perceived compliance with them. The example survey questions could be asked of teachers and principals.																
											Rating	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice
													\$\$	\bigotimes			
			← () Q ● ● → better														
	Q Denotes no data	a.															

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2. Weber MD, Bagwell DA, Fielding JE, Glantz SA. Long-term compliance with California's smoke-free workplace law among bars and restaurants in Los Angeles County. *Tobacco Control.* 2003;12:269–73.

Proportion of Schools or School Districts with Policies That Regulate Display of Tobacco Industry Promotional Items

Goal area 1	Preventing initiation of tobacco use among young people										
Outcome 7	Increased anti-tobacco policies and programs in schools										
What to measure 🗆	Proportion of schools and school districts that have policies that regulate the display of tobacco advertising in the school, on school grounds, on school vehicles, or in school publications. This policy should cover apparel and other merchandise showing tobacco logos.										
Why this indicator is useful	Studies have consistently associated possession of or willingness to use tobacco industry promotional items with increased smoking among youth. ^{1,2} Restrictions on the display of these promotional items at school contribute to an anti-tobacco social norm.										
Example data source(s)	CDC School Health Profiles: School Principal Questionnaire (Profiles), 2002										
Population group(s)	School principals										
Example survey question(s)	 From Profiles Is tobacco advertising prohibited in each of the following locations? Location In the school building On the school grounds, including on the outside of the building, on playing fields, or other areas of the campus On school buses or other vehicles used to transport students In school publications Is tobacco advertising through sponsorship of school events prohibited? Are students at your school prohibited from wearing tobacco brand-name apparel or carrying merchandise with tobacco company names, logos, or cartoon characters on it? Does your school post signs marking a tobacco-free school zone (that is, a specified distance from school grounds where tobacco use by students, faculty and staff, and visitors is not allowed?)					Yes	No				
Comments	Evaluators may a (elementary, mido	lso choose to lle, high scho	categorize data l ol, private, paro	oy grade lev chial, publi	vel and type of sc c).	hool					
Rating 🗆	Overall quality	Overall quality Resources Strength of Utility low Image: bigh needed evaluation Image: bigh evidence Image: bigh evidence Image: bigh		Face validity	Accepted practice						
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Outcome 8

Increased Restriction and Enforcement of Restrictions on Tobacco Sales to Minors

Activities to decrease young people's access to tobacco products are recognized components of a comprehensive approach to reducing the number of young people who start smoking. Efforts to reduce young people's access to tobacco products are based on the rationale that making it more difficult for young people to obtain tobacco products will discourage them from beginning or continuing to use tobacco and thus reduce the prevalence of tobacco use. One strategy is to attempt to reduce retail tobacco sales to minors through activities such as (1) passing laws that restrict young people's access to tobacco (including laws barring the sale of tobacco products to minors, bans on self-service displays of tobacco products, and bans or restrictions on tobacco vending machines), (2) educating merchants about these laws, (3) enforcing compliance with these laws, (4) educating the community and the media about the value of these laws, and (5) mobilizing the community to support these laws.

Experience shows that adoption and sustained enforcement of strong laws are prerequisites for reducing young people's access to tobacco. Although this approach is necessary for success, it is not sufficient. Compliance checks show that laws against selling tobacco products to young people, when accompanied by retailer education and enforcement, can reduce the proportion of retailers who are willing to sell these products to minors. But, these reductions do not automatically translate into reductions in young people's self-reported or perceived access to tobacco products, or into reductions in their tobacco use—the ultimate goal of youth access interventions.¹ Some studies suggest that even if only a few retail outlets in a community sell tobacco to minors, young people who use tobacco are likely to know of these outlets and to frequent them.²

According to the *Guide to Community Preventive Services*, the most effective approach to preventing young people from gaining access to tobacco products (as measured by minors' self-reported tobacco purchase or use behaviors) consists of a combination of strong local and state laws, vigorous and sustained enforcement of these laws, retailer education, and—most importantly—community mobilization to generate community support for efforts to reduce youth access to tobacco products.³ As with other aspects of tobacco control, community mobilization may play a particularly important role because of its ability to change social norms—in this case, norms regarding the social acceptability of selling or otherwise providing tobacco products to minors. The *Guide to Community Preventive Services* indicates that none of the interventions listed above have been shown to be effective when implemented in isolation, in particular when implemented without a strong link to community mobilization initiatives.³

Moreover, even if illegal sales to minors were eliminated completely, young people could still acquire tobacco products through other, noncommercial or social sources, including shoplifting, stealing from parents and other relatives, borrowing from friends and relatives, and asking older friends or strangers to buy tobacco products for them. In fact, younger children (who have less success than older children in

purchasing tobacco products at retail outlets) often rely on these alternative sources to obtain tobacco products. Thus, even interventions that are successful in reducing young people's self-reported or perceived access to tobacco products through commercial sources will not necessarily reduce their overall access to or use of these products. Accordingly, as rates of retail sales to minors decline, interventions to address these other sources of access will become increasingly important.

Listed below are the indicators associated with this outcome:

- ▶ **1.8.1** Proportion of jurisdictions with policies that ban tobacco vending □ machine sales in places accessible to young people □
- ▶ 1.8.2 Proportion of jurisdictions with policies that require retail licenses □ to sell tobacco products □
- ▶ 1.8.3 Proportion of jurisdictions with policies that control the location, □ number, and density of retail outlets □
- ▶ 1.8.4 Proportion of jurisdictions with policies that control self-service tobacco sales
- ▶ **1.8.5** Number of compliance checks conducted by enforcement agencies
- ▶ 1.8.6 Number of warnings, citations, and fines issued for infractions of □ public policies against young people's access to tobacco products □
- ▶ 1.8.7 Changes in state tobacco control laws that preempt stronger local □ tobacco control laws □

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For Further Reading

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Increased Restriction and Enforcement of Restrictions on Tobacco Sales to Minors

Indicator Rating

🕨 → better

Number	Indicator	Overall quality	strein evin	unith of the state	Face Vic	practic	ancepted
1.8.1	Proportion of jurisdictions with policies that ban tobacco vending machine sales in places accessible to young people		\$\$\$	•	\bigcirc		\mathbf{O}^{\dagger}
1.8.2	Proportion of jurisdictions with policies that require retail licenses to sell tobacco products		\$\$\$	•	•	•	
1.8.3	Proportion of jurisdictions with policies that control the location, number, and density of retail outlets		\$\$\$	\bigcirc	\bigcirc^*	\bigcirc	\bigcirc^*
1.8.4	Proportion of jurisdictions with policies that control self-service tobacco sales		\$\$\$	•	•	•	
1.8.5	Number of compliance checks conducted by enforcement agencies		\$\$\$		•		
1.8.6	Number of warnings, citations, and fines issued for infractions of public policies against young people's access to tobacco products		\$\$\$		•	•	
1.8.7	Changes in state tobacco control laws that preempt stronger local tobacco control laws		\$	Ø			

* Denotes low reviewer response: that is, greater than 75% of the experts either did not rate the indicator, or gave the criterion an invalid rating (see Appendix B for an explanation).

†□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \bigotimes Denotes no data.

Proportion of Jurisdictions with Policies That Ban Tobacco Vending Machine Sales in Places Accessible to Young People

Goal area 1	Preventing initiation of tobacco use among young people								
Outcome 8	Increased restriction and enforcement of restrictions on tobacco sales to minors								
What to measure	Proportion of local jurisdictions that have enforceable policies banning tobacco \Box vending machine sales in locations accessible to minors \Box								
Why this indicator□ is useful□	Accessible vendir used by even the restricted minors' District of Colum people. ¹	Accessible vending machines provide virtually unrestricted access to tobacco and can be used by even the youngest children. As of 2004, 46 states and the District of Columbia restricted minors' access to tobacco through vending machines, and 30 states and the District of Columbia banned vending machines in locations that are accessible to young people. ¹							
Example data 🗆 source(s) 🗆	 Policy tracking Americans for Information o American Lur Information o 	 Policy tracking system Americans for Nonsmokers' Rights (ANR) Information on ANR available at: http://www.no-smoke.org American Lung Association's State Legislated Actions on Tobacco Issues (SLATI) Information on SLATI available at: http://slati.lungusa.org 							
Population group(s)	Not applicable. The local tobacco laws	his indicator i s, ordinances,	is best measured or regulations.	l by tracking	g and monitoring	g pertinent			
Example survey question(s)	Not applicable								
Comments	Evaluators may w (e.g., restrictions of	vant to assess on placement	the levels of res of vending mac	trictions on hines).	tobacco vending	; machines			
	Evaluators may a population affected	lso choose to ed by the rele	gather data on t vant laws or ord	he size and linances.	demographics o	f the			
Rating □	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice			
		\$\$\$	\bigcirc	\bigcirc	\bigcirc	\bigcirc^{\dagger}			
				←000	🖻 🕒 🔶 better				
	† Denotes low agr indicator were w	eement among vithin one poin	; reviewers: that is t of each other (se	, fewer than '	75% of the valid ra 3 for an explanatio	tings for this n).			

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Proportion of Jurisdictions with Policies That Require Retail Licenses to Sell Tobacco Products

Goal area 1	Preventing initiation of tobacco use among young people									
Outcome 8	Increased restriction and enforcement of restrictions on tobacco sales to minors									
What to measure	Proportion of local jurisdictions that have public policies requiring retailers to have a license in order to sell tobacco products									
Why this indicator is useful	Licensing laws th suspension or rev obey the law. ¹ Rec tobacco merchant fees can be used t District of Colum tobacco sales and circumstances in v	Licensing laws that include graduated penalties for illegal sales and provisions for suspension or revocation for repeated violations may be an incentive for merchants to obey the law. ¹ Requiring licenses allows evaluators to develop a comprehensive list of tobacco merchants that can be used to conduct compliance checks. In addition, licensing fees can be used to support the cost of compliance checks. As of 2004, 39 states and the District of Columbia required tobacco retailers to obtain a license for over-the-counter tobacco sales and 27 states and the District of Columbia had laws in place identifying circumstances in which retail licenses can be suspended or revoked. ²								
Example data 🗆 source(s) 🗆	 Policy tracking Americans for Information or 	g system□ • Nonsmoker n ANR availa	s' Rights (ANR) able at: http://ww	ww.no-smol	ke.org 🗆					
Population group(s)	Not applicable. The local tobacco laws	his indicator 5, ordinances,	is best measured , or regulations.	by tracking	g and monitoring	g pertinent				
Example survey question(s)	Not applicable									
Comments	Evaluators may a population affected	lso choose to ed by the rele	gather data on t vant laws or ord	he size and inances. □	demographics o	f the \square				
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice				
	┝╾╪╼╤╡╴║╴║	\$\$\$	$\overline{\bullet}$		\bigcirc	\bigcirc				
				~ 00	🗎 🔴 🔶 better					

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Proportion of Jurisdictions with Policies That Control the Location, Number, and Density of Retail Outlets

Goal area 1	Preventing initiation of tobacco use among young people							
Outcome 8	Increased restriction and en	Increased restriction and enforcement of restrictions on tobacco sales to minors \Box						
What to measure	Proportion of local jurisdictions that have public policies controlling the location, number, and density of tobacco retail outlets							
Why this indicator□ is useful□	Limiting the number of retail tobacco outlets decreases the availability of tobacco products and the number of pro-tobacco messages in a community. It also means that fewer stores need to be monitored for compliance with laws that prohibit young people's access to tobacco. ^{1,2}							
Example data 🗆 source(s) 🗆	 Policy tracking system Americans for Nonsmokers' Rights (ANR) Information on ANR available at: http://www.no-smoke.org 							
Population group(s)	Not applicable. This indicator is best measured by tracking and monitoring pertinent local tobacco laws, ordinances, or regulations.							
Example survey question(s)	Not applicable							
Comments	Evaluators may also choose population affected by the r	e to gather data on t relevant laws or ord	he size and linances.	demographics of	f the			
Rating 🗆	Overall quality Resource: low → high	s Strength of evaluation evidence	Utility	Face validity	Accepted practice			
	\$\$\$	\bigcirc	\bigcirc^*	\bigcirc	\bigcirc^*			
			←000	🕨 🖝 better				
	* Denotes low reviewer resp the indicator, or gave the	ponse: that is, greate criterion an invalid r	r than 75% o ating (see Ap	f the experts either opendix B for an o	er did not rate explanation).			

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Proportion of Ju	risdictions with	n Policies	That Control	Self-serv	vice Tobacco	Sales 🗆			
Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people							
Outcome 8	Increased restricti	Increased restriction and enforcement of restrictions on tobacco sales to minors \square							
What to measure \Box	Proportion of loca tobacco sales (i.e., purchasing them)	Proportion of local jurisdictions that have public policies controlling self-service tobacco sales (i.e., sales that allow customers to handle tobacco products before purchasing them)							
Why this indicator□ is useful□	Self-service displa in stores; they also are more commor self-service displa	Self-service displays contribute to the visibility of tobacco and pro-tobacco messages in stores; they also make shoplifting tobacco products easier for minors. Illegal sales are more common when young people can access tobacco products directly through self-service displays rather than having to ask clerks for assistance. ^{1,2}							
Example data 🗆 source(s) 🗆	 Policy tracking Americans for Information or 	 Policy tracking system Americans for Nonsmokers' Rights (ANR) Information on ANR available at: http://www.no-smoke.org 							
Population group(s)	Not applicable. Tl local tobacco laws	nis indicator i 5, ordinances,	s best measured or regulations.	by tracking	g and monitoring	g pertinent			
Example survey question(s)	Not applicable								
Comments	Evaluators may a population affected	lso choose to ed by the rele	gather data on tl vant laws or ord	ne size and inances. 🗆	demographics o	f the \square			
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\$\$\$	$\overline{\bullet}$						
				← ○○(🖻 🔴 🔶 better				

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pliance Checks	Conducte	d by Enforce	ement Ag	encies				
Preventing initiation of tobacco use among young people								
Increased restriction and enforcement of restrictions on tobacco sales to minors								
The number of checks conducted by enforcement agencies (e.g., police, health depart- ment inspectors, or building inspectors) to assess the level of retailer compliance with laws, regulations, or ordinances related to the sale of tobacco to minors								
An effective means of enforcing tobacco-free public policies is to conduct regular compli- ance checks, which reduce illegal sales. ¹ Compliance checks are also a method of assess- ing rates of compliance with laws regulating tobacco sales to minors. Such checks convey the message that policy makers and the public care about tobacco-free policies and are serious about enforcing them. ²³								
 Enforcement Agency Survey California Independent Evaluation: Policy Enforcement Survey: Youth Access to Tobacco, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 								
Agency represent	atives respon	sible for enforce	ement					
From California Indepe During the past 12 to enforce PC §308	endent Evaluatio 2 months, hov 8(a) (illegal to	n: Policy Enforcem w many sting op bacco sales by r	ent Survey: Yo perations die nerchants)?	uth Access to Tobac d your agency co	c co onduct			
Survey responder	its may not h	ave access to all	requested i	nformation.				
Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
	\$\$\$			$\widehat{\bullet}$	•			
			← ○ ○ (🗎 🔴 🔶 better				
+ Denotes low agree indicator were w	eement among vithin one poin	reviewers: that is t of each other (se	s, fewer than e Appendix l	75% of the valid ra 3 for an explanatic	atings for this on).			
	pliance Checks Preventing initiati Increased restricti The number of chment inspectors, claws, regulations, An effective mean ance checks, which ing rates of complethe message that prevented about enformation and to Tobacco, 200 Information and Evaluation_Refective means • Enforcement A • California Independent of the message that prevented about enformation and to Tobacco, 200 Information and Evaluation_Refective about enformation and Evaluation_Refective about enforce PC §308 Survey responder overall quality low <	pliance Checks Conducted Preventing initiation of tobacco Increased restriction and enford The number of checks conducted ment inspectors, or building in laws, regulations, or ordinance An effective means of enforcing ance checks, which reduce illeging rates of compliance with la the message that policy makers serious about enforcing them. ² ▶ Enforcement Agency Surve ▶ California Independent Evaluation_Resources.htm Agency representatives respon From California Independent Evaluation During the past 12 months, how to enforce PC §308(a) (illegal to Survey respondents may not have to mediate the mession of the state of the state of the state of the past 12 months, how to enforce PC §308(a) (illegal to Survey respondents may not have the state of the stat	pliance Checks Conducted by Enforce Preventing initiation of tobacco use among you Increased restriction and enforcement of restriction The number of checks conducted by enforcement ment inspectors, or building inspectors) to assed laws, regulations, or ordinances related to the set An effective means of enforcing tobacco-free p ance checks, which reduce illegal sales. ¹ Comp ing rates of compliance with laws regulating to the message that policy makers and the public serious about enforcing them. ^{2,3} ▶ Enforcement Agency Survey□ ▶ California Independent Evaluation: Policy to Tobacco, 2000 Information available at: http://www.dhs.or Evaluation_Resources.htm Agency representatives responsible for enforce From California Independent Evaluation: Policy Enforcement During the past 12 months, how many sting op to enforce PC §308(a) (illegal tobacco sales by r Survey respondents may not have access to all Image: the policy is the set Image: the policy is the policy is the set Survey respondents may not have access to all <	pliance Checks Conducted by Enforcement Ag Preventing initiation of tobacco use among young people Increased restriction and enforcement of restrictions on tol The number of checks conducted by enforcement agencies ment inspectors, or building inspectors) to assess the level laws, regulations, or ordinances related to the sale of tobac An effective means of enforcing tobacco-free public policie ance checks, which reduce illegal sales. ¹ Compliance check ing rates of compliance with laws regulating tobacco sales the message that policy makers and the public care about serious about enforcing them. ²³ ▶ Enforcement Agency Survey □ ▶ California Independent Evaluation: Policy Enforcement to Tobacco, 2000 Information available at: http://www.dhs.ca.gov/ps/c Evaluation_Resources.htm Agency representatives responsible for enforcementSurvey: Yo During the past 12 months, how many sting operations die to enforce PC §308(a) (illegal tobacco sales by merchants)? Survey respondents may not have access to all requested i Image: Correct and the sale of tobacco access to all requested i Image: Im	pliance Checks Conducted by Enforcement Agencies Preventing initiation of tobacco use among young people Increased restriction and enforcement of restrictions on tobacco sales to mi The number of checks conducted by enforcement agencies (e.g., police, here ment inspectors, or building inspectors) to assess the level of retailer comp laws, regulations, or ordinances related to the sale of tobacco to minors An effective means of enforcing tobacco-free public policies is to conduct r ance checks, which reduce illegal sales. ¹ Compliance checks are also a mething rates of compliance with laws regulating tobacco sales to minors. Such the message that policy makers and the public care about tobacco-free poliserious about enforcing them. ²³ ▶ Enforcement Agency Survey□ ▶ California Independent Evaluation: Policy Enforcement Survey: Youth to Tobacco, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/htt Evaluation_Resources.htm Agency representatives responsible for enforcement Prom California Independent Evaluation: Policy Enforcement Survey: Youth Access to Tobacco During the past 12 months, how many sting operations did your agency cot to enforce PC §308(a) (illegal tobacco sales by merchants)? Survey respondents may not have access to all requested information. Iww → high Resources needed evaluation evidence Iww → high Strength of evaluation evidence Iww → high Strength of evaluation evidence Iwe → high Strength of evaluation evidence			

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Number of Warnings, Citations, and Fines Issued for Infractions of Public Policies Against Young People's Access to Tobacco Products

Goal area 1	Preventing initiation of tobacco use among young people								
Outcome 8	Increased restriction and enforcement of restrictions on tobacco sales to minors								
What to measure	The number of wa policies against yc	The number of warnings, citations, and fines issued to retailers for infractions of public policies against young people's access to tobacco							
Why this indicator is useful	Studies show that people results in s smoking prevalen	Studies show that aggressive enforcement of laws regulating tobacco sales to young people results in significantly reduced sales to minors and may also result in reduced smoking prevalence among teenagers. ¹⁻³							
Example data 🗆 source(s) 🗆	 Enforcement A California Inde Tobacco, 2000 Information av Evaluation_Re 	 Enforcement Agency Survey California Independent Evaluation: Policy Enforcement Survey: Youth Access to Tobacco, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 							
Population group(s)	Agency representa	atives respons	sible for enforcer	nent					
Example survey question(s)	From California Indepe In the past year, he	endent Evaluation ow often has	n: Policy Enforcement your agency con	nt Survey: ' ducted an	Youth Acce ny of the	ss to Tobacco following	types of		
	enforcement activ.	nies relateu u	o renai Coue got	Never	Rarely	Verv often	Don't know		
	 Responded to c selling tobacco Issued warning 	complaints ab products to n	out merchants ninors ts selling						
	tobacco produc	ts to minors	its seming						
	• Issued citations sales of tobacco	s to merchants products to :	s for illegal minors						
Comments 🗆	Evaluators may want to assess the effects that different penalties (e.g., graduated fines, loss of license to sell tobacco) have on illegal tobacco sale to minors.								
	Data must be inter either high levels	rpreted in cor of compliance	ntext. For example or low levels of	le, a low 1 enforcen	number o nent.	of citations	may indicate		
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Fac	e validity	Accepted practice		
		\$\$\$							
		-	-			better	-		
	† Denotes low agree	eement among	reviewers: that is,	fewer that	n 75% of t	he valid rati	ngs for this		
	indicator were w	rithin one point	t of each other (see	Appendix	B for an	explanation).		

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Changes in State Tobacco Control Laws That Preempt Stronger Local Tobacco Control Laws

Goal area 1	Preventing initiation of tobacco use among young people									
Outcome 8	Increased restriction and enforcement of restrictions on tobacco sales to minors									
What to measure 🗆	Any change in legislation that prevents local jurisdictions from enacting restrictions that are more stringent than the state's restrictions on minors' access to tobacco or tobacco-related marketing									
Why this indicator is useful	Preemptive legislation is the tobacco industry's chief strategy for eradicating local tobacco control ordinances. ¹ Because of the striking increase in the number of local tobacco control ordinances from the mid-1980s to the mid-1990s, the tobacco industry aggressively pushed for states to pass legislation that preempted local regulation of tobacco in various areas, including minors' access, smoke-free indoor air, and marketing. ² As of September 1998, 21 states preempted at least one provision of local minors' access restrictions. ³ As of December 31, 2004, only two states, Maine and Delaware, have successfully repealed preemption laws in their entirety in any area of tobacco control policy. Preemptive laws prevent communities from engaging in the process of public education, mobilization, and debate that occurs when a local ordinance is under consideration, a process that can increase awareness and change social norms. They also pose a barrier to local enforcement, because communities and local enforcement agencies may be less likely to enforce state laws that they were not directly involved in adopting than to enforce local ordinances. ²									
Example data source(s)	CDC State Tobacc Data available at	o Activities T http://www.	racking and Ev cdc.gov/tobacco	aluation (ST. o/STATEsyst	ATE) system tem					
Population group(s)	Not applicable. Th control laws.	nis indicator i	is best measured	d by tracking	g and monitoring	g state tobacco				
Example survey question(s)	Not applicable									
Comments	None									
Rating	Overall quality low ← → high	Resources needed \$	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
			X		● ● → better					
	 ←○○●●→ better † □Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). N Denotes no data 									

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Outcome 9

Reduced Tobacco Industry Influences

According to the most recent Federal Trade Commission tobacco report, the U.S. tobacco industry spent almost \$12.5 billion in 2002 to advertise and promote its products.¹ It is not surprising, therefore, that studies show that a high percentage of young people are exposed to, aware of, and able to recall tobacco advertising.² Moreover, researchers have found that receptivity to tobacco industry marketing is associated with susceptibility towards tobacco use, that teenagers are three times more sensitive to cigarette advertising than adults, and that young people who approve of tobacco advertising and identify with the images portrayed in the advertisements are more likely than non-approving young people to start smoking.^{2–8} In addition, tobacco advertising can distort young people's perceptions of tobacco use.^{2,6–8} An indirect result of heavy tobacco industry advertising is the dampening effect it has on the number and quality of media stories about the health risks of smoking.² By promoting smoking, the tobacco industry undermines the ability of parents to prevent adolescents from starting to smoke.⁹

Many of the tobacco industry's advertising expenditures are in retail stores.¹ Retail stores are saturated with pro-tobacco signage, branded objects, and tobacco displays. Many of these objects are clustered around the cash registers, making it virtually impossible for anyone, including children, not to be exposed to pro-tobacco messages. Signage visible outside the stores exposes entire communities to tobacco marketing. The result is that many U.S. children grow up surrounded by pro-tobacco messages.¹⁰

The tobacco industry also spends considerable resources to sponsor or support public events, the arts, and other worthy causes.¹ It is clear that the tobacco industry influences policy makers through contributions and lobbying, which results in a more favorable, pro-tobacco policy environment.¹¹

Listed below are the indicators associated with this outcome:

- ▶ 1.9.1 Extent and type of retail tobacco advertising and promotions
- ▶ **1.9.2** Proportion of jurisdictions with policies that regulate the extent and type of retail tobacco advertising and promotions
- ▶ 1.9.3 Extent of tobacco advertising outside of stores
- ▶ 1.9.4 Proportion of jurisdictions with policies that regulate the extent of tobacco advertising outside of stores
- ▶ 1.9.5 Extent of tobacco industry sponsorship of public and private events
- ▶ **1.9.6** Proportion of jurisdictions with policies that regulate tobacco industry sponsorship of public events
- ▶ 1.9.7 Extent of tobacco advertising on school property, at school events, and near schools

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- ▶ **1.9.8** Extent of tobacco advertising in print media
- ► **1.9.9** Amount and quality of news media stories about tobacco industry practices and political lobbying
- ▶ 1.9.10 Number and type of Master Settlement Agreement violations by tobacco companies
- ▶ 1.9.11 Extent of tobacco industry contributions to institutions and groups
- ▶ 1.9.12 Amount of tobacco industry campaign contributions to local and state politicians

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Outcome 9

Reduced Tobacco Industry Influences

Indicator Rating $\leftarrow \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \rightarrow \text{better}$

Number	Indicator	Overall quality	evaluation evines	unit of themes	Face VL	practice	mapping
1.9.1	Extent and type of retail tobacco advertising and promotions		\$\$\$\$ ⁽⁾	\bigcirc		•	
1.9.2	Proportion of jurisdictions with policies that regulate the extent and type of retail tobacco advertising and promotions		\$\$\$	•		•	
1.9.3	Extent of tobacco advertising outside of stores		\$\$\$\$ ⁽⁾				
1.9.4	Proportion of jurisdictions with policies that regulate the extent of tobacco advertising outside of stores		\$\$\$ [†]				
1.9.5	Extent of tobacco industry sponsorship of public and private events		\$\$\$\$ ⁽⁾	•		•	
1.9.6	Proportion of jurisdictions with policies that regulate tobacco industry sponsorship of public events		\$\$\$ [†]	•	•	•	
1.9.7	Extent of tobacco advertising on school property, at school events, and near schools		\$\$\$	Ø			
1.9.8	Extent of tobacco advertising in print media		\$\$\$				
1.9.9	Amount and quality of news media stories about tobacco industry practices and political lobbying	┝╍┿╼┿┙╽╶╽	\$\$\$	Ø			
1.9.10	Number and type of Master Settlement Agreement violations by tobacco companies		\$\$\$\$	\bigcirc		۲	
1.9.11	Extent of tobacco industry contributions to institutions and groups		\$ [⊘]	Ø	\bigcirc	● [†]	•
1.9.12	Amount of tobacco industry campaign contributions to local and state politicians		\$ [◊]	Q			

^{+□} Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). \Box Denotes that the experts' rating was modified (see Appendix B for an explanation). \Box Denotes no data.

Extent and Type	e of Retail Tobac	co Advert	ising and Pr	romotions						
Goal area 1	Preventing initiat	ion of tobacc	o use among yo	ung people]					
Outcome 9	Reduced tobacco industry influences									
What to measure 🗆	The level and typ the extent of indo and strategic proc	The level and type of tobacco advertising and promotion in and around retail stores and the extent of indoor and outdoor advertisements including promotions, price reductions, and strategic product placement								
Why this indicator is useful	Retail stores have and potential smo exposed to pro-to of tobacco advert more likely to sta tobacco marketin the odds of their of factors (e.g., paren	Retail stores have become the industry's primary communication channel to smokers and potential smokers. As a result, all shoppers, regardless of age or smoking status, are exposed to pro-tobacco messages. ^{1,2} Some studies show that young people who approve of tobacco advertising and identify with the image portrayed in the advertisements are more likely to start smoking. ^{3,4} Moreover, frequent (at least weekly) exposure to retail tobacco marketing among middle-school students is associated with a 50% increase in the odds of their ever smoking a cigarette, even after controlling for other known risk factors (e.g., parent smokes or friend smokes). ⁵								
Example data 🗆 source(s) 🗆	 Environmenta Operation Sto Information a Evaluation_Re 	 Environmental scan of tobacco advertising and promotional practices in retail outlets Operation Storefront: Youth Against Tobacco Advertising and Promotion Initiative Information available at: http://www.dhs.ca.gov/tobacco/html/ Evaluation_Resources.htm 								
Population group(s)	Not applicable. T	his indicator	is best measured	d by observa	ition.					
Example survey question(s)	Not applicable									
Comments	Note that in <i>Lorill</i> most regulations Labeling and Adv the extent and am Evaluators may c	<i>lard</i> v. <i>Reilly</i> (regarding cig vertising Act, nount of retai hoose to gath	533 U.S. 525 [20] garette advertisin which makes it l tobacco advert her and report th	01]), the U.S. ng are preem difficult for tising and pr heir findings	Supreme Court opted by the Fed states and locali omotion. by type of retail	held that eral Cigarette ties to regulate er				
	(e.g., grocery store, convenience store, or gas station). States can track the price of tobacco products independently by collecting scanner data (obtained from scanning product bar codes), which provide information on brand and promotions. However, the cost of this type of data collection can be prohibitive.									
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation	Utility	Face validity	Accepted practice				
		\$\$\$\$	evidence							
					● → hetter					
			1.4. 1							

 \Diamond Denotes that the experts' rating was modified (see Appendix B for an explanation).

- Feighery EC, Ribisl KM, Clark PI, Haladjian HH. How tobacco companies ensure prime placement of their advertising and products in stores: interviews with retailers about tobacco company incentive programmes. *Tobacco Control.* 2003;12(2):184–8.
- 2. Centers for Disease Control and Prevention. Point-of-purchase tobacco environments and variation by store type— United States, 1999. *Morbidity and Mortality Weekly Report*. 2002; 51(9):184–7.
- 3. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.
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Proportion of Jurisdictions with Policies That Regulate the Extent and Type of Retail Tobacco Advertising and Promotions

Goal area 1	Preventing initiation of tobacco use among young people \Box									
Outcome 9	Reduced tobacco	Reduced tobacco industry influences								
What to measure	The proportion of local jurisdictions that have public policies that in some way regulate retail advertising and promotion of tobacco									
Why this indicator is useful	The tobacco indus including offering products. Regulat people's exposure	The tobacco industry is increasingly shifting its advertising focus to retailer incentives including offering financial and trade benefits to retailers that sell and display tobacco products. Regulating retail advertising and promotions may significantly reduce young people's exposure to tobacco advertising. ¹								
Example data source(s)	Policy tracking sy	Policy tracking system								
Population group(s)	Not applicable. This indicator is best measured by tracking and monitoring pertinent local tobacco laws, ordinances, or regulations.									
Example survey question(s)	Not applicable									
Comments 🗆	Note that in <i>Lorill</i> most regulations Labeling and Adv the extent and arr Evaluators may a population affected	Note that in <i>Lorillard</i> v. <i>Reilly</i> (533 U.S. 525 [2001]), the U.S. Supreme Court held that most regulations regarding cigarette advertising are preempted by the Federal Cigarette Labeling and Advertising Act, which makes it difficult for states and localities to regulate the extent and amount of retail tobacco advertising and promotion. Evaluators may also choose to gather data on the size and demographics of the population affected by the relevant laws or ordinances								
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
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Reference

 Feighery EC, Ribisl KM, Clark PI, Haladjian HH. How tobacco companies ensure prime placement of their advertising and products in stores: interviews with retailers about tobacco company incentive programmes. *Tobacco Control.* 2003;12(2):184–8.

Extent of Tobaco	co Advertising (Dutside of	Stores				
Goal area 1	Preventing initiat	ion of tobacco	o use among yo	ung people			
Outcome 9	Reduced tobacco	industry influ	iences				
What to measure	The level and typ	e of tobacco a	dvertising on tl	he exteriors	of retail stores		
Why this indicator □ is useful □	Tobacco advertise outside walls and tobacco advertisi strategies for red	bacco advertisements appear frequently outside U.S. stores. They can be on stores' atside walls and windows, in parking lots, or on the street. ¹ The strategies for reducing bacco advertising on the exteriors of retail establishments are often different from the rategies for reducing advertising and promotions inside stores. ²					
Example data 🗆 source(s) 🗆	 Environmenta Operation Stornation a Information_R 	al scan of toba refront: Yout vailable at: h esources.htm	cco advertising h Against Tobac ttp://www.dhs.	; and promot cco Advertis .ca.gov/toba	tional practices i ing and Promoti cco/html/	n retail outlets□ on Initiative	
Population group(s)	Not applicable. T	his indicator i	s best measured	d by observa	tion.		
Example survey question(s)	Not applicable						
Comments	None						
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
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				← ○○(● → better		
	\Diamond Denotes that the	e experts' ratir	ng was modified	(see Append	lix B for an explai	nation).	

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 Rogers T, Feighery EC, Tencati EM, Butler JL, Weiner L. Community mobilization to reduce point-of-purchase advertising of tobacco products. *Health Education Quarterly*. 1995;22(4);427–42.

Proportion of Jurisdictions with Policies That Regulate the Extent of Tobacco Advertising Outside of Stores

Goal area 1	Preventing initiat	ion of tobacco	use among you	ung people]		
Outcome 9	Reduced tobacco	industry influ	iences				
What to measure 🗆	The proportion of tobacco advertisin the percentage of	local jurisdic ng on the exte store window	tions that have riors of retail ou rs that may be c	public polic itlets (for ex overed with	ies that in some ample, some juri advertisements	way regulate isdictions limit) ¹	
Why this indicator is useful	Reducing exterior exposure to tobac	tobacco-relat co advertising	ed retail signs a g. ²	nd displays	will reduce you	ng people's	
Example data source(s)	Policy tracking sy	Policy tracking system					
Population group(s)	Not applicable. The local tobacco laws	Not applicable. This indicator is best measured by tracking and monitoring pertinent local tobacco laws, ordinances, or regulations.					
Example survey question(s)	Not applicable						
Comments 🗆	Note that in <i>Lorillard</i> v. <i>Reilly</i> (533 U.S. 525 [2001]), the U.S. Supreme Court held that most regulations regarding cigarette advertising are preempted by the Federal Cigarette Labeling and Advertising Act, which makes it difficult for states and localities to regulate the extent and amount of retail tobacco advertising and promotion.						
	Evaluators may also choose to gather data on the size and demographics of the population affected by the relevant laws or ordinances.						
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$\$\$ [†]	\bigcirc				
		-		←000	🖻 🔴 🔶 better		
	† Denotes low agr indicator were v	eement among vithin one poin	reviewers: that is t of each other (se	s, fewer than ' e Appendix I	75% of the valid ra 3 for an explanatio	ntings for this	

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Evaluation and the Health Professions. 2004;27(1):22–33.

Extent of Tobac	co Industry Spo	nsorship (of Public and	l Private	Events		
Goal area 1	Preventing initiat	ion of tobacco	o use among you	ung people			
Outcome 9	Reduced tobacco	industry influ	iences				
What to measure	The extent of tobacco industry sponsorship of public and private events (e.g., sports, recreation, music, family, or work-related events)						
Why this indicator is useful	The tobacco indu This sponsorship and buys legitima	The tobacco industry spends considerable resources sponsoring visible public events. ¹ This sponsorship increases exposure to advertisements for tobacco product advertising and buys legitimacy for the tobacco industry. ^{1,2}					
Example data 🗆 source(s) 🗆	 Event sponsor California Tob Information a 	 Event sponsorship tracking system California Tobacco Industry Monitoring Evaluation: Project SMART Money Information available at: http://www.ttac.org/enews/mailer09-30-03full.html#LinkF 					
Population group(s)	Not applicable. T	his indicator i	s best measured	l by observa	ation.		
Example survey question(s)	Not applicable						
Comments	Evaluators may w numbers of attend	vant to assess lees.	the types of eve	ents that are	being sponsored	l and the	
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
	┝╍┿╍┿╸┤╶│	\$\$\$\$					
				← ○ •	🖻 🔴 🔶 better		
	\Diamond Denotes that the	e experts' ratir	ng was modified	(see Append	lix B for an explan	nation).	

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Proportion of Jurisdictions with Policies That Regulate Tobacco Industry Sponsorship of Public Events

Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people \Box				
Outcome 9	Reduced tobacco	industry influ	iences			
What to measure	The proportion of sponsorship of pu	f local jurisdic ıblic events	tions with publi	c policies th	at regulate toba	cco industry
Why this indicator is useful	The tobacco indu This sponsorship for the tobacco in	stry spends co increases exp dustry. ^{1,2}	onsiderable reso osure to tobacco	urces to spo -product ac	nsor highly pub lvertising and bi	licized events. ¹ 1ys legitimacy
Example data source(s)	Policy tracking sy	vstem				
Population group(s)	Not applicable. T local tobacco laws	Not applicable. This indicator is best measured by tracking and monitoring pertinent local tobacco laws, ordinances, or regulations.				
Example survey question(s)	Not applicable					
Comments	Evaluators may a population affected	lso choose to ed by the rele	gather data on tl vant laws or ord	ne size and inances. \Box	demographics o	f the \square
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice
		\$\$\$ [†]	$\overline{\bullet}$		\bigcirc	
				~ 000	🗎 🌒 🔶 better	
	† Denotes low again indicator were v	reement among vithin one poin	reviewers: that is t of each other (se	, fewer than ' e Appendix I	75% of the valid ra 3 for an explanatio	atings for this on).

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2. Federal Trade Commission. Cigarette report for 2002. Washington, DC: Federal Trade Commission; 2004.

Goal area 1	Preventing initiat	ion of tobacc	o use among you	ung people]	
Outcome 9	Reduced tobacco	industry infl	uences			
What to measure	The extent of toba within a designate	cco advertisi ed distance fi	ing on school pro rom schools	operty, at sci	hool events off o	campus, and
Why this indicator is useful	Findings from a C schools (within 1, materials overall a Stores near school ing or promotions stores not near sch	California stud 000 feet) had and more ad ls also had a s near candy nools. ¹	dy of retail tobac significantly mo vertising on thei significantly hig and low to the g	cco advertist ore tobacco a r exteriors tl her probabi round (at th	ing showed that advertising and han stores not n lity of having to he eye level of cl	t stores near promotional ear schools. ¹ bacco advertis- nildren) than
Example data 🗆	CDC School H	lealth Profile	s: School Princij	pal Question	nnaire (Profiles)	, 2002
source(s) 🗆	Environmenta	l scan of toba	acco advertising	and promo	tional practices	in retail outlets
	 Operation Stor Information av Evaluation_Re 	refront: Yout vailable at: h esources.htm	th Against Tobac http://www.dhs.o	co Advertis ca.gov/toba	ing and Promot cco/html/	ion Initiative
Population group(s)	School principals					
Example survey question(s)	From Profiles Is tobacco adverti (Mark yes or no fo • In the school b • On school grou	sing prohibit or each locati uilding ınds, includii	ed in each of the on.) ng on the outsid	e following l e of the buil	ocations? Yes ding,	No
	 on playing field On school buse In school public 	ds, or other a es or other ve	reas of the camp hicles used to tr	ous ansport stud	dents 🗆	
	• In school publi in other school	publications	s)	vspapers, w	\square	
	Is tobacco adverti □ Yes □ No	sing through	sponsorship of	school even	ts prohibited?	
Comments	None					
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice
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Reference

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Sacramento, CA: California Department of Health Services; 2003. pp. 1-4.

Goal area 1	Preventing initiat	ion of tobacco	o use among you	ing people				
Outcome 9	Reduced tobacco	industry influ	lences					
What to measure	The extent of toba	The extent of tobacco advertisement in print media (e.g., magazines or newspapers)						
Why this indicator □ is useful □	The Master Settler print media. How expenditures of th a youth focus. ¹ Ar cigarette advertise	The Master Settlement Agreement (MSA) regulated aspects of tobacco advertising in print media. However, one study found that after the MSA, the combined advertising expenditures of the four major tobacco companies increased in 19 magazines that have a youth focus. ¹ Another study found that 54% of teenagers' favorite magazines had cigarette advertisements. ²						
Example data 🗆	▶ Media Tracking Service (e.g., clipping service)□							
source(s)□	TNS Media Intelligence Competitive Media Reporting (CMR) Information available at: http://www.tnsmi-cmr.com/products/index.html							
Population group(s)	Not applicable. This indicator is best measured by tracking tobacco advertisements in print media.							
Example survey question(s)	Not applicable							
Comments 🗆	Evaluators may want to assess tobacco advertising by type of print media (e.g., magazines targeted to adults or magazines targeted to adolescents).							
	Quantitative studies involve counting articles, measuring column-inches, or noting article placement. Qualitative studies require detailed content analyses to detect article themes. ^{3,4}							
	More information	on how to co	ollect data on thi	s indicator	is in reference 5	below.		
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice		
		\$\$\$			\bigcirc			
				~ 00	🖨 🕒 🔶 better			

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Amount and Quality of News Media Stories About Tobacco Industry Practices and Political Lobbying

Goal area 1	Preventing initiat	ion of tobacco	o use among you	ing people		
Outcome 9	Reduced tobacco	industry influ	uences			
What to measure	Media coverage o	f tobacco ind	ustry practices a	nd political	lobbying	
Why this indicator □ is useful □	Demonstrating th people's behavior manipulate behav and increase over	e negative as . ¹⁻³ For examj rior may redu all support fo	pects of tobacco ple, being aware ice young people or anti-tobacco p	industry pr that the tob e's susceptil olicies, laws	actices may influ acco industry is pility to tobacco s, or regulations.	tence young trying to marketing
Example data source(s)	Media Tracking S	ervice (e.g., c	lipping service)			
Population group(s)	Not applicable. T media coverage o	Not applicable. This indicator is best measured by monitoring and tracking pertinent media coverage of tobacco industry practices.				
Example survey question(s)	Not applicable					
Comments 🗆	Quantitative stud article placement. themes. ^{2,3}	ies involve co Qualitative s	ounting articles, studies require d	measuring o etailed cont	column-inches, c ent analyses to c	or noting letect article
	More information	on how to co	ollect data on thi	s indicator i	s in reference 5 b	pelow.
Rating □	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice
		\$\$\$	\bigotimes			
				← ○ ○ (🕽 🗢 🔶 better	
	\bigotimes Denotes no data	1.				

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Number and Typ	pe of Master Set	tlement A	greement Vi	olations	by Tobacco	Companies		
Goal area 1 🗆	Preventing initiati	ion of tobacco	o use among you	ing people				
Outcome 9	Reduced tobacco	industry influ	uences					
What to measure	The number and t by tobacco compa	The number and type of Master Settlement Agreement (MSA) violations by tobacco companies						
Why this indicator □ is useful □	In 2000, all of the s bans the tobacco of ments. The compa to young people. ¹ enforcement. ^{2,3}	In 2000, all of the major tobacco manufacturers failed to comply with the MSA, which bans the tobacco companies from targeting young people through magazine advertisements. The companies are selectively increasing their magazine advertisements targeted to young people. ¹ Tracking these and other violations of the MSA will aid in the MSA's enforcement. ^{2,3}						
Example data 🗆 source(s) 🗆	 Tobacco indus California Tob Information av 	 Tobacco industry monitoring system California Tobacco Industry Monitoring Evaluation: Project SMART Money Information available at: http://www.ttac.org/enews/mailer09-30-03full.html#LinkF 						
Population group(s)	Not applicable. The industry practices	nis indicator	is best measured	l by monito	ring and tracking	g tobacco		
Example survey question(s)	Not applicable							
Comments	None							
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice		
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	← ○ ♀ ● → better							
	† □Denotes low agr indicator were w ◊□Denotes that the	 † □Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). ◊□Denotes that the experts' rating was modified (see Appendix B for an explanation). 						

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					- upu		
Goal area 1	Preventing initiati	on of tobacco	o use among you	ing people			
Outcome 9	Reduced tobacco	ndustry influ	uences				
What to measure	The amount of fur (e.g., the hospitali	nds contribut ty industry, r	ted by the tobacc novie industry, s	o industry for industry for the second se	to institutions an izations, and civ	d groups ric groups)	
Why this indicator□ is useful□	Studies show that and community o groups is directly to understand tob	the tobacco i rganizations. related to the acco industry	industry has a hi The amount of t amount it contr y influence.	istory of col the tobacco ributes. ¹⁻⁴ Tr	laborating with l industry's influe acking this indic	ousinesses ence on these cator will hel	
Example data 🗆 source(s)	Public records of political contributions Information available from the Office of the State Secretary or equivalent in each state						
	Center for Responsive Politics (CRP) Information available at: http://www.opensecrets.org						
	 Tobacco indus 	try fiscal repo	orts				
Population group(s)	Not applicable. This indicator is best measured by reviewing public and tobacco industry records.						
Example survey question(s)	Not applicable						
Comments □	Evaluators may w (e.g., the hospitali that received fund More information	ant to catego ty industry, r Is from the to on how to co	prize their finding novie industry, s bacco industry. ollect data on thi	gs by type c ports organ s indicator i	of business or org izations, or civic is in reference 5 l	ganization groups) pelow.	
Rating	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$◊	\bigotimes	\bigcirc	\bigcirc^{\dagger}		
				← ○○(🖻 🗭 🔶 better		
	 + □Denotes low agraindicator were w ◊□ Denotes that the	eement among ithin one poin e experts' ratio a.	g reviewers: that is at of each other (se ng was modified	, fewer than ' e Appendix I (see Append	75% of the valid ra 3 for an explanatio lix B for an explaı	itings for this n). nation).	

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Amount of Toba	cco Industry Ca	mpaign C	ontributions	to Local	and State Po	oliticians		
Goal area 1 🗆	Preventing initiati	ion of tobacco	o use among you	ung people				
Outcome 9	Reduced tobacco	industry influ	iences					
What to measure	The amount of fu	nds contribut	ed to local and s	state politici	ans by the tobac	co industry 🗆		
Why this indicator is useful	Studies show an a and pro-tobacco lo of the industry's p legislation. ^{1,2} Track industry.	Studies show an association between political contributions from the tobacco industry and pro-tobacco legislation. ¹⁻³ Tobacco industry contributions are a significant predictor of the industry's political influence, including its influence on votes for tobacco-related legislation. ^{1,2} Tracking this indicator may help states counter the influence of the tobacco industry.						
Example data source(s)	Public records of political contributions Information available from the Office of the State Secretary or equivalent in each state							
	Federal Election Commission (FEC) Searchable database available at: http://www.fec.gov							
	Center for Responsive Politics (CRP) Information available at: http://www.opensecrets.org							
Population group(s)	Not applicable. Th	nis indicator	is best measured	l by reviewi	ng public record	s. 🗆		
Example survey question(s)	Not applicable							
Comments	More information	on how to co	ollect data on thi	is indicator	is in references 4	and 5 below.□		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice		
	┝╾┿╾┽╸┤╶╷╵	\$ ◊	\bigotimes					
	← ○ ♀ ● → better							
	 † □Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). ◊□ Denotes that the experts' rating was modified (see Appendix B for an explanation). ◊ Denotes no data. 							

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Outcome 10

Reduced Susceptibility to Experimentation with Tobacco Products

Susceptibility to smoking is defined as the intention to smoke or the absence of a strong intention not to smoke.¹ Studies show that susceptibility to experimentation is a valid and reliable predictor of future smoking behavior.¹ Studies also show that susceptible young people (those who have not made a firm decision not to smoke) are more likely than other young people to experiment with smoking.¹ Furthermore, recent evidence suggests that even low levels of smoking experimentation (two to four cigarettes smoked by age 10 years) substantially increase the likelihood of daily smoking in late adolescence.² To reduce the percentage of young people who take up smoking, it is therefore necessary to prevent young people from becoming susceptible to experimenting with tobacco.³ In addition to tobacco industry influences, tobacco use by peers is strongly associated with early tobacco experimentation among children.⁴ Parental involvement in young people's decision making about tobacco use.⁵⁻⁷

Listed below are the indicators associated with this outcome:

- ▶ **1.10.1** □ Proportion of young people who think that smoking is cool and helps them fit in
- ▶ **1.10.2** Proportion of young people who think that young people who smoke have more friends
- ▶ 1.10.3 □ Proportion of young people who report that their parents have discussed not smoking with them
- ▶ 1.10.4 □ Proportion of parents who report that they have discussed not smoking with their children
- ▶ 1.10.5 Proportion of young people who are susceptible never-smokers

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Outcome 10

Reduced Susceptibility to Experimentation with Tobacco Products

Indicator Rating ←○ ♀ ● ● → better

Number	Indicator	Overall quality	strein evices	unit of nee	FaceNu	practico	arrented
1.10.1	Proportion of young people who think that smoking is cool and helps them fit in		\$\$ [†]	•	•	•	
1.10.2	Proportion of young people who think that young people who smoke have more friends		\$\$	•	\bigcirc	•	
1.10.3	Proportion of young people who report that their parents have discussed not smoking with them		\$\$		•	•	
1.10.4	Proportion of parents who report that they have discussed not smoking with their children		\$\$\$	Q	•	•	
1.10.5	Proportion of young people who are susceptible never-smokers		\$\$ [†]	•		•	

†□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \heartsuit Denotes no data.

Proportion of Yo	oung People Who	o Think Th	at Smoking	ls Cool a	nd Helps The	em Fit In	
Goal area 1	Preventing initiati	ion of tobacco	o use among you	ng people			
Outcome 10	Reduced susceptil	bility to expe	rimentation with	1 tobacco pr	oducts		
What to measure	Proportion of you social standing	Proportion of young people who believe that smoking cigarettes will improve their social standing					
Why this indicator is useful	Data indicate that that smokers are r estimate norms re	Data indicate that adolescent cigarette smokers are significantly more likely to believe that smokers are more socially adept than nonsmokers. ¹⁻⁵ These data can be used to estimate norms regarding the social desirability of smoking.					
Example data source(s)	Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004						
Population group(s)	Young people age	Young people aged less than 18 years					
Example survey question(s)	From YTS Do you think smo □ Definitely yes	king cigarette □ Probably	es makes young yes □ Probabl	people look ly not □ I	< cool or fit in? Definitely not		
Comments	None						
Rating 🗆	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$\$ [†]	$\widehat{\bullet}$	$\overline{\bullet}$		$\overline{\bullet}$	
				← ○♀€	🖻 🔶 🔶 better		

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Proportion of Young People Who Think That Young People Who Smoke Have More Friends

Goal area 1	Preventing initiation of tobacco use among young people						
Outcome 10	Reduced susceptibility to experimentation with tobacco products						
What to measure	Proportion of young people who believe that those who smoke have more friends than those who do not smoke						
Why this indicator is useful	Data indicate that cigarette smokers are significantly more likely to believe that those who smoke have more friends than those who do not smoke. ¹⁻⁵ These data can be used as an estimate of norms concerning the social desirability of smoking.						
Example data source(s)	Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004						
Population group(s)	Young people aged less than 18 years						
Example survey question(s)	From YTS Do you think young people who smoke cigarettes have more friends? □ Definitely yes □ Probably yes □ Probably not □ Definitely not						
Comments	None						
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
	┝╍╪╍┽╸┤╶│	\$\$		\bigcirc	\bigcirc	\bigcirc	
			← ○ ♀ ● → better				
P (

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Proportion of Young People Who Report That Their Parents Have Discussed Not Smoking with Them

Goal area 1	Preventing initiation of tobacco use among young people						
Outcome 10	Reduced susceptibility to experimentation with tobacco products						
What to measure	Proportion of young people who report that their parents have discussed the dangers of tobacco use with them in the past 12 months						
Why this indicator□ is useful□	Parental involvement in their children's smoking decisions is a predictor of whether their children take up smoking. ¹⁻³ Teenagers who report that their parents are unconcerned about smoking or do not talk to them about it are more likely than other teenagers to take up smoking and to become regular smokers. ¹⁻⁴						
Example data source(s)	Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004						
Population group(s)	Young people aged less than 18 years 🗆						
Example survey question(s)	From YTS In the past 12 months, how often have your parents or guardians discussed the dangers of tobacco use with you? □ Never □ Rarely □ Sometimes □ Often □ Very often						
Comments 🗆	Evaluators may want to ask young people questions about parental rules about smoking and the perceived consequences of being caught smoking.						
	dangers of tobacco use (not just smoking) with them.						
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice	
		\$\$			\bigcirc	\bigcirc	
			\leftarrow \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc better				

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Proportion of Parents Who Report That They Have Discussed Not Smoking with Their Children

Goal area 1	Preventing initiation of tobacco use among young people						
Outcome 10	Reduced susceptibility to experimentation with tobacco products						
What to measure	Proportion of parents who report that they talked to their children at least once in the previous 6 months about what their children may or may not do regarding tobacco use						
Why this indicator is useful	Parental involvement in their children's smoking decisions is a predictor of whether their children take up smoking. ¹⁻³ In addition, asking parents about their children and smoking sensitizes parents to the importance of discussing tobacco use with their children. ¹⁻⁴						
Example data source(s)	Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section G: Parental Involvement, 2003						
Population group(s)	Parents of children aged less than 18 years 🗆						
Example survey question(s)	From ATS During the last 6 months, how many times have you talked to your child about what he/she can or cannot do when it comes to tobacco? Never Once Twice Three or more times Don't know/Not sure Refused During the last 6 months, how many times have you told your child he/she cannot use tobacco? Once Twice Never Once Twice Three or more times Once Refused						
Comments	None						
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$\$\$	\boxtimes				
	~			← ○○	🗎 🕈 🔶 better		
	\bigotimes Denotes no dat	a.					

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| Proportion of Yo | oung People Who Are Susceptible Never-smokers | | | | | | |
|---------------------------------|---|--|--|--|--|--|--|
| Goal area 1 | Preventing initiation of tobacco use among young people | | | | | | |
| Outcome 10 | Reduced susceptibility to experimentation with tobacco products | | | | | | |
| What to measure | Proportion of young people who have never tried a cigarette but have not made a firm decision not to smoke | | | | | | |
| Why this indicator
is useful | Studies show that susceptible young people (those who have not made a firm decision not to smoke) are more likely than other young people to experiment with smoking. | | | | | | |
| Example data
source(s) | Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 | | | | | | |
| Population group(s) | Young people aged less than 18 years | | | | | | |
| Example survey
question(s) | From YTS
Have you ever tried cigarette smoking, even one or two puffs?
□ Yes □ No | | | | | | |
| | Do you think that you will try a cigarette soon?
□ I have already tried smoking cigarettes □ Yes □ No | | | | | | |
| | Do you think you will smoke a cigarette at any time during the next year?
□ Definitely yes □ Probably yes □ Probably not □ Definitely not | | | | | | |
| | If one of your best friends offered you a cigarette, would you smoke it? \Box Definitely yes \Box Probably yes \Box Probably not \Box Definitely not | | | | | | |
| Comments | Evaluators should ask all four example questions to create a susceptibility index. ¹ | | | | | | |
| Rating 🗆 | Overall quality Resources Strength of Utility Face validity Accepter
low | | | | | | |
| | | | | | | | |
| | | | | | | | |

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Decreased Access to Tobacco Products

As noted in the discussion of logic model component 8 (increased restriction and increased enforcement of restrictions on tobacco sales to minors), adopting and enforcing strong laws that restrict young people's access to tobacco can reduce the proportion of retailers that illegally sell tobacco products to minors. As also noted in that discussion, reductions in illegal sales to minors may not automatically translate into reductions in minors' self-reported access to tobacco products through commercial sources. In addition, reductions in illegal sales to young people would not be expected to affect minors' access to tobacco products through noncommercial (social) sources. More importantly, it is unclear whether reductions in retail tobacco sales to minors result in reductions in the actual rate of tobacco use by young people. Although some studies indicate that this is the case, other studies fail to support such a link.¹⁻³ The data suggest that to be successful in reducing young people's tobacco use, efforts to reduce commercial access must achieve high levels of retailer compliance (perhaps as high as 90% or more).² In practice, these levels may not always be attainable.

According to the *Guide to Community Preventive Services*, the most effective approach to preventing young people from gaining access to tobacco (as measured by minors' self-reported tobacco purchase or use behaviors) includes a combination of strong local and state laws, vigorous and sustained enforcement of these laws, retailer education, and—most importantly—community mobilization to generate community support for efforts to reduce youth access to tobacco products.⁴ The *Guide to Community Preventive Services* notes that none of these interventions has been shown to be effective when implemented in isolation, in particular when implemented without a strong link to community mobilization initiatives.^{4,5}

The *Guide to Community Preventive Services* and *Reducing Tobacco Use: A Report of the Surgeon General* also underscore the importance of taking a comprehensive approach to reducing tobacco use among young people.^{4,5} Such an approach includes interventions to reduce the appeal of, and demand for, tobacco products among young people, as well as to restrict their access to these products. In addition, because young people are influenced by the social norms and environmental cues that they observe in adult society, efforts to reduce their tobacco use should be integrated into the broader framework of a comprehensive tobacco control program that also addresses tobacco use by adults.

Listed below are the indicators associated with this outcome:

- ▶ 1.11.1 Proportion of successful attempts to purchase tobacco products by young people
- ▶ **1.11.2** Proportion of young people reporting that they have been sold tobacco products by a retailer
- ▶ **1.11.3** Proportion of young people reporting that they have been unsuccessful in purchasing tobacco products from a retailer
- ▶ 1.11.4 Proportion of young people reporting that they have received tobacco products from a social source

- ▶ 1.11.5 Proportion of young people reporting that they purchased cigarettes from a vending machine
- ▶ **1.11.6**^{NR} Proportion of young people who believe that it is easy to obtain tobacco products

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Decreased Access to Tobacco Products

Indicator Rating ← O Q ● ● → better

Number	Indicator	Overall quality	evaluation evices	unith of them ce	Face V	practic	onepted
1.11.1	Proportion of successful attempts to purchase tobacco products by young people	•••••• ••••••••••••••••••••••••••••••	\$\$\$ [†]	•	•		\bigcirc^{\dagger}
1.11.2	Proportion of young people reporting that they have been sold tobacco products by a retailer		\$\$	•			
1.11.3	Proportion of young people reporting that they have been unsuccessful in purchasing tobacco products from a retailer		\$\$	Q	● [†]		
1.11.4	Proportion of young people reporting that they have received tobacco products from a social source		\$\$		$\overline{\bullet}$		
1.11.5	Proportion of young people reporting that they purchased cigarettes from a vending machine		\$\$	Ø	\bigcirc	\bigcirc	
1.11.6 ^{NR}	Proportion of young people who believe that it is easy to obtain tobacco products		Q	Q	Q	Q	Ø

† Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). \bigotimes Denotes no data. \square

 $^{\tt NR}$ Denotes an indicator that is not rated (see Appendix B for an explanation). \Box

Proportion of Su	iccessful Attempts to Pur	chase Tobac	co Produ	icts by Young	g People
Goal area 1 🗆	Preventing initiation of tobacco	o use among you	ing people		
Outcome 11	Decreased access to tobacco pr	oducts			
What to measure	The proportion of retailers not of tobacco products to minors	in compliance w	rith policies	prohibiting the	sale
Why this indicator is useful	Decreasing the rate at which ye contribute to a reduction in tob	oung people are bacco use by you	successful i ng people. ¹	n purchasing tol	oacco may
Example data source(s)	Substance Abuse and Mental H Checks Information available at: http:	Health Services A //prevention.san	.dministrati nhsa.gov/tc	on (SAMHSA) (bacco/guidance	Compliance .asp
Population group(s)	Tobacco retailers				
Example survey question(s)	Not applicable				
Comments 🗆	Evaluators must consider a nu of successful purchase attempt (e.g., number, type, and locatic purchase attempts per store, an purchase tobacco. ²	mber of factors v s, including (1) v on of stores), (2) r nd (3) real and ap	vhen detern variations in number of s oparent age	nining the propo the sampling fr uccessful and ur s of minors atter	ortion ame nsuccessful npting to
Rating 🗆	Overall quality Resources low	Strength of evaluation evidence	Utility	Face validity	Accepted practice
		\bigcirc			\bigcirc^{\dagger}
			←○○(🖻 🔶 ->> better	
	 Denotes low agreement among indicator were within one poir 	; reviewers: that is it of each other (se	, fewer than ' e Appendix I	75% of the valid ra 3 for an explanatic	atings for this on).

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Adolescent Medicine. 1999;153(10):1089–97.

Proportion of Young People Reporting That They Have Been Sold Tobacco Products by a Retailer

Goal area 1	Preventing initiation of tobacco use among young people						
Outcome 11	Decreased access to tobacco products						
What to measure	The proportion of young people who report having been sold tobacco products by a retailer in the previous 30 days						
Why this indicator is useful	Even if most retailers in a community comply with laws prohibiting the sale of tobacco to young people and only a few continue to sell tobacco products to minors, young people's access to tobacco products through retail stores may remain unacceptably high. Young smokers will seek out the retailers that are willing to sell to them. Measuring this indicator helps determine the extent to which illegal sales of tobacco to young people are occurring. ¹						
Example data 🗆	► Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004						
source(s)	 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 						
Population group(s)	Young people aged less than 18 years						
Example survey question(s)	From YTS During the past 30 days, where did you buy the last pack of cigarettes you bought? I did not buy a pack of cigarettes A drugstore during the past 30 days A vending machine A gas station I bought them over the Internet A convenience store Other						
Comments	None						
Rating	Overall qualityResourcesStrength ofUtilityFace validityAcceptedlowImage: Strength of s						
	← ◯ ◯ ● ● → better						

Reference

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Proportion of Young People Reporting That They Have Been Unsuccessful in Purchasing Tobacco Products from a Retailer

Goal area 1	Preventing initiation of tobacco use among young people \Box							
Outcome 11	Decreased access t	o tobacco pr	oducts					
What to measure	Proportion of your of their age during	ng people wl g the previou	ho report that the	ey were ref	used sale of cigar	rettes because		
Why this indicator is useful	Measuring this inc enforcement activi	dicator helps ities are redu	determine the e cing young peop	xtent to wh ple's access	ich local and stat to tobacco produ	te policies and acts. ¹		
Example data source(s)	Youth Tobacco Sur	rvey (YTS): (CDC Recommen	ded Questi	ons: Core, 2004			
Population group(s)	Young people age	Young people aged less than 18 years						
Example survey question(s)	From YTS During the past 30 of your age? □ I did not try to □ Yes, someone re □ No, no one refu) days, did ar buy cigarette efused to sell used to sell m	nyone ever refus es in a store duri me cigarettes be le cigarettes beca	e to sell you ng the past ecause of m use of my a	ı cigarettes becaı 30 days y age age	1SE		
Comments	Evaluators may al store, or grocery st	so want to as tore) that sole	ssess the type of d tobacco to a m	retailer (e.g inor.	,, gas station, coi	nvenience		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice		
		\$\$	\bigotimes	\bigcirc^{\dagger}		\bigcirc		
				~ 00	🗎 🕒 🔶 better			
	† ⊡Denotes low agre indicator were w ⊗ Denotes no data	eement among rithin one poir 1.	g reviewers: that is It of each other (se	, fewer than e Appendix	75% of the valid ra B for an explanatic	ntings for this on).		

Reference

1. Jones SE, Sharp DJ, Husten CG, Crossett LS. Cigarette acquisition and proof of age among US high school students who smoke. *Tobacco Control*. 2002;11:20–5.

Proportion of Young People Reporting That They Have Received Tobacco Products from a Social Source

Goal area 1	Preventing initiat	ion of tobacco	o use among you	ung people]				
Outcome 11	Decreased access	Decreased access to tobacco products							
What to measure	Proportion of you as a friend, family	ing people wi member, or	ho report getting schoolmate duri	g their cigar ing the prev	ettes from a socia ious 30 days	al source such			
Why this indicator is useful	Although increas reduces illegal sal smokers report ol	ing enforcem les, studies al otaining cigar	ent of laws proh so suggest that r rettes from social	ibiting the s nore than h l sources. ¹	ale of tobacco to alf of high-schoo	minors ol-aged			
Example data source(s)	Youth TobaccoCDC Youth Ri	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 							
Population group(s)	Young people age	Young people aged less than 18 years							
Example survey question(s)	 From YTS and YRBSS During the past 3 ☐ I did not smok ☐ I bought them discount store, ☐ I bought them ☐ I bought them ☐ I gave someon ☐ I borrowed (or ☐ A person 18 yes ☐ I took them from ☐ I got them someon 	0 days, how o e cigarettes d in a store suc or gas station from a vendi e else money bummed) th ears old or old om a store or the other way	did you usually g uring the past 30 h as a convenier n ng machine to buy them for em from someor ler gave them to family member	get your ow 0 days nce store, su me ne else me	n cigarettes? permarket,				
Comments	None								
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice			
		\$\$	•	•					
				~ 0 0	🖻 🕒 🔶 better				

Reference

1. Centers for Disease Control and Prevention. Tobacco use and usual source of cigarettes among high school students– United States. *Morbidity and Mortality Weekly Report*. 1996;45(20);413–8.

Proportion of Young People Reporting That They $\hfill\square$ Purchased Cigarettes from a Vending Machine $\hfill\square$

Goal area 1	Preventing initiation of tobacco use among young people						
Outcome 11	Decreased access to tobacco products						
What to measure	The proportion of young people who usually purchased their cigarettes from a vending machine during the previous 30 days						
Why this indicator is useful	Accessible vendir be used by even t restricted minors' District of Colum people. ¹	Accessible vending machines provide virtually unrestricted access to cigarettes and can be used by even the youngest children. As of 2004, 46 states and the District of Columbia restricted minors' access to tobacco through vending machines, and 30 states and the District of Columbia banned vending machines in locations that are accessible to young people. ¹					
Example data source(s)	Youth TobaccoCDC Youth Ri	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 					
Population group(s)	Young people aged less than 18 years						
Example survey question(s)	xample survey From YTS uestion(s) During the past 30 days, where did you buy the last pack of cigarettes you bough I did not buy a pack of cigarettes A grocery store during the past 30 days A drugstore A gas station A vending machine A convenience store I bought them over the Internet From YTS and YRBSS During the past 30 days, how did you usually get your own cigarettes? I did not smoke cigarettes during the past 30 days I bought them in a store such as a convenience store, supermarket, discount store, or gas station I bought them in a vending I got them some other way I bought them from a vending I gave someone else money to buy machine					bought? net em from ave them to me amily member to buy	
Comments	None						
Rating □	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
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	∑ Denotes no data	1.		← ○ ○ (● ● → better		

Reference

1. Centers for Disease Control and Prevention. *State Tobacco Activities Tracking and Evaluation (STATE) system.* Atlanta, GA: Centers for Disease Control and Prevention. Online database. Available from: http://www.cdc.gov/tobacco/statesystem. Accessed February 2005.

Indicator 1.11.6^{NR}

Proportion of Young People Who Believe That It Is Easy to Obtain Tobacco Products

Goal area 1	Preventing initiation of tobacco use among young people						
Outcome 11	Decreased access	to tobacco pr	oducts				
What to measure	The degree to whi tobacco products	The degree to which young people believe that it is easy or difficult to obtain obacco products					
Why this indicator □ is useful □	Changing the soci the perception am people perceive th obtain such produ	Thanging the social norms regarding tobacco use by young people requires changing the perception among young people that tobacco products are easily obtained. If young eople perceive that obtaining tobacco products is difficult, they are less likely to try to btain such products. ¹					
Example data source(s)	California Youth T Information availa Evaluation_Resou	Tobacco Surv able at: http: rces.htm	ey (CA YTS), 199 //www.dhs.ca.g	9 ov/ps/cdic/	/ccb/TCS/html/		
Population group(s)	Young people age	d less than 18	8 years□				
Example survey question(s)	From CA YTS Do you think it w □ Easy □ Hard	ould be easy □ Don't k	or hard for you now/Not sure	to get cigare □ Refused	ettes if you want	ed some?	
Comments	This indicator was is available. See A	s not rated by ppendix B fo	the panel of exp or an explanation	perts and, th	nerefore, no ratir	ng information	
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice	
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				~ 00	🗎 🗭 🔶 better		
	∅ Denotes no data	1.					

NR Denotes an indicator that is not rated (see Appendix B for an explanation).

Reference

1. Gilpin EA, Lee L, Pierce JP. Does adolescent perception of difficulty in getting cigarettes deter experimentation? *Preventive Medicine*. 2004;38(4):485–91.

Increased Price of Tobacco Products

Studies show an inverse relationship between cigarette price and smoking prevalence by young people and adults. Increasing state or local excise taxes on cigarettes is an effective method of increasing the real price of cigarettes. However, maintaining higher real prices requires further tax increases to offset the effects of inflation and industry practices designed to control retail product prices.^{1,2} Recent efforts to offset industry pricing practices have focused on supporting minimum retail pricing laws.³ Econometric studies show price elasticity for tobacco use among adolescents of –0.76, which means that a 10% increase in price would result in a 7.6% decrease in tobacco use.⁴ In addition, to directly motivate people to quit or not start tobacco use, price increases can indirectly reduce tobacco use if a portion of the excise tax revenue is dedicated to the state's tobacco control program.⁴

Although young people usually start using tobacco by first experimenting with cigarettes, some begin by experimenting with other tobacco products such as spit tobacco (smokeless), bidis, small cigars, and loose tobacco (roll-your-own). All tobacco products are taxed. To prevent tobacco users from shifting to cheaper tobacco products, increasing taxes on all tobacco products is important.⁵ Tax increases on tobacco products increase the real price of tobacco products and thus reduce young people's demand for such products.

Listed below is the indicator associated with this outcome:

▶ 1.12.1 Amount of tobacco product excise tax

References

- 1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.
- 2. Feighery EC, Ribisl KM, Clark PI, Haladjian HH. How tobacco companies ensure prime placement of their advertising and products in stores: interviews with retailers about tobacco company incentive programmes. *Tobacco Control.* 2003;12:184–8.
- 3. Bloom PN. Role of slotting fees and trade promotions in shaping how tobacco is marketed in retail stores. *Tobacco Control.* 2001;10(4):340–4.
- 4. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.
- 5. U.S. Department of Health and Human Services. *Reducing tobacco use: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2000.

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Ringel J, Pacula RL, Wasserman J. *Youth access to cigarettes: results from the 1999 National Youth Tobacco Survey.* Legacy First Look Report 10. Washington, DC: American Legacy Foundation; 2000.

U.S. Centers for Disease Control and Prevention. Responses to cigarette prices by race/ethnicity, income, and age groups—United States, 1976–1993. *Morbidity and Mortality Weekly Report*. 1998;47(29):605–9.

Increased Price of Tobacco Products



Number	Indicator	Overall quality ूह	evaluati		Fac	- DE	No.
		low	ources	gth of thence		racus	septed
1.12.1	Amount of tobacco product excise tax		\$				

Goal area 1	Preventing initiati	Preventing initiation of tobacco use among young people						
Outcome 12	Increased price of	Increased price of tobacco products						
What to measure	(1) The state excise of a pack of cigare	e tax per pacl ettes that is at	< of cigarettes ar tributable to tax	d (2) the pe	ercentage of the t	otal price		
Why this indicator□ is useful□	Increasing tax on especially among Increasing cigaret of cigarettes, althous offset the effects o	Increasing tax on tobacco products reduces tobacco consumption and prevalence, especially among the most price-sensitive populations (e.g., young people). ^{1,2} Increasing cigarette excise taxes is an effective method of increasing the real price of cigarettes, although maintaining high prices requires further tax increases to offset the effects of inflation. ^{1,2}						
Example data 🗆 source(s)	 CDC State Tob Data available and "cigarette 	acco Activiti at: http://wv sales."	es Tracking and ww.cdc.gov/tob	Evaluation acco/STATI	(STATE) system Esystem. Select "	□ economics'		
	 Campaign For Information av 	r Tobacco-Free Kids (CTFK) 🗆 wailable at: http://tobaccofreekids.org/research/factsheets 🗆						
	 State department 	ents of reven	ue					
Population group(s)	Not applicable. The excise taxes on tob	nis indicator i bacco produc	s best measured ts.	by tracking	g and monitoring	g state		
Example survey question(s)	Not applicable							
Comments 🗆	States can also inc scanner data (obta on product price, collection can be p	lependently t nined from pr brand, and pr prohibitive.	rack the price of oduct bar codes romotions. How	tobacco pr), which pro ever, the co	oducts by collect ovide informatio st of this type of	ting n data		
	To gather more co other tobacco pro tobacco (roll-your	mplete data o ducts such as -own).	on tobacco price spit tobacco (sm	, evaluators nokeless), bi	s can also collect idis, small cigars	data on , and loose		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$						
				~ 00	🖻 🕒 🔶 better			

Amount of Tobacco Product Excise Tax

References

1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.

2. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

Reduced Initiation of Tobacco Use by Young People

Tobacco use begins primarily during adolescence, decades earlier than when the death and disability associated with tobacco use are likely to occur. Few people begin to use tobacco as adults; almost 90% of adult smokers began by age 18 years.¹ The earlier young people begin using tobacco products, the more likely they are to use them as adults and the longer they are likely to be users.¹² Both the duration and amount of tobacco use are related to eventual chronic health problems, with duration posing the stronger risk.^{3,4} The processes of nicotine addiction further ensure that many of today's adolescent smokers will use tobacco regularly when they are adults.¹

Listed below are the indicators associated with this outcome:

- ▶ 1.13.1 Average age at which young people first smoked a whole cigarette
- ▶ 1.13.2 Proportion of young people who report never having tried a cigarette

References

- 1. U.S. Department of Health and Human Services. *Preventing tobacco use among* young people: a report of the Surgeon General. Atlanta, GA: Centers for Disease Control and Prevention; 1994.
- 2. Jackson C, Dickinson D. Cigarette consumption during childhood and persistence of smoking through adolescence. Archives of Pediatrics & Adolescent Medicine. 2004;158:1050-6.
- 3. Doll R, Peto R. Cigarette smoking and lung cancer: dose and time relationships among regular smokers and lifelong non-smokers. Journal of Epidemiology and *Community Health.* 1978;32(4):303–13.
- 4. Flanders DW, Lally CA, Ahu BP, Henley J, Thun MJ. Lung cancer mortality in relation to age, duration of smoking, and daily cigarette consumption: results from Cancer Prevention Study II. Cancer Research. 2003;63:6556-62.

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Reduced Initiation of Tobacco Use by Young People

Indicator Rating ←○ ○ ● ● → better

Number	Indicator	Overall quality	evaluation evices	unithot	Face we	practico	accepted
1.13.1	Average age at which young people first smoked a whole cigarette		\$\$	•	•	•	
1.13.2	Proportion of young people who report never having tried a cigarette		\$\$				

Goal area 1	Preventing initiat	ion of tobacco	o use among you	ing people					
Outcome 13	Reduced initiation	Reduced initiation of tobacco use by young people							
What to measure	The average age a	nt which your	ng smokers first	smoked a w	vhole cigarette				
Why this indicator□ is useful□	The age at which that person's long tobacco, the more	someone first -term smokir likely they an	smokes a whole ng habits. The ye re to use tobacce	e cigarette is ounger peop o products a	s significantly re ple are when the s adults. ¹	lated to y start using			
Example data 🗆 source(s) 🗆	Youth TobaccoCDC Youth Ri	o Survey (YTS sk Behavior S	6): CDC Recomr Surveillance Sys	nended Qu tem (YRBSS	estions: Core, 20 5), 2003	004			
Population group(s)	Young people age	ed less than 18	3 years						
Example survey question(s)	From YTS and YRBSS How old were yo I have never sr 8 years or your 9 or 10 years 11 or 12 years 13 or 14 years 15 or 16 years 17 years or old	u when you s noked cigaret nger er	moked a whole tes	cigarette fo	r the first time?				
Comments 🗆	To gather more co the use of other to and loose tobacco	omplete data o obacco produco o (roll-your-ov	on tobacco use, e cts such as spit t vn).	evaluators c obacco (smo	can also ask ques okeless), bidis, si	tions about mall cigars,			
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\$\$							

Reference

1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.

Proportion of Yo	oung People Wh	o Report N	lever Having	Tried a C	Cigarette		
Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people					
Outcome 13	Reduced initiation of tobacco use by young people						
What to measure	Proportion of young people who have never tried a cigarette, not even one or two puffs						
Why this indicator is useful	Reducing the number of minors who experiment with tobacco will decrease the number who become established smokers. ¹						
Example data 🗆 source(s) 🗆	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 						
Population group(s)	Young people age	Young people aged less than 18 years					
Example survey question(s)	From YTS and YRBSS Have you ever tried cigarette smoking, even one or two puffs? □ Yes □ No						
Comments 🗆	To gather more complete data on tobacco use, evaluators can also ask questions about the use of other tobacco products such as spit tobacco (smokeless), bidis, small cigars, and loose tobacco (roll-your-own).						
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evaluation evidence	Utility	Face validity	Accepted practice	
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Poforonco							

Reference

1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.

Reduced Tobacco-use Prevalence Among Young People

Smoking by young people is associated with serious health problems, such as reduced lung capacity and physical fitness.¹ Smoking by young people also increases the likelihood that they will continue to smoke through adulthood, increasing their risk of tobacco-related diseases such as lung and other cancers, heart disease, and emphysema.^{2,3}

Because the number of years of cigarette smoking produces a greater risk of disease than the number of cigarettes smoked per day, it is critically important to work on both preventing young people from starting to smoke and increasing the number and percentage of young smokers who quit.^{4,5}

Listed below are the indicators associated with this outcome:

- ▶ 1.14.1 Prevalence of tobacco use among young people
- ▶ 1.14.2 Proportion of established young smokers

References

- 1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.
- Jackson C, Dickinson D. Cigarette consumption during childhood and persistence of smoking through adolescence. *Archives of Pediatrics & Adolescent Medicine*. 2004;158(11):1050–6.
- 3. U.S. Department of Health and Human Services. *The health consequences of smoking: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2004.
- Doll R, Peto R. Cigarette smoking and lung cancer: dose and time relationships among regular smokers and lifelong non-smokers. *Journal of Epidemiology and Community Health.* 1978;32(4):303–13.
- 5. Flanders DW, Lally CA, Ahu BP, Henley J, Thun MJ. Lung cancer mortality in relation to age, duration of smoking, and daily cigarette consumption: results from Cancer Prevention Study II. *Cancer Research*. 2003;63(19):6556–62.

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Centers for Disease Control and Prevention. Projected smoking-related deaths among youth—United States. *Morbidity and Mortality Weekly Report.* 1996;45(44):971–4.

U.S. Department of Health and Human Services. *Women and smoking: a report of the Surgeon General.* Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.

Reduced Tobacco-use Prevalence Among Young People

Indicator Rating ← ○ ○ ● ● → better

Number	Indicator	Overall quality	evaluation even	un	Face	practivy	a noestited
1.14.1	Prevalence of tobacco use among young people		\$\$				
1.14.2	Proportion of established young smokers		\$\$				

Prevalence of Te	obacco Use Am	ong Young	People				
Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people					
Outcome 14	Reduced tobacco-use prevalence among young people						
What to measure	Proportion of young people who have smoked on at least 1 day during the previous 30 days ¹						
Why this indicator is useful	Reducing tobacco as adults. ²	Reducing tobacco use among young people decreases their chances of smoking as adults. ²					
Example data source(s)	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 						
Population group(s)	Young people age	Young people aged less than 18 years					
Example survey question(s)	From YTS and YRBSS During the past 30 days, on how many days did you smoke cigarettes? □ 0 days □ 1 or 2 days □ 3 to 5 days □ 6 to 9 days □ 10 to 19 days □ 20 to 29 days □ All 30 days						
Comments 🗆	Evaluators may a and young people To gather more co use of other tobac loose tobacco (rol	lso want to co e who frequer omplete data o co products s l-your-own).	ollect data on yo ntly smoke. on tobacco use, e such as spit toba	ung people evaluators c cco (smokel	who ever smoke an also ask ques ess), bidis, small	ed a cigarette tions about the cigars, and	
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice	
		\$\$					
				~ 0 0	🖻 🌒 🔶 better		

References 1. Centers for Disease Control and Prevention. Cigarette use among high school students—United States, 1991–2003.

Morbidity and Mortality Weekly Report. 2004;53(23):499–502. 2. U.S. Department of Health and Human Services. Preventing tobacco use among young people: a report of the Surgeon General. Atlanta, GA: Centers for Disease Control and Prevention; 1994.

Proportion of Es	stablished Young	g Smokers	3				
Goal area 1	Preventing initiat	Preventing initiation of tobacco use among young people					
Outcome 14	Reduced tobacco-use prevalence among young people						
What to measure	Proportion of young people who smoked 100 cigarettes or more during their lifetimes ¹						
Why this indicator is useful	Young people who are established smokers are at high risk of becoming addicted to cigarettes and continuing to smoke as adults. ²						
Example data 🗆 source(s) 🗆	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 						
Population group(s)	Young people age	Young people aged less than 18 years					
Example survey question(s)	From YTS and YRBSS During the past 30 days, on how many days did you smoke cigarettes? 0 days 10 to 19 days 1 or 2 days 20 to 29 days 3 to 5 days All 30 days 6 to 9 days During the past 30 days, what brand of cigarettes did you usually smoke? (CHOOSE ONLY ONE ANSWER) I did not smoke cigarettes Newport during the past 30 days Virginia Slims I do not have a usual brand GPC, Basic, or Doral Camel Some other brand Marlboro About how many cigarettes have you smoked in your entire life? None 1 or more puffs but never a whole cigarette 1 cigarette 2 to 5 cigarettes (about half a pack total) 16 to 25 cigarettes (about 1 pack total) 16 to 25 cigarettes (more than 1 pack, but less than 5 packs) 100 or more cigarettes (5 or more packs) 100 or more cigarettes (5 or more packs)						
Comments 🗆	To gather more co use of other tobac loose tobacco (rol	omplete data co products s l-your-own).	on tobacco use, e such as spit toba	evaluators c cco (smokel	an also ask ques ess), bidis, small	tions about the cigars, and	
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice	
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References

1. Centers for Disease Control and Prevention. Cigarette use among high school students—United States, 1991–2003.

Morbidity and Mortality Weekly Report. 2004;53(23):499–502.
2. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.

CHAPTER 3 🗆

Goal Area 2: Eliminating Nonsmokers' Exposure to Secondhand Smoke



Goal Area 2





Eliminating Nonsmokers' Exposure to Secondhand Smoke

Short-term Outcomes

Outcome 3: Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies

- 2.3.1 Level of confirmed awareness of media messages on the dangers of secondhand smoke
- ▶ 2.3.2 Level of receptivity to media messages about secondhand smoke
- ▶ 2.3.3 Attitudes of smokers and nonsmokers about the acceptability of exposing others to secondhand smoke
- ▶ 2.3.4 Proportion of the population willing to ask someone not to smoke in their presence
- ▶ 2.3.5 Proportion of the population that thinks second hand smoke is harmful
- 2.3.6 Proportion of the population that thinks secondhand smoke is harmful to children and pregnant women
- ▶ 2.3.7 Level of support for creating tobacco-free policies in public places and workplaces
- ▶ 2.3.8 Level of support for adopting tobacco-free policies in homes and vehicles
- ▶ 2.3.9 Level of support for active enforcement of tobacco-free public policies
- ▶ 2.3.10^{NR} Level of support for creating tobacco-free policies in schools

Outcome 4: Creation of tobacco-free policies

- ► 2.4.1 Proportion of jurisdictions with public policies for tobacco-free workplaces and other indoor and outdoor public places
- ▶ 2.4.2 □ Proportion of workplaces with voluntary tobacco-free policies
- ► 2.4.3 Proportion of the population that works in environments with tobacco-free policies
- ► 2.4.4 Proportion of the population reporting voluntary tobacco-free home or vehicle policies
- ► 2.4.5 Proportion of schools or school districts reporting the implementation of 100% tobacco-free policies
- ► 2.4.6 Changes in state tobacco control laws that preempt stronger local tobacco control laws

Outcome 5: Enforcement of tobacco-free public policies

- ▶ 2.5.1 Number of compliance checks conducted by enforcement agencies
- ► 2.5.2 Number of enforcement agency responses to complaints regarding noncompliance with tobacco-free public policies
- ▶ 2.5.3 Number of warnings, citations, and fines issued for infractions of tobacco-free public policies

Intermediate Outcomes

Outcome 6: Compliance with tobacco-free policies

- ▶ **2.6.1** Perceived compliance with tobacco-free policies in workplaces
- ► 2.6.2 Perceived compliance with tobacco-free policies in indoor and outdoor public places
- ► **2.6.3** Proportion of public places observed to be in compliance with tobacco-free policies
- ► **2.6.4** Perceived compliance with voluntary tobacco-free home or vehicle policies
- ▶ 2.6.5 Perceived compliance with tobacco-free policies in schools

Long-term Outcomes

Outcome 7: Reduced exposure to secondhand smoke

- ► 2.7.1 Proportion of the population reporting exposure to secondhand smoke in the workplace
- ► 2.7.2 Proportion of the population reporting exposure to secondhand smoke in public places
- ► 2.7.3 Proportion of the population reporting exposure to secondhand smoke at home or in vehicles
- ► 2.7.4 Proportion of students reporting exposure to second hand smoke in schools
- ► 2.7.5 Proportion of nonsmokers reporting overall exposure to secondhand smoke

■ Outcome 8: Reduced tobacco consumption □

- ▶ **2.8.1** Per capita consumption of tobacco products
- ▶ 2.8.2 Average number of cigarettes smoked per day by smokers
- ▶ **2.8.3** Smoking prevalence

Increased Knowledge of, Improved Attitudes Toward, and Increased Support for the Creation and Active Enforcement of Tobacco-free Policies

The theory of change associated with eliminating nonsmokers' exposure to secondhand smoke starts with increasing people's knowledge of the dangers of exposure to secondhand smoke, changing their attitudes toward the acceptability of exposing nonsmokers to secondhand smoke, and increasing their support for passing and enforcing tobacco-free policies. Ideally, such changes should lead to increases in the number of environments with tobacco-free policies and increased compliance with those policies as people become more conscious of the importance of smoke-free air. In reality, passing tobacco-free policies is subject to many inhibiting and facilitating influences and factors. Moreover, adopting a policy does not ensure that the policy will be actively enforced or become self-enforcing.

Experience suggests that interventions intended to increase knowledge of and support for passing or enforcing tobacco-free policies can be effective.^{1,2} In addition, experience and logic dictate that sufficient support for tobacco-free policies by either the public or decision makers will lead to the adoption of tobacco-free policies (including voluntary tobacco-free policies).³

Experience also shows that policy makers review data on public support for tobaccofree policies carefully before they decide whether to support such policies.⁴⁻⁷ One study, for example, showed that support for a New York City law requiring that restaurants be tobacco free was associated with compliance with the law.³ In addition, a study from California showed that exposure to a state media campaign promoting tobacco-free policies and laws was significantly associated with increases over time in reported smoking bans in homes.⁸ Other studies show that increased knowledge of the adverse health effects of secondhand smoke is associated with increased efforts by individuals to minimize their exposure to secondhand smoke and with reductions in actual exposure to secondhand smoke.^{9,10}

Listed below are the indicators associated with this outcome:

- ► 2.3.1 Level of confirmed awareness of media messages on the dangers of secondhand smoke
- ▶ 2.3.2 Level of receptivity to media messages about secondhand smoke
- ► 2.3.3 Attitudes of smokers and nonsmokers about the acceptability of exposing others to secondhand smoke
- ► **2.3.4** Proportion of the population willing to ask someone not to smoke in their presence
- ▶ 2.3.5 Proportion of the population that thinks second hand smoke is harmful

- ▶ 2.3.6 Proportion of the population that thinks secondhand smoke is harmful to children and pregnant women
- ▶ 2.3.7 Level of support for creating tobacco-free policies in public places and workplaces
- ▶ 2.3.8 Level of support for adopting tobacco-free policies in homes and vehicles
- ▶ 2.3.9 Level of support for active enforcement of tobacco-free public policies
- ▶ 2.3.10^{NR} Level of support for creating tobacco-free policies in schools

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For Further Reading

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Increased Knowledge of, Improved Attitudes Toward, and Increased Support for the Creation and Active **Enforcement of Tobacco-free Policies**

Indicator Rating ← O Q ● ● → better

Number	Indicator	Overall quality	evaluation evi-	Unit of them ce	Face Vie	practico	anepted
2.3.1	Level of confirmed awareness of media messages on the dangers of secondhand smoke		\$\$		•	•	
2.3.2	Level of receptivity to media messages about secondhand smoke	⊨	\$\$ [†]	\bigcirc		0	
2.3.3	Attitudes of smokers and nonsmokers about the accept- ability of exposing others to secondhand smoke		\$\$\$ [†]				•
2.3.4	Proportion of the population willing to ask someone not to smoke in their presence		\$\$ [†]			\bigcirc^{\dagger}	•
2.3.5	Proportion of the population that thinks secondhand smoke is harmful	⊨∔ + → 1 ⁺	\$\$ [†]	•			
2.3.6	Proportion of the population that thinks secondhand smoke is harmful to children and pregnant women		\$\$ [†]	•	•	•	
2.3.7	Level of support for creating tobacco-free policies in public places and workplaces		\$\$ [†]	•			
2.3.8	Level of support for adopting tobacco-free policies in homes and vehicles		\$\$\$	Ø	•		
2.3.9	Level of support for active enforcement of tobacco-free public policies		\$\$\$ [†]	Ø	•	•	•
2.3.10 ^{NR}	Level of support for creating tobacco-free policies in schools		Q	Q	Q	Q	Q

* Denotes low reviewer response: that is, greater than 75% of the experts either did not rate the indicator, or gave the criterion an invalid rating (see Appendix B for an explanation).

† Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). \heartsuit Denotes no data. \square

 $^{\tt NR}$ Denotes an indicator that is not rated (see Appendix B for an explanation). \Box

Indicator 2.3.1

Level of Confirmed Awareness of Media Messages on the Dangers of Secondhand Smoke

Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke					
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies					
What to measure	Proportion of the target population that can accurately recall a media message about the dangers of exposure to secondhand smoke					
Why this indicator□ is useful□	Evaluators should measure exposure to media messages to confirm awareness of these messages by asking respondents to provide specific information about the message. ¹ As people increase their knowledge about the health effects of secondhand smoke, the number of their actions to reduce exposure to secondhand smoke should also increase. ²					
Example data source(s)	Legacy Media Tracking Survey (LMTS), 2003 Information available at: http://tobacco.rti.org/data/lmts.cfm					
Population group(s)	Young people aged less than 18 years					
Example survey question(s)	From LMTS Have you recently seen an anti-smoking or anti-tobacco ad on TV that shows ? Yes Maybe, not sure No Refused to answer What happens in this advertisement? (DO NOT READ RESPONSE CATEGORIES)					
	What do you think the main message of this ad was? (DO NOT READ RESPONSE CATEGORIES)					
Comments 🗆	The example survey questions could be asked of adults. Evaluators may want to categorize awareness of the medium (e.g., billboard, television, print) through which respondents learned of the anti-tobacco media message. Programs may want to evaluate confirmed awareness of an advertisement by respondents' smoking status (current, former, or never) and addiction level (e.g., light, moderate, or heavy) because awareness levels may differ significantly among groups with different levels of addiction. Evaluators should work closely with countermarketing campaign managers to					
	(1) develop a separate series of questions for each main media message and(2) coordinate data collection with the timing of the media campaign.					
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice
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		\$\$				\bigcirc
				← ○ ○	● ● → better	

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Level of Recept	ivity to Media Me	essages A	bout Secon	dhand Sm	ioke 🗆			
Goal area 2	Eliminating nonsm	okers' expos	sure to secondha	and smoke				
Outcome 3	Increased knowled the creation and ac	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies						
What to measure□	The level of recepti generally defined a message. In tobacco receptivity is the ex made them think a	vity to media the extent o control eva tent to whic bout their be	a messages by t to which people luation, howev h people believ chavior, and stir	he intended e are willing er, the defini e that the me nulated disc	audience. Recep to listen to a per tion is narrower essage was convi ussion with othe	otivity is suasive ; incing, ors. ¹		
Why this indicator is useful	Message awareness attitudes toward to and enforcing such reach and resonate ensure campaign e	s is necessary bacco-free policies. Me with the inte ffectiveness. ²	y but not suffici- olicies, as well a edia campaigns ended audience	ent to chang as for increas are effective . A well-rece	e the knowledge sing support for only if their mea ived message he	of and creating ssages elps to		
Example data source(s)	Legacy Media Trac Information availa	Legacy Media Tracking Survey (LMTS), 2003 Information available at: http://tobacco.rti.org/data/lmts.cfm						
Population group(s)	Young people aged less than 18 years 🗆							
Example survey question(s)	From LMTS Tell me how much you agree or disagree with the following statement: This ad is convincing. Would you say you: Strongly agree Agree Strongly disagree Have no opinion Don't know Would you say the ad gave you good reasons not to smoke?							
	Did you talk to your friends about this ad? □ Yes □ No □ Don't know							
Comments 🗆	The example quest Evaluators may wa learned of the med Evaluators should (1) develop a separ (2) coordinate data	ions could be ant to assess ia message (e work closely cate series of collection w	e asked of adult receptivity by tl e.g., television, j with counterm questions for ea ith the timing o	s. ne medium t print, or radi arketing can ich main media f the media o	hrough which re io). npaign manager dia message and campaign.	espondents s to		
Rating	Overall quality low ←→→ high	Resources needed	Strength of evaluation	Utility	Face validity	Accepted practice		
		\$\$ ^{†□}			\bigcirc	\bigcirc^*		
				~ 000	🖻 🕒 🔶 better			
	 Denotes low rev the indicator, or Denotes low agre indicator were w 	riewer respon gave the crite cement among ithin one poin	se: that is, greate erion an invalid greviewers: that tt of each other (se	er than 75% o rating (see Aj is, fewer than ee Appendix I	f the experts either opendix B for an 75% of the valid r 3 for an explanation	er did not rate explanation). atings for this on).		

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Attitudes of Smokers and Nonsmokers About the Acceptability of Exposing Others to Secondhand Smoke

Eliminating nonsm	okers' expo	sure to secondh	and smoke]				
Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies								
The attitudes of sm smoke	The attitudes of smokers and nonsmokers concerning exposing others to secondhand smoke							
Attitudes about the indicators of social hand smoke regula smokers (i.e., they to secondhand smo smokers not to smo	Attitudes about the acceptability of exposing others to secondhand smoke are leading indicators of social norms with regard to smoking. Even in places without formal second-hand smoke regulations, changes in attitudes can increase (1) self-regulating behavior by smokers (i.e., they refrain from smoking in places where nonsmokers would be exposed to secondhand smoke) and (2) personal advocacy behavior by nonsmokers (i.e., they ask smokers not to smoke around them). ^{1,2}							
National Social Clin Information availal	National Social Climate Survey of Tobacco Control, 2001 Information available at: http://www.ssrc.msstate.edu/socialclimate							
Adults aged 18 yea	Adults aged 18 years or older							
Smoking should no	ot be allowe □ Agree	d in any public □ Disagree □	place. Do yc Strongly d	ou: isagree				
From National Social Climate Survey of Tobacco Control								
It is acceptable for parents to smoke in front of children. Do you:								
The authors created data source.	d the first ex	ample question	. It is not in	any commonly ι	ısed			
The example surve	y questions	could be asked	of young pe	eople.				
Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
	\$\$\$ [†]	\bigcirc	\bigcirc	\bigcirc	•*			
	← ○ ♀ ● → better							
* Denotes low revi	ewer respon	se: that is, greate	er than 75% o	f the experts eithe	er did not rate			
the indicator, or g	gave the crite	erion an invalid	rating (see A	ppendix B for an	explanation).			
indicator were wit	ement among	reviewers: that i t of each other (se	is, tewer than	75% of the valid r B for an explanation	atings for this			
	Eliminating nonsm Increased knowled the creation and act The attitudes of sm smoke Attitudes about the indicators of social hand smoke regula smokers (i.e., they to to secondhand smokers smokers not to smokers National Social Clin Information availab Adults aged 18 yea Smoking should no Strongly agree From National Social Clin It is acceptable for p Strongly agree The authors created data source. The example surve Overall quality low high	Eliminating nonsmokers' expo Increased knowledge of, impro- the creation and active enforces The attitudes of smokers and m smoke Attitudes about the acceptabili indicators of social norms with hand smoke regulations, chang smokers (i.e., they refrain from to secondhand smoke) and (2) smokers not to smoke around the National Social Climate Survey Information available at: http:// Adults aged 18 years or older Smoking should not be allowed Strongly agree Agree From National Social Climate Survey of It is acceptable for parents to smo Strongly agree Agree The authors created the first ex- data source. The example survey questions Overall quality Needed * Denotes low reviewer respon- the indicator, or gave the crite * Denotes low agreement among indicator were within one poin	Eliminating nonsmokers' exposure to second Increased knowledge of, improved attitudes to the creation and active enforcement of tobacco The attitudes of smokers and nonsmokers con- smoke Attitudes about the acceptability of exposing of indicators of social norms with regard to smoke hand smoke regulations, changes in attitudes of smokers (i.e., they refrain from smoking in plat to secondhand smoke) and (2) personal advoct smokers not to smoke around them). ^{1,2} National Social Climate Survey of Tobacco Con- Information available at: http://www.ssrc.mss Adults aged 18 years or older Smoking should not be allowed in any public Strongly agree Agree Disagree From National Social Climate Survey of Tobacco Control It is acceptable for parents to smoke in front of Strongly agree Agree Disagree The authors created the first example question data source. The example survey questions could be asked to were high Resources strength of evaluation evidence * Denotes low reviewer response: that is, greate the indicator, or gave the criterion an invalid + Denotes low agreement among reviewers: that is, discator were within one point of each other (st	Eliminating nonsmokers' exposure to secondhand smoke Increased knowledge of, improved attitudes toward, and it the creation and active enforcement of tobacco-free policie The attitudes of smokers and nonsmokers concerning expo- smoke Attitudes about the acceptability of exposing others to seco- indicators of social norms with regard to smoking. Even in hand smoke regulations, changes in attitudes can increase smokers (i.e., they refrain from smoking in places where n to secondhand smoke) and (2) personal advocacy behavior smokers not to smoke around them). ^{1,2} National Social Climate Survey of Tobacco Control, 2001 Information available at: http://www.ssrc.msstate.edu/so Adults aged 18 years or older Smoking should not be allowed in any public place. Do ycc Strongly agree □ Agree □ Disagree □ Strongly d From National Social Climate Survey of Tobacco Control It is acceptable for parents to smoke in front of children. D Strongly agree □ Agree □ Disagree □ Strongly d The authors created the first example question. It is not in data source. The example survey questions could be asked of young per Overall quality Resources Strength of Utility Overall quality Resources Strength of Overall quality Resources Strength of Overall quality Resources Strength of Overall quality Res	Eliminating nonsmokers' exposure to secondhand smoke □ Increased knowledge of, improved attitudes toward, and increased suppor the creation and active enforcement of tobacco-free policies The attitudes of smokers and nonsmokers concerning exposing others to se smoke Attitudes about the acceptability of exposing others to secondhand smoke attitudes about the acceptability of exposing others to secondhand smoke Attitudes about the acceptability of exposing others to secondhand smoke attitudes about the acceptability of exposing others to secondhand smoke Attitudes about the acceptability of exposing others to secondhand smoke attitudes about the acceptability of exposing others to secondhand smoke regulations, changes in attitudes can increase (1) self-regulatir smokers (i.e., they refrain from smoking in places where nonsmokers woul to secondhand smoke) and (2) personal advocacy behavior by nonsmokers smokers not to smoke around them). ^{1,2} National Social Climate Survey of Tobacco Control, 2001 Information available at: http://www.ssrc.msstate.edu/socialclimate Adults aged 18 years or older Smoking should not be allowed in any public place. Do you: Strongly agree □ Agree □ Disagree □ Strongly disagree From National Social Climate Survey of Tobacco Control It is acceptable for parents to smoke in front of children. Do you: Strongly agree □ Agree □ Disagree □ Strongly disagree The authors created the first example question. It is not in any commonly to data source. The example survey questions could be asked of young people.			

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Proportion of the Population Willing to Ask Someone Not to Smoke in Their Presence

Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies
What to measure	Proportion of the population who report that they have asked or would ask someone not to smoke in their presence (including in homes, vehicles, and public places)
Why this indicator is useful	Compliance with tobacco-free policies and changes in smokers' behavior in places without policies require that nonsmokers be willing to ask smokers to refrain from smoking in their presence. ^{1,2} Experience in California suggests that nonsmokers' willingness to ask someone not to smoke increases over time and that smokers' responses are usually positive. ³
Example data source(s)	Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section D: Environmental Tobacco Smoke, 2003
	California Adult Tobacco Survey (CATS), 1999 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm
Population group(s)	Adults aged 18 years or older
Example survey question(s)	From ATS If someone were smoking near you in the nonsmoking area of a restaurant, would you ask them to stop? □ Yes □ No □ Maybe □ Don't know/Not sure □ Refused
	In the past 12 months, have you ever asked a stranger not to smoke around you so you wouldn't have to avoid their tobacco smoke? □ Yes □ No □ Don't know/Not sure □ Refused
	From CATS
	In the past 12 months, have you ever asked someone not to smoke? □ Yes □ No □ Don't know/Not sure □ Refused
	<i>If the answer is "yes," ask the following:</i>
	On that same occasion, what was the primary reason you asked that person not to smoke? Smoke was annoying to you Concerned about long-term health effects of secondhand smoke
	 Smoking was illegal Concerned about the smoker's health Concerned about your own health (respondent's health) Other (manife)
	□ Onler (specify) □ Don't know/Not sure □ Refused to answer
Comments	The example survey questions could be asked of young people.



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Proportion of the	Population That Thinks Secondhand Smoke Is Harmful							
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke							
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies							
What to measure	Proportion of the population that believes exposure to secondhand smoke is harmful to one's health							
Why this indicator □ is useful □	Several studies found that increased knowledge of the adverse health effects of second- hand smoke was associated with (1) an increased number of actions to reduce exposure to secondhand smoke, (2) reduced exposure to secondhand smoke, and (3) increased intention to quit and higher quit rates among smokers. ¹⁻³ Changes in attitudes and behaviors concerning secondhand smoke are often preceded by an understanding of its ill effects.							
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 							
Population group(s)	 Adults aged 18 years or older Young people aged less than 18 years 							
Example survey question(s)	From ATS Do you think that breathing smoke from other people's cigarettes is: □ Very harmful to one's health □ Not very harmful to one's health □ Somewhat harmful to one's health □ Not harmful at all to one's health							
	Would you say that breathing smoke from other people's cigarettes causes: Lung cancer in adults Respiratory problems in children Heart disease in adults Sudden infant death syndrome Colon cancer in adults Sudden infant death syndrome							
	From YTS							
	Do you think the smoke from other people's cigarettes is harmful to you? \Box Definitely yes \Box Probably yes \Box Probably not \Box Definitely not							
Comments	The example questions could be asked of decision makers or opinion leaders.							
Rating	Overall quality Resources Strength of Utility Face validity Accepted low Image: bigh needed evaluation practice practice							
	← ○ ♀ ● → better							
	+ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).							

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Proportion of the Population That Thinks Secondhand Smoke Is Harmful to Children and Pregnant Women

Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke							
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies							
What to measure	Proportion of the population that believes exposure to secondhand smoke is harmful to children and pregnant women							
Why this indicator is useful	Exposure to secondhand smoke is especially harmful to children and pregnant women. ¹ Increased public awareness of this danger reduces exposure of children and pregnant women to secondhand smoke. ²							
Example data source(s)	Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003							
Population group(s)	Adults aged 18 years or older□							
Example survey question(s)	From ATS Would you say that breathing smoke from other people's cigarettes causes: Lung cancer in adults Respiratory problems in children Heart disease in adults Sudden infant death syndrome Colon cancer in adults Sudden infant death syndrome Do you agree or disagree with the following statement: Smoke from other people's cigarettes is harmful to children? Strongly agree Somewhat agree Neither agree nor disagree Somewhat disagree Strongly disagree Don't know/Not sure Refused to answer Refused to answer Strongly agree							
Comments	The example survey questions could be asked of pregnant women and young people. \square							
Rating	Overall qualityResourcesStrength ofUtilityFace validityAcceptedlowImage: bighneededevaluationpracticepracticeevidenceevidenceevidencepracticepractice							
	$\leftarrow \bigcirc \rightarrow \text{better}$							
	indicator were within one point of each other (see Appendix B for an explanation).							

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Level of Suppor	t for Creating Tobacco-free Policies in Public Places and Workplace	S						
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke							
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies							
What to measure	Proportion of adults who support the creation of policies that restrict smoking in public places and workplaces							
Why this indicator is useful	Tobacco-free policies are unlikely to be adopted without support among business owners, policy makers, and the general public. ¹⁻⁴							
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section D: Environmental Tobacco Smoke, 2003 Behavioral Risk Factor Surveillance System (BRFSS): Tobacco Use Prevention Module, 2000 							
Population group(s)	Adults aged 18 years or older							
Example survey question(s)	From ATS: Core In indoor work areas, do you think that smoking should be allowed in all areas, some areas, or not at all? Allowed in all areas Allowed in some areas Not allowed at all Don't know/Not sure Refused From ATS: Supplemental Section D In, (Fill blank with each of the following: public buildings, bars and cocktail lounges, day care centers, indoor sporting events) do you think smoking should be allowed in all areas, some areas, or not allowed at all? Allowed in all areas Allowed in some areas In ot allowed at all? Allowed in all areas Refused Would be allowed in all areas Refused Would you prefer a stronger workplace smoking policy, a weaker workplace smoking policy, or no change? Prefer stronger policy Prefer weaker policy Prefer no change Don't know/Not sure Refused							
	From BRFSS In the following locations do you think that smoking should be allowed in all areas, so areas, or not allowed at all? Allowed in all areas Some areas Not allowed at all Don't know at all Refused to answer Allowed in all areas Some areas Not allowed at all Don't know at all Refused to answer • Restaurants Image: Ima	me						

Comments 🗆	Evaluators may w according to (1) th restrictions would	Evaluators may want to analyze the level of support for creating tobacco-free policies according to (1) the smoking status of the responder and (2) the place where the smoking restrictions would or do apply.						
	These example questions could be asked of decision makers, employers, opinion leaders, or young people.							
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$ [†]						
	\leftarrow \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \rightarrow better							
	 Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). 							

- 1. U.S. Department of Health and Human Services. *Reducing tobacco use: a report of the Surgeon General*. Atlanta, GA: Centers for Disease Control and Prevention; 2000.
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- 3. Thomson GW, Wilson N. Public attitudes about tobacco smoke in workplaces: the importance of workers' rights in survey questions [letter]. *Tobacco Control*. 2004;13(2):206–7.
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Level of Suppor	rt for Adopting	Tobacco-f	ree Policies	in Homes	and Vehicle	es		
Goal area 2	Eliminating non	smokers' exp	osure to second	hand smoke	2			
Outcome 3	Increased knowl the creation and	edge of, imp active enforc	roved attitudes t ement of tobacc	oward, and o-free polici	increased suppo	ort for		
What to measure	Proportion of ad products in hom	ults who sup es and vehicl	port tobacco-fre les	e policies th	at restrict the us	e of tobacco		
Why this indicator is useful	Tobacco-free pol of homes and ve who support suc	icies in priva hicles with th ch policies.	te homes and ve nese policies, it is	chicles are vo s necessary	oluntary. To increto increase the n	ease the number umber of adults		
Example data source(s)	University of Ca and Practices, 19 Information ava • http://ssdc.ucs • http://www.dl	University of California at San Diego, California Tobacco Survey (CTS): Adult Attitudes and Practices, 1996 Information available at: • http://ssdc.ucsd.edu/tobacco • http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/Evaluation_Resources.htm						
Population group(s)	Adults aged 18 y	vears or older	•					
Example survey question(s)	From CTS I am going to rea please indicate v to you for your h To protect a h To protect fan To discourage To encourage To avoid unp Because it an	ad you some whether it is w nousehold. Th ousehold me nily from har young peop smokers to q leasant odor noys others	reasons why peo very important, s ne reasons are: mber who is sen mful health effeo le from starting juit of smoking	ople have sn somewhat ir usitive to sm cts of enviro to smoke	noke-free homes nportant, or not oke nmental tobacco	5. For each, important 9 smoke		
Comments 🗆	Evaluators may want to modify the example question to address tobacco-free policies inside vehicles.							
	Evaluators may want to analyze the level of support for creating tobacco-free policies in homes and vehicles based on the smoking status of the respondent.							
	The example que	estion could b	be asked of your	ng people.				
Rating	Overall quality low ◀ → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$\$	\boxtimes			$\widehat{\bullet}$		
				← ○○(🖻 🔴 🔶 better			
	 † □Denotes low agr indicator were w ◎ Denotes no data 	reement among vithin one poir a.	g reviewers: that i ht of each other (se	s, fewer than e Appendix I	75% of the valid r 3 for an explanatio	ratings for this on).		

Level of Suppor	t for Active Enfo	orcement	of Tobacco-f	ree Publi	c Policies \Box			
Goal area 2	Eliminating nonsi	mokers' expo	sure to secondha	and smoke				
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies							
What to measure 🗆	Proportion of adu example of active be in compliance	Proportion of adults who support active enforcement of tobacco-free policies. An example of active enforcement is issuing citations for establishments found not to be in compliance with tobacco-free laws.						
Why this indicator is useful	Tobacco-free laws likely to be active public support the	Tobacco-free laws have a limited effect if they are not actively enforced. Policies are more likely to be actively enforced when business owners, decision makers, and the general public support them. ¹⁻⁴						
Example data source(s)	California Independent Evaluation: Adult Survey, 1997 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm							
Population group(s)	Adults aged 18 ye	ears or older]					
Example survey question(s)	From California Indep Smoking bans in r enforced. Do you: □ Strongly agree	endent Evaluation restaurants, c D Agree	n afeterias, and inc □ Disagree □	loor work j Strongly d	places should be isagree	strictly		
Comments	This example que	stion could b	e asked of decisi	on makers	or opinion leade	rs. 🗌		
	More information	about how t	o collect data on	this indicat	tor is in reference	e 5 below. \Box		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
	┝╍╪╍╪╍┥╴╿╴╿	\$\$\$ [†]	\bigotimes					
				← ○♀	🖻 🔴 🔶 better			
	 Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). Denotes no data. 							

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Indicator 2.3.10NR

Level of Support for Creating Tobacco-free Policies in Schools						
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke					
Outcome 3	Increased knowledge of, improved attitudes toward, and increased support for the creation and active enforcement of tobacco-free policies					
What to measure	Proportion of adults who support creating tobacco-free policies in schools					
Why this indicator is useful	Young people's attitudes concerning the acceptability of smoking in general, and smoking around nonsmokers in particular, are influenced by what they see their peers and educators doing at school. Strong anti-tobacco school policies require the support of parents, teachers, principals, policy makers, and the general public. ¹ High levels of compliance with tobacco-free school policies reduce students' exposure to secondhand smoke and reinforce anti-tobacco social norms. ²					
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section F: Policy Issues, 2003 University of California at San Diego, California Tabacco Surrey (CTS): A dult 					
	Attitudes and Practices Instrument, 1996 Information available at: http://ssdc.ucsd.edu/tobacco					
	Behavioral Risk Factor Surveillance System (BRFSS): Tobacco Use Prevention Module, 2000					
Population group(s)	Adults aged 18 years or older□					
Example survey question(s)	From ATS How strongly do you agree or disagree with the following statement: Tobacco use by adults should not be allowed on school grounds or at any school events. □ Strongly agree □ Agree □ Disagree □ Strongly disagree □ Don't know/Not sure □ Refused From CTS Do you think schools should prohibit students from wearing clothing or bringing gear with tobacco brand logos to school?					
	□ Yes □ No					
	From BRFSS Do you think that smoking should be allowed in all areas of schools, restaurants, day care, and indoor work areas, some areas, or not allowed at all? All areas Some areas Not allowed Refused to answer					
Comments	The example questions could also be asked of decision makers. Evaluators may want to analyze the level of support for creating tobacco-free policies in schools based on the smoking status of the respondent. This indicator was not rated by the panel of experts, and therefore no rating information is provided. See Appendix B for an explanation.					

Rating □	Overall quality low	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice
		\bigotimes	\bigotimes	\bigotimes	\bigotimes	\bigotimes
				←000	🖻 🌢 🔶 better	
	\bigotimes Denotes no data	a.				

^{NR} Denotes an indicator that is not rated (see Appendix B for an explanation).

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Outcome 4

Creation of Tobacco-free Policies

Creating tobacco-free policies in workplaces, other public places, and homes and vehicles not only protects nonsmokers from involuntary exposure to the toxins in tobacco smoke, but also may have the added benefit of reducing tobacco consumption by smokers and increasing the number of smokers who quit.^{1–3} Smoking bans and restrictions are effective in reducing secondhand smoke exposure.^{1,2}

Smoking bans may be implemented by governments (through legislation or regulation), oversight groups (e.g., the Joint Commission on Accreditation of Healthcare Organizations), individual employers or businesses, or private citizens (e.g., smoking bans in homes and vehicles). By approaching these groups or individuals and encouraging them to develop their own tobacco-free policies, tobacco control programs can protect the public from secondhand smoke. Where state law preempts stronger local laws, tobacco control programs retain the option of mobilizing the private sector to introduce voluntary smoking bans in workplaces and public places. In considering which channel to pursue, programs should take into account (1) the legal authority vested in various entities (e.g., counties, cities, local boards of health), (2) the level of support among relevant decision makers and their constituents, and (3) the feasibility of persuading these entities to implement tobacco-free policies. It is also worth remembering that despite the recent passage of a number of comprehensive state clean-indoor-air laws, comprehensive and strong laws can also be enacted at the local level, where such laws are easier to adopt and enforce.4

Experience shows that the education that occurs when a community debates whether it wants a local tobacco-free law—a debate that typically generates extensive media coverage—can greatly facilitate enforcement of the law, sometimes making it largely self-enforcing. Continued education of business proprietors, employers, and the public during the implementation process is also important in this regard. Preemptive laws prevent communities from engaging in the process of public education, mobilization, and debate that occurs when a local ordinance is under consideration, a process that can increase awareness and change social norms.⁵ Such laws also pose a barrier to local enforcement because communities and local enforcement agencies may be less likely to enforce state laws that they were not directly involved in adopting than to enforce local ordinances.⁵

Regardless of which route is used to implement them, smoking bans are effective, cost-effective, feasible, and broadly supported by the public.^{1,2,6} The dangers of secondhand smoke are well researched and well known, and the growth and spread of this knowledge has been accompanied by a radical reduction in the level of acceptability of smoking in public places and workplaces.^{7,8}

Listed below are the indicators associated with this outcome:

- ▶ 2.4.1 Proportion of jurisdictions with public policies for tobacco-free workplaces and other indoor and outdoor public places
- ▶ 2.4.2 □ Proportion of workplaces with voluntary tobacco-free policies
- ▶ 2.4.3 Proportion of the population that works in environments with □ tobacco-free policies □
- ▶ 2.4.4 Proportion of the population reporting voluntary tobacco-free home or vehicle policies □
- ► 2.4.5 Proportion of schools or school districts reporting the implementation of 100% tobacco-free school policies
- ▶ 2.4.6 Changes in state tobacco control laws that preempt stronger □ local tobacco control laws □

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For Further Reading

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Outcome 4

Creation of Tobacco-free Policies

Indicator Rating ←○○●● ● → better

Number	Indicator	Overall quality	evaluation evi-	unit of the	Face Vor	practice	repliced
2.4.1	Proportion of jurisdictions with public policies for tobacco-free workplaces and other indoor and outdoor public places		\$\$\$				
2.4.2	Proportion of workplaces with voluntary tobacco-free policies		\$\$		•		
2.4.3	Proportion of the population that works in environments with tobacco-free policies		\$\$ [†]				
2.4.4	Proportion of the population reporting voluntary tobacco-free home or vehicle policies		\$\$ [†]	•	•	•	•
2.4.5	Proportion of schools or school districts reporting the implementation of 100% tobacco-free school policies		\$\$				•
2.4.6	Changes in state tobacco control laws that preempt stronger local tobacco control laws		\$	Ø	•	•	

+□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \bigotimes Denotes no data.

Proportion of Jurisdictions with Public Policies for Tobacco-free Workplaces and Other Indoor and Outdoor Public Places

Eliminating nonsmokers' exposure to secondhand smoke								
Creation of tobaco	co-free policie	es						
Proportion of loca places, including	Proportion of local jurisdictions that have public policies requiring tobacco-free work- places, including restaurants, bars, and other indoor and outdoor public places							
Evidence shows t to secondhand sm to reduced tobacc	hat workplace 10ke. ^{1,2} Policie 10 use by smo	e smoking restri es that restrict sn kers and possibl	ctions reduc noking in w y lower sm	ce nonsmokers' e orkplaces are als oking prevalence	exposure so linked e. ^{2,3}			
 Policy tracking system Americans for Nonsmokers' Rights (ANR) Information available at: http://www.no-smoke.org 								
Not applicable. The local tobacco laws	his indicator i 3, ordinances,	s best measured and regulations	by tracking	g and monitoring	g pertinent			
Not applicable								
Evaluators may a population affected	lso choose to ed by the rele	gather data on t vant laws or ord	he size and inances. □	demographics o	f the 🗆			
Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
	ψψψ	•	~ 00(● ● → better	•			
	Eliminating nonst Creation of tobaco Proportion of loca places, including Evidence shows ti to secondhand sur to reduced tobaco Policy tracking Americans for Information and Not applicable. The local tobacco laws Not applicable Evaluators may and population affected Overall quality low - high	 Eliminating nonsmokers' expo Creation of tobacco-free policies Proportion of local jurisdiction places, including restaurants, b Evidence shows that workplace to secondhand smoke.^{1,2} Policies to reduced tobacco use by smo Policy tracking system Policy tracking system Americans for Nonsmokers Information available at: h Not applicable. This indicator is local tobacco laws, ordinances, Not applicable Evaluators may also choose to population affected by the relevant high Resources needed \$\$\$ 	Eliminating nonsmokers' exposure to secondate Creation of tobacco-free policies Proportion of local jurisdictions that have publicles, including restaurants, bars, and other in the second s	Eliminating nonsmokers' exposure to secondhand smoke Creation of tobacco-free policies Proportion of local jurisdictions that have public policies replaces, including restaurants, bars, and other indoor and of exidence shows that workplace smoking restrictions reduce to secondhand smoke. ^{1,2} Policies that restrict smoking in w to reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco use by smokers and possibly lower smotor reduced tobacco laws, ordinances, and regulations. Not applicable Evaluators may also choose to gather data on the size and population affected by the relevant laws or ordinances. Overall quality Resources needed reduce evaluation evidence Image: Strength of evaluation = evidence Utility	Eliminating nonsmokers' exposure to secondhand smoke Creation of tobacco-free policies Proportion of local jurisdictions that have public policies requiring tobacco places, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters, including restaurants, bars, and other indoor and outdoor public pleters. Evidence shows that workplace smoking restrictions reduce nonsmokers' to secondhand smoke. ¹² Policies that restrict smoking in workplaces are also to reduced tobacco use by smokers and possibly lower smoking prevalence. Policy tracking system Americans for Nonsmokers' Rights (ANR) Information available at: http://www.no-smoke.org Not applicable. This indicator is best measured by tracking and monitoring local tobacco laws, ordinances, and regulations. Not applicable Evaluators may also choose to gather data on the size and demographics or population affected by the relevant laws or ordinances. Image: Coefficient of the properties			

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Proportion of W	orkplaces with Voluntary Tobacco-free Policies \square						
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke						
Outcome 4	Creation of tobacco-free policies						
What to measure	Proportion of workplaces (including restaurants and bars) with voluntary tobacco-free policies						
Why this indicator is useful	Individual employers may opt to institute tobacco-free policies on their premises. These policies reduce nonsmokers' exposure to secondhand smoke. ^{1,2}						
Example data 🗆 source(s) 🗆	 Worksite Survey Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Current Population Survey: Tobacco Use Supplement (CPS TUS), 2003 Arizona Workplace Survey Information available at: http://www.tepp.org/evaluation 						
Population group(s)	Employers						
Example survey question(s)	From ATS Which of the following best describes your place of work's official smoking policy for work areas? Not allowed in any work areas Allowed in some work areas Allowed in all work areas No official policy Don't know/Not sure Refused Which of these best describes your place of work's smoking policy for indoor public or common areas such as lobbies, restrooms, and lunch rooms? Not allowed in any public areas Allowed in some public areas Allowed in all public areas No official policy Don't know/Not sure Refused From CPS TUS Does your place of work have an official policy that restricts smoking in any way? Yes No						
	From Arizona Workplace Survey According to the policy, are employees allowed to smoke in the following areas? Private offices Open work and production areas Reception areas Break areas and lounges Cafeterias Hallways and stairwells Restrooms Other areas inside the building Company vehicles Immediately outside entrances The rest of the grounds outside						

Comments 🗆	Few surveys have been conducted to assess the percentage of workplaces with tobacco- free policies.							
	More information	about how to	o collect data on	this indicat	or is in reference	e 3 below.		
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$						
	$\leftarrow \bigcirc \bigcirc$							

- 1. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.
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Proportion of th	e Population Th	at Works i	in Environmo	ents with	Tobacco-fre	e Policies				
Goal area 2 🗆	Eliminating nons	mokers' expo	sure to secondha	and smoke						
Outcome 4	Creation of tobac	co-free policie	es							
What to measure	Proportion of adu tobacco-free polic	ilts employed	l outside the hor	ne whose pl	ace of work has	a				
Why this indicator □ is useful □	Measuring this in workers by polici polices include a or permitting smo	Measuring this indicator shows the degree of protection provided to nonsmoking workers by policies that restrict smoking in the workplace. ¹⁻⁴ Examples of such polices include a ban on using tobacco on the grounds, a ban on smoking indoors, or permitting smoking only in designated areas.								
Example data 🗆 source(s) 🗆	Adult TobaccoCurrent Popu	o Survey (ATS lation Survey	5): CDC Recom :: Tobacco Use S	mended Que	estions: Core, 20 (CPS TUS), 2003	003				
Population group(s)	Adults aged 18 years or older									
Example survey question(s)	From ATS Which of the following best describes your place of work's official smoking p work areas? □ Not allowed in any work areas □ Allowed in some work areas □ Allowed in all work areas □ No official policy □ Don't know/Not sure □ Refused Which of these best describes your place of work's smoking policy for indoor common areas such as lobbies, restrooms, and lunch rooms? □ Not allowed in any public areas □ Allowed in some public areas □ Allowed in all public areas □ No official policy □ Don't know/Not sure □ Refused From CPS TUS Does your place of work have an official policy that restricts smoking in any									
Comments	Evaluators may a	so want to ca	tegorize the data	collected by	v occupation of t	he respondents.				
Rating	Overall quality	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice				
		\$\$`		● ←000		•				
	† Denotes low againdicator were v	reement among vithin one poin	g reviewers: that i ht of each other (se	s, fewer than e Appendix I	75% of the valid r 3 for an explanatio	atings for this on).				
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Proportion of the Population Reporting Voluntary Tobacco-free Home or Vehicle Policies

Outcome 4 Creation of tobacco-free policies What to measure Proportion of adults who report some form of voluntary tobacco-free policy in their homes or vehicles Why this indicator Evidence shows that children living in households with smoking bans are exposed to substantially less secondhand smoke than children not protected by such policies. ^{1,2} T is especially true in households with at least one smoker. ^{1,2} Examples of such policies (1) smoking not allowed anywhere in the home, (2) smoking restricted to some places the home, or (3) smoking restricted to certain times in the home or vehicle. Example data source(s) Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Population group(s) Adults aged 18 years or older Example survey question(s) From ATS Which statement best describes the rules about smoking inside your home? Do not include decks, garages, or porches. Smoking is not allowed anywhere inside the home Smoking is allowed in some places or at some times Smoking is allowed anywhere inside the home Bonoh rule is allowed anywhere inside the home Don't know/Not sure Refused Comments Evaluators could modify the example question to address tobacco-free policies inside vehicles. The example question could be asked of young people. Rating Overall quality need Strength of young people. Rating Overall quality need Strength o	Goal area 2	Eliminating nons	Eliminating nonsmokers' exposure to secondhand smoke \square									
What to measure Proportion of adults who report some form of voluntary tobacco-free policy in their homes or vehicles Why this indicator□ Evidence shows that children living in households with smoking bans are exposed to substantially less secondhand smoke than children not protected by such policies. ^{1,2} T is especially true in households with at least one smoker. ^{1,2} Examples of such policies (1) smoking not allowed anywhere in the home, (2) smoking restricted to some places the home, or (3) smoking restricted to certain times in the home or vehicle. Example data source(s) Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Population group(s) Adults aged 18 years or older□ Example survey question(s) From ATS Which statement best describes the rules about smoking inside your home? Do not include decks, garages, or porches. Smoking is allowed anywhere inside the home Smoking is allowed anywhere inside the home Do not include decks, garages, or porches. Smoking is allowed anywhere inside the home Do not know/Not sure Refused Evaluators could modify the example question to address tobacco-free policies inside vehicles. Rating□ Overall quality Resources needed Strength of young people. Rating□ Overall quality Resources needed Strength of young people. Rating□ Do which high Resources needed Strength of young restor of the in of the in of the in of the in	Outcome 4	Creation of tobac	co-free policie	es								
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Example data source(s) Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Population group(s) Adults aged 18 years or older Example survey question(s) From ATS Which statement best describes the rules about smoking inside your home? Do not include decks, garages, or porches. Smoking is allowed anywhere inside the home Smoking is allowed in some places or at some times Smoking is allowed anywhere inside the home Don't know/Not sure Refused Comments Evaluators could modify the example question to address tobacco-free policies inside vehicles. The example question could be asked of young people. Vility Face validity Accepted practice Rating Overall quality Resources needed Strength of evaluation = Utility Face validity Accepted practice In Devict large Strength of evaluation = Device large In Device large In Device large In Device large	Why this indicator is useful	Evidence shows substantially less is especially true (1) smoking not a the home, or (3) s	Evidence shows that children living in households with smoking bans are exposed to substantially less secondhand smoke than children not protected by such policies. ^{1,2} This is especially true in households with at least one smoker. ^{1,2} Examples of such policies are (1) smoking not allowed anywhere in the home, (2) smoking restricted to some places in the home, or (3) smoking restricted to certain times in the home or vehicle.									
Population group(s) Adults aged 18 years or older□ Example survey question(s) From ATS Which statement best describes the rules about smoking inside your home? Do not include decks, garages, or porches. □ Smoking is not allowed anywhere inside the home □ Smoking is allowed in some places or at some times □ Smoking is allowed anywhere inside the home □ Don't know/Not sure □ Refused Comments□ Evaluators could modify the example question to address tobacco-free policies inside vehicles. The example question could be asked of young people. Vitility Face validity Accepted practice Rating□ Overall quality Iow ← → high Resources needed Strength of evaluation □ evidence Utility Face validity Accepted practice	Example data source(s)	Adult Tobacco Su	Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003									
Example survey question(s) From ATS Which statement best describes the rules about smoking inside your home? Do not include decks, garages, or porches. Do not include decks, garages, or porches. Smoking is not allowed anywhere inside the home Smoking is allowed anywhere inside the home Smoking is allowed anywhere inside the home Do not include decks, garages, or porches. Smoking is not allowed anywhere inside the home Don't know/Not sure Refused Evaluators could modify the example question to address tobacco-free policies inside vehicles. The example question could be asked of young people. Rating Overall quality Resources needed Image: the product of the pr	Population group(s)	Adults aged 18 y	Adults aged 18 years or older									
Comments□ Evaluators could modify the example question to address tobacco-free policies inside vehicles. The example question could be asked of young people. Rating□ Overall quality high needed inverse high Strength of evaluation □ evidence Utility Face validity Accepted practice \$\$t [†] ● ● ● ● CO ● ● ● ● Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Image: Comments □ Imag	Example survey question(s)	From ATS Which statement Do not include d □ Smoking is no □ Smoking is all □ Don't know/N □ Refused	From ATS Which statement best describes the rules about smoking inside your home? Do not include decks, garages, or porches. Smoking is not allowed anywhere inside the home Smoking is allowed in some places or at some times Smoking is allowed anywhere inside the home Don't know/Not sure Refuged									
Overall quality Resources needed Strength of evaluation \Box Utility Face validity Accepted practice $Iow \leftarrow \rightarrow high$ $\$\† \blacksquare	Comments 🗆	Evaluators could inside vehicles. The example que	modify the ex	kample question e asked of young	to address g people.	tobacco-free pol	icies					
$\$\$^{T} \qquad \textcircled{\begin{tabular}{c} \bullet & \bullet \\ \bullet &$	Rating □	Overall quality low ←→→ high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice					
			\$\$ [†]	•			•					
T Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for th		† Denotes low ag	reement among	reviewers: that i	- $ -$	→ Detter75% of the valid r	atings for this					

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Proportion of Schools or School Districts Reporting the Implementation of 100% Tobacco-free School Policies

Goal area 2	Eliminating nonsmokers' exposure to second hand smoke \Box									
Outcome 4	Creation of tobacco-free policies									
What to measure 🗆	Proportion of schools or school districts that report having a policy that prohibits anyone from using tobacco at all times on school grounds, at all school-sponsored functions, and in school vehicles									
Why this indicator is useful	Young people spend much of their the of smoking in general and smoking the actions of their peers and educat	ime in school. T around nonsmo ors at school. ^{1,2}	Their attitudes abou okers in particular a	It the acceptability are influenced by						
Example data source(s)	CDC School Health Profiles: School	Principal Ques	stionnaire (Profiles)	, 2002						
Population group(s)	School principals	School principals								
Example survey question(s)	From Profiles Has this school adopted a policy prohibiting tobacco use? □ Yes □ No Does the tobacco-free policy specifically prohibit use of each of these types of tobacco products for each for the following groups?									
	Type of tobacco product □ Cigarettes Smokeless tobacco Cigars Pipes	Students Yes No	Faculty/Staff Yes No	Visitors Yes No D D D D D D						
	Does the school's tobacco-free policy specifically prohibit tobacco use during each of the following times for each for the following groups?									
	Time □ • During school hours • During non-school hours	Students Yes No	Faculty/Staff Yes No □ □ □ □	Visitors Yes No □ □ □ □						
	Does the school's tobacco prevention of the following locations for each of	n policy specific f the following	cally prohibit tobac groups?	co use in each						
	Location	Students Yes No	Faculty/Staff Ves No	Visitors Ves No						
	 In school buildings IOn school grounds In school buses or other vehicles 									
	used to transport students									
	sponsored events									

Comments 🗆	To measure this indicator fully, evaluators should use all four example questions, not just one or two.								
	Evaluators may also want to collect information on school districts in order to measure the proportion of students in the district who are covered by anti-tobacco policies.								
	This indicator can CDC's "Guideline	t be used to m tes for School 1	neasure progress Health Programs	toward ach s to Prevent	nieving Recomm Tobacco Use an	endation 1 of d Addiction." ¹			
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\$\$							
			← ○ ○ ● ● → better						

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Changes in State Tobacco Control Laws That Preempt Stronger Local Tobacco Control Laws

Goal area 2 Eliminating nonsmokers' exposure to secondhand smoke									
Outcome 4	Creation of tobac	co-free policie	28						
What to measure	Any change in le that are more stri	gislation that ngent than th	prevents local ju e state's restricti	irisdictions ons on smo	from enacting re ke-free indoor ai	strictions r laws			
Why this indicator is useful	Preemptive legislation is the tobacco industry's chief strategy for eradicating local tobacco control ordinances. ¹ Because of the striking increase in the number of local tobacco control ordinances from the mid-1980s to the mid-1990s, the tobacco industry aggressively pushed for states to pass legislation that preempted local regulation of tobacco in various areas, including smoke-free indoor air, minors' access, and marketing. ² As of December 31, 2004, a total of 19 states had at least one type of preemptive provision for smoke-free indoor air legislation. ² As of December 31, 2004, only two states, Maine and Delaware, had successfully repealed preemption laws in their entirety in any area of tobacco control policy. Preemptive laws prevent communities from engaging in the process of public education, mobilization, and debate that occurs when a local ordinance is under consideration, a process that can increase awareness and change social norms. These laws also pose a barrier to local enforcement because communities may be less likely to enforce state laws that they were not directly involved in adopting. ²								
Example data source(s)	CDC State Tobace Data available at	co Activities T http://www	Tracking and Eva .cdc.gov/tobacc	aluation (ST co/STATEsy	ATE) system stem				
Population group(s)	Not applicable. T control laws.	his indicator	is best measured	l by tracking	g and monitoring	g state tobacco			
Example survey question(s)	Not applicable								
Comments	None								
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
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				~ 0 0	🖻 🗣 🔶 better				
	Q Denotes no dat	a.							

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Outcome 5

Enforcement of Tobacco-free Public Policies

Experience shows that tobacco-free policies make a difference only when voluntary compliance is adequate or the policies are actively enforced. If the entities that are regulated (e.g., businesses, public agencies) do not experience any pressure to follow newly legislated policies, the policies will contribute little to reducing exposure to secondhand smoke. Although little research has been done on the effects of enforcing tobacco-free policies, research concerning other policies shows that policy enforcement is effective in improving compliance.¹ With the recent trend toward passing comprehensive smoke-free laws that cover bars, the need for active enforcement of those laws is likely to become greater.²

Listed below are the indicators associated with this outcome:

- ▶ 2.5.1 Number of compliance checks conducted by enforcement agencies
- ► 2.5.2 Number of enforcement agency responses to complaints regarding noncompliance with tobacco-free public policies
- ▶ 2.5.3 Number of warnings, citations, and fines issued for infractions of tobacco-free public policies

References

- 1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.
- 2. Weber MD, Bagwell DA, Fielding JE, Glantz SA. Long-term compliance with California's Smoke-Free Workplace Law among bars and restaurants in Los Angeles County. *Tobacco Control.* 2003;12(3):269–73.

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Outcome 5

Enforcement of Tobacco-free Public Policies

Indicator Rating $\leftarrow \bigcirc \bigcirc \bigcirc \bigcirc \bigcirc \rightarrow \text{better}$

Number	Indicator	Overall quality	evaluation ever	ungth of Ince	Face Vo	practico	ancepted
2.5.1	Number of compliance checks conducted by enforcement agencies		\$\$\$	Q			
2.5.2	Number of enforcement agency responses to complaints regarding noncompliance with tobacco-free public policies		\$\$\$	Ø			
2.5.3	Number of warnings, citations, and fines issued for infractions of tobacco-free public policies		\$\$\$	Q			

† Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). \boxtimes Denotes no data.

Number of Com	pliance Checks	Conducte	d by Enfor	ce	mer	nt A	ger	ncies	5 🗆		
Goal area 2	Eliminating nonsi	nokers' expo	sure to secon	dha	nd si	nok	e				
Outcome 5	Enforcement of tobacco-free public policies										
What to measure 🗆	The number of ch department inspe with laws, regulat	The number of checks conducted by enforcement agencies (e.g., police, health department inspectors, and building inspectors) to assess the level of compliance with laws, regulations, and ordinances related to tobacco-free policies									
Why this indicator□ is useful□	An effective mear compliance check care about tobacco	ns of enforcing s. Such check p-free policies	g tobacco-free s convey the s and are serie	e pu mes ous	iblic j ssage abou	polic tha it en	cies i t pol forci	s to c icy m ing th	ondu laker lem. ^{1,}	ict re s and	egular d the public
Example data 🗆	► Enforcement A	Agency Surve	y□								
source(s) 🗆	 California Independent Evaluation: Policy Enforcement Survey: Exposure to Environmental Tobacco Smoke, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 										
Population group(s)	Agency representatives responsible for enforcement										
Example survey question(s)	From California Indepe In the last year, he of enforcement ac Exception of the Issued to the Issued warning Issued citations Issued fines Conducted com Educated busin Educated other	endent Evaluation ow often has tivities relate nquiries complaints (5) npliance chec less owners a s about the la	n your agency o d to clean inc 1 ks bout the law w	cond -7, w 1 1 1 1 1 1 1	ducte air l 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	ed ar aws l = ne 3 3 3 3 3 3 3 3 3 3 3 3 3 3	ny of ? ever a 4 4 4 4 4 4 4 4 4 4 4	the f nd 7 = 5 5 5 5 5 5 5 5 5 5 5 5	very c 6 6 6 6 6 6 6 6 6 6	ving often 7 7 7 7 7 7 7 7 7 7 7 7	types Don't know Not applicable
Comments	Survey responder	nts may not h	ave access to	allı	reque	estec	l info	ormat	tion.		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation a evidence		Ut	ility		Face	validit	ty	Accepted practice
		\$\$\$	\bigotimes								$\overline{\bullet}$
	Donotos no data				•	-00		● → b	etter		
	\checkmark Denotes no data	1.									

- Kiser D, Boschert T. Eliminating smoking in bars, restaurants, and gaming clubs in California: BREATH, the California Smoke-Free Bar Program. *Journal of Public Health Policy*. 2001;22(1):81–7.
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Number of Enforcement Agency Responses to Complaints Regarding Noncompliance with Tobacco-free Public Policies

Goal area 2	Eliminating nonsn	Eliminating nonsmokers' exposure to secondhand smoke \Box							
Outcome 5	Enforcement of tol	pacco-free pu	ublic policies						
What to measure 🗆	The number of che (e.g., police, health level of complianc	The number of checks (prompted by outside complaints) by enforcement agencies (e.g., police, health department inspectors, and building inspectors) to assess the level of compliance with tobacco-free public policies							
Why this indicator is useful	Recording complated of identifying non- policy makers and enforcing them. ^{1,2} 1 pliance. The numb sense of the public	ints of nonco compliance w the public c Following up er of compla 's attitude to	ompliance with with such poli- are about toba o on these com ints received oward tobacco	h tobacco-fre cies. Such ch acco-free pol aplaints is ar by enforcem -free policies	ee public policies i necks convey the m icies and are serion n easy way of targe ent agencies also p s.	s one way nessage that us about eting noncom- provides a			
Example data source(s)	 Enforcement A California Inde Environmental Information av Evaluation_Res 	 Enforcement Agency Survey California Independent Evaluation: Policy Enforcement Survey: Exposure to Environmental Tobacco Smoke, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 							
Population group(s)	Agency representa	Agency representatives responsible for enforcement							
Example survey question(s)	From California Indepe In the last year, ho enforcement activit ■ Responded to ir ■ Responded to co ■ Issued warnings ■ Issued citations ■ Issued fines ■ Conducted com ■ Educated busine	ndent Evaluatio w often has ties related t nquiries omplaints s pliance chec ess owners a s about the la	n your agency co o clean indoon 1- 1- ks ks bout the law	onducted ar c air laws? 7, where 1 = no 1 2 3 1 2 3	$\begin{array}{c} \text{ever and } 7 = \text{very of the following} \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \\ 4 & 5 & 6 & 7 \end{array}$	types of Don't know Not applicable			
Comments	Survey responden	ts may not h	ave access to a	all the reque	sted information.				
Rating	Overall quality	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\$\$\$	Q	$\overline{\bullet}$	$\overline{\bullet}$	•			
				← ○ C) ● ● → better				
	† □Denotes low agre indicator were wi & Denotes no data	ement among ithin one poin	; reviewers: tha t of each other (t is, fewer tha see Appendix	n 75% of the valid ra B for an explanatio	atings for this n).			

- □Kiser D, Boschert T. Eliminating smoking in bars, restaurants, and gaming clubs in California: BREATH, the California Smoke-Free Bar Program. *Journal of Public Health Policy*. 2001;22(1):81–7.
 □Weber MD, Bagwell DA, Fielding JE, Glantz SA. Long-term compliance with California's Smoke-Free Workplace Law among bars and restaurants in Los Angeles County. *Tobacco Control*. 2003;12(3):269–73.

Number of Warnings, Citations, and Fines Issued for Infractions of Tobacco-free Public Policies

Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke						
Outcome 5	Enforcement of tobacco-free public policies						
What to measure	The number of the warnings, citations, and fines issued to retailers for infractions of tobacco-free public policies						
Why this indicator is useful	Compliance with tobacco-free public policies improves when noncompliance has repercussions. ^{1,2} Issuing warnings or citations sets an example and shows that noncompliance with tobacco-free policies has adverse consequences.						
Example data 🗆	► Enforcement Agency Survey □						
source(s) 🗆	 California Independent Evaluation: Policy Enforcement Survey: Exposure to Environmental Tobacco Smoke, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 						
Population group(s)	Agency representatives responsible for enforcement						
Example survey question(s)	From California Independent Evaluation In the last six months, please estimate how many citations for violation of clean indoor air laws were Issued in your jurisdiction? (# of citations issued) Prosecuted in your jurisdiction? (# of citations prosecuted)					clean indoor	
Comments 🗆	The example survey question does not measure warnings given for noncompliance. Evaluators may also want to assess the effects that different penalties (e.g., graduated fines) have on compliance with tobacco-free public policies. Data must be interpreted in context. For example, a low number of citations may indicate either high compliance or low enforcement.						
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice	
	┝╍┿╼┥╷╷╷	\$\$\$	\bigotimes				
				← ○○(🕈 🗣 🔶 better		
	\bigotimes Denotes no data	a.					

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Outcome 6

Compliance with Tobacco-free Policies

The evidence is clear that exposure to secondhand smoke is harmful and that increasing the number of tobacco-free environments can save lives.¹ Compliance with voluntary tobacco-free policies in homes and vehicles is an important marker of social normative changes that have an effect on the health of children and on tobacco use among young people.² Although the need for compliance with tobacco-free policies is apparent, little research has been done specifically on whether increased compliance leads to decreased exposure to secondhand smoke (perhaps because the connection has face validity). Perceived compliance can be measured as that reported by members of a community responding to questionnaires and interviews. Actual compliance can be measured by observation. Observational measures capture a point in time, while population-based surveys capture the perceptions of individuals regarding compliance over a prior period.

Listed below are the indicators associated with this outcome:

- ▶ 2.6.1 □ Perceived compliance with tobacco-free policies in workplaces
- ► **2.6.2** Perceived compliance with tobacco-free policies in indoor and outdoor public places
- ► 2.6.3 Proportion of public places observed to be in compliance with tobaccofree policies
- ► **2.6.4** Perceived compliance with voluntary tobacco-free home or vehicle policies
- ▶ 2.6.5 Perceived compliance with tobacco-free policies in schools

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Outcome 6

Compliance with Tobacco-free Policies \square

Indicator Rating ←○○●●→better

Number	Indicator	Overall quality	evaluation evi-	Uniter of the second	Face Ver	practico	onepted
2.6.1	Perceived compliance with tobacco-free policies in workplaces		\$\$†	Q			
2.6.2	Perceived compliance with tobacco-free policies in indoor and outdoor public places		\$\$\$ [†]	Q			
2.6.3	Proportion of public places observed to be in compliance with tobacco-free policies		\$\$\$\$+	Q	•		
2.6.4	Perceived compliance with voluntary tobacco-free home or vehicle policies		\$\$†	•	•		
2.6.5	Perceived compliance with tobacco-free policies in schools		\$\$	\bigcirc			

†□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \bigotimes Denotes no data.

Perceived Comp	liance with Tob	acco-free	Policies in V	Vorkplac	es			
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke							
Outcome 6	Compliance with tobacco-free policies							
What to measure	Proportion of adults employed outside the home reporting employee compliance with their workplace's tobacco-free policies							
Why this indicator is useful	Perceived compliance with tobacco-free policies is one measure of actual compliance with these policies. ^{1,2} If tobacco-free policies are not followed, they are unlikely to protect nonsmokers from the harmful effects of secondhand smoke or change social norms. ¹							
Example data source(s)	Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003							
Population group(s)	Adults aged 18 years or older							
Example survey question(s)	From ATS As far as you know, in the past 7 days, that is since [fill in date], has anyone smoked in your work area? □ Yes □ No □ Don't know/Not sure □ Refused							
Comments	Evaluators may also want to gather each company's demographic data (e.g., on the company's size or type of business). Evaluators should determine the scope of the tobacco-free policies before evaluating							
	perceived compliance with them.							
	The example que			inployers.				
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$ [†]	\bigotimes					
	<-○ ○ ● ● → better							
	 Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). Denotes no data. 							

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among bars and restaurants in Los Angeles County. Tobacco Control. 2003;12(3):269-73.

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in Indoor and Ou	tdoor Public Places								
Goal area 2	Eliminating nonsmokers'	expos	ure to s	econdh	and sn	noke□			
Outcome 6	Compliance with tobacco	-free p	olicies						
What to measure	Proportion of adults and in public places (e.g., bars	Proportion of adults and young people who report compliance with tobacco-free policies in public places (e.g., bars, restaurants, and sporting arenas)							
Why this indicator is useful	Perceived compliance wit with these policies. ^{1,2} If to tect nonsmokers from the	Perceived compliance with tobacco-free policies is one measure of actual compliance with these policies. ^{1,2} If tobacco-free policies are not followed, they are not likely to protect nonsmokers from the harmful effects of secondhand smoke or change social norms. ¹							
Example data source(s)	No commonly used data	No commonly used data sources were found							
Population group(s)	 Adults aged 18 years or older Young people aged less than 18 years 								
Example survey question(s)	In your community, how Bars Restaurants Indoor public places Outdoor public places	many None	A few	break t Some	he poli Most	cy that All of them	bans smo Don't know Not sure	oking in: Not applicab	Refused le to answer
Comments 🗆	The authors created this e Evaluators should determ perceived compliance wit	examp nine th th ther	le quest e scope n.	ion. It i of toba	s not ir Icco-fre	n any c e polic	ommonly cies before	used da evaluat	ta source. ing
Rating	Overall quality Resour low <	ces ed	Strengt evalua evider	th of tion 🗆 nce	Util	ity	Face vali	dity	Accepted practice
	┝─┼─┼─┤	+ _	\mathcal{T})					•
	 † □Denotes low agreement a indicator were within one ℵ Denotes no data. 	mong e point	reviewer of each o	s: that i other (se	s, fewer	than 7 ndix B	● → better 5% of the v for an expl	valid ratir anation).	igs for this

Perceived Compliance with Tobacco-free Policies

References

1. Shopland DR, Anderson CM, Burns DM, Gerlach KK. Disparities in smoke-free workplace policies among food service workers. Journal of Occupational and Environmental Medicine. 2004;46(4):347-56.

2. Weber MD, Bagwell DA, Fielding JE, Glantz SA. Long-term compliance with California's smoke-free workplace law among bars and restaurants in Los Angeles County. Tobacco Control. 2003;12(3):269-73.

Goal area 2	Eliminating nons	Eliminating nonsmokers' exposure to secondhand smoke							
Outcome 6	Compliance with	Compliance with tobacco-free policies							
What to measure	Proportion of indoor or outdoor places (e.g., bars, restaurants, and sporting arenas) in a community in which employees and patrons comply with tobacco-free policies								
Why this indicator□ is useful□	Observing wheth is a systematic wa policies are not fo effects of secondh	Observing whether people (employees and patrons) comply with tobacco-free policies is a systematic way to measure compliance at a given place and time. ¹ If tobacco-free policies are not followed, they are not likely to protect nonsmokers from the harmful effects of secondhand smoke or change social norms. ²							
Example data 🗆 source(s) 🗆	 Direct observa California's B Information a 	 Direct observation of employees' and patrons' behavior California's BREATH (Smoke-Free Bars, Workplaces, and Communities Program) Information available at: http://www.breath-ala.org 							
Population group(s)	Not applicable. T	Not applicable. This indicator is best measured by observation.							
Example survey question(s)	Not applicable. T	his indicator i	s best measured	by observa	ition.				
Comments 🗆	In addition to obs can measure the e air quality. ^{3–5}	erving smoki environmenta	ng-related behavel beh	vior in publ in these pla	lic places, evalua aces by monitori	tors ng indoor			
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice			
		\$\$\$\$ [†]	Q						
				← ○ ♀	🖻 🔴 🔶 better				
	 † □Denotes low agr indicator were v Q Denotes no data 	eement among vithin one poin a.	reviewers: that is t of each other (se	s, fewer than e Appendix 1	75% of the valid r B for an explanatio	atings for th on).			

- 1. UWeber MD, Bagwell DA, Fielding JE, Glantz SA. Long-term compliance with California's Smoke-Free Workplace Law among bars and restaurants in Los Angeles County. *Tobacco Control.* 2003;12(3):269–73.
- Shopland DR, Anderson CM, Burns DM, Gerlach KK. Disparities in smoke-free workplace policies among food service workers. *Journal of Occupational and Environmental Medicine*. 2004;46(4):347–56.
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Perceived Comp	liance with Vol	untary Tob	acco-free H	ome or V	ehicle Polici	es			
Goal area 2	Eliminating nonsi	Eliminating nonsmokers' exposure to secondhand smoke							
Outcome 6	Compliance with	Compliance with tobacco-free policies							
What to measure	Proportion of adu in their homes or	Proportion of adults and young people who report compliance with tobacco-free policies in their homes or vehicles							
Why this indicator□ is useful□	Perceived compliant these policies. ^{1,2} So in vehicles can be with home and ve health of children	Perceived compliance with tobacco-free policies is one measure of actual compliance with these policies. ^{1,2} Self-reported data on people's exposure to secondhand smoke at home or in vehicles can be used to measure compliance with tobacco-free policies. ^{3,4} Compliance with home and vehicle tobacco-free policies is especially important for protecting the health of children and for supporting anti-tobacco social norms. ^{5,6}							
Example data source(s)	Adult Tobacco Su	rvey (ATS): (CDC Recommen	ided Questi	ons: Core, 2003				
Population group(s)	Adults aged 18 ye	ears or older]						
Example survey question(s)	From ATS For respondents wh During the past 7 cigarettes, cigars, □ days (0–7)	to report they l days (that is, or pipes anyw D Don't kn	ave a smoke-free since [fill in dat where inside you low/Not sure	<i>home policy</i> æ]), how mæ ur home? □ Refused	nny days did any	one smoke			
Comments 🗆	Evaluators may want to modify the example question to address tobacco-free policies inside vehicles.								
	perceived compliance with them.								
	The example surv	ey question o	could be asked o	of young peo	ople.				
Rating □	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
	┝╍╪╍╪╍╡╶╿╶╿	\$\$ [†]							
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indicator were within one point of each other (see Appendix B for an explanation).

- 1. Shopland DR, Anderson CM, Burns DM, Gerlach KK. Disparities in smoke-free workplace policies among food service workers. Journal of Occupational and Environmental Medicine. 2004;46(4):347-56.
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Perceived Comp	pliance with Tobacco-free Policies in Schools \Box						
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke						
Outcome 6	Compliance with tobacco-free policies						
What to measure	Proportion of students who report that the school population is complying with the school's tobacco-free policies						
Why this indicator is useful	Perceived compliance with tobacco-free policies is one measure of actual compliance with these policies. ^{1,2} Compliance with tobacco-free school policies reduces students' exposure to secondhand smoke and reinforces anti-tobacco social norms. ³						
Example data 🗆 source(s) 🗆	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 California Independent Evaluation: Youth Survey, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 						
Population group(s)	Young people aged less than 18 years \Box						
Example survey question(s)	From YTS and YRBSS During the past 30 days, on how many days did you smoke cigarettes on school property? □ 0 days □ 1 or 2 days □ 3 to 5 days □ 6 to 9 days □ 10 to 19 days □ 20 to 29 days □ All 30 days During the past 30 days, on how many days did you use chewing tobacco, snuff, or dip on school property? □ 0 days □ 1 or 2 days □ 3 to 5 days □ 6 to 9 days □ 10 to 19 days □ 20 to 29 days □ All 30 days						
	From California Independent Evaluation						
	Is there a rule at your school that no one is allowed to smoke cigarettes in the school building or on the school yard?						
	Have you seen any students break that rule? ☐ Yes ☐ No ☐ My school does not have a no-smoking rule ☐ I don't know/I'm not sure						
	How many students who are smokers break that rule? □ None □ A few □ Some □ Most □ All of them □ My school does not have a no-smoking rule □ I don't know/I'm not sure						
	Have you seen adults break that rule? □ Yes □ No □ My school does not have a no-smoking rule □ I don't know/I'm not sure						
	Is there a rule at your school that no one is allowed to use chewing tobacco or snuff in the school building or on the school yard? □ Yes □ No □ I don't know/I'm not sure						

Comments 🗆	If students report school policy and property, they are Evaluators may a (e.g., elementary,	If students report on the YTS or YRBSS instruments (1) the existence of a tobacco-free school policy and (2) having personally used tobacco products more than 1 day on school property, they are considered noncompliant. Evaluators may also want to categorize data by grade level and type of school (e.g., elementary middle high school, private, parochial, public)					
	Evaluators should perceived complia	Evaluators should determine the scope of the tobacco-free policies before evaluating perceived compliance with them.					
	The example surv	rey questions	could be asked of	of teachers	and principals.		
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$\$	\bigcirc	\bigcirc	\bigcirc		

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1. Shopland DR, Anderson CM, Burns DM, Gerlach KK. Disparities in smoke-free workplace policies among food service workers. *Journal of Occupational and Environmental Medicine*. 2004;46(4):347–56.

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Outcome 7

Reduced Exposure to Secondhand Smoke

There is substantial evidence regarding the harm caused by exposure to secondhand smoke. Secondhand smoke can lead to lung cancer and heart disease in adults and to many serious health problems (e.g., lower respiratory infections, asthma, sudden infant death syndrome, ear infections) in children.^{1–3} Evidence also indicates that tobacco smoke is especially harmful to pregnant women and to fetal development.^{1,2} Reducing nonsmokers' exposure to secondhand smoke can prevent disease and save lives.^{1–4} Median exposure levels and the percentage of nonsmokers in the United States who are exposed to secondhand smoke have decreased significantly.⁵

Listed below are the indicators associated with this outcome:

- ► 2.7.1 Proportion of the population reporting exposure to secondhand smoke in the workplace
- ► 2.7.2 Proportion of the population reporting exposure to secondhand smoke in public places
- ► 2.7.3 Proportion of the population reporting exposure to secondhand smoke at home or in vehicles
- ► 2.7.4 Proportion of students reporting exposure to secondhand smoke in schools
- ► 2.7.5 Proportion of nonsmokers reporting overall exposure to secondhand smoke

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For Further Reading

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Outcome 7

Reduced Exposure to Secondhand Smoke

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Number	Indicator	Overall quality low ← ▶ high	evaluation evi-	unit of the of	Face V	practice	anappled
2.7.1	Proportion of the population reporting exposure to secondhand smoke in the workplace		\$\$ [†]				
2.7.2	Proportion of the population reporting exposure to secondhand smoke in public places	→→→→	\$\$\$				
2.7.3	Proportion of the population reporting exposure to secondhand smoke at home or in vehicles		\$\$ [†]	•	•	•	
2.7.4	Proportion of students reporting exposure to secondhand smoke in schools		\$\$\$	Q			
2.7.5	Proportion of nonsmokers reporting overall exposure to secondhand smoke		\$\$				

Indicator Rating

†□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).
ℕ Denotes no data.

Proportion of the Population Reporting Exposure to Secondhand Smoke in the Workplace

Goal area 2	Eliminating nonsmokers' exposure to second hand smoke \Box									
Outcome 7	Reduced exposure to secondhand smoke									
What to measure	Proportion of adults who are employed outside the home and who report exposure to secondhand smoke in the workplace									
Why this indicator is useful	Exposure to secor who are not expose their greatest sour workplace expose their respiratory s	Exposure to secondhand smoke is a major cause of death and disease. ¹⁻⁴ For nonsmokers who are not exposed to secondhand smoke in their homes, the workplace is typically their greatest source of exposure. Studies show that after only 3 months of decreased workplace exposure to secondhand smoke, nonsmokers' lung function improves and their respiratory symptoms are reduced. ⁵								
Example data source(s)	California Adult T Information avail Evaluation_Resou	California Adult Tobacco Survey (CATS), 1999 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm								
Population group(s)	Adults aged 18 ye	ears or older								
Example survey question(s)	From CATS During the past tw □ Yes □ No □	wo weeks has] Don't know	anyone smoked 7/Not sure □ F	l in the area Refused	in which you w	ork?				
Comments	None									
Rating	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
		\$\$ ⁺								
				← ○ ○ ● ● → better						

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Proportion of the Population Reporting Exposure to Secondhand Smoke in Public Places

Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke \Box									
Outcome 7	Reduced exposure	Reduced exposure to secondhand smoke								
What to measure	Proportion of the population reporting exposure to secondhand smoke in public places, including bars, restaurants, sporting arenas, and concert venues									
Why this indicator is useful	Exposure to secondhand smoke is a major cause of death and disease. ¹⁻⁴ Many studies show that exposure to secondhand smoke leads to lung cancer and heart disease in adults and to multiple health problems, such as severe asthma, lower respiratory tract infections, and ear infections in children. ¹⁻⁴ The public is exposed to secondhand smoke in many public places. Measuring exposure in public settings is necessary for assessing overall exposure levels. ⁵									
Example data source(s)	California Adult Tobacco Survey (CATS), 1999 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm									
Population group(s)	Adults aged 18 ye	ars or older								
Example survey question(s)	From CATS During the past 7 many days were y	days, when y ou exposed t	ou were some p o other people's	place other t s tobacco sm	han work or hor 10ke?	ne, how				
Comments	The example surv	ey question c	ould be asked o	of young peo	ople.					
Rating	Overall quality low ◀ → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
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	+ Denotes low agree indicator were w	eement among ithin one point	reviewers: that i t of each other (se	s, fewer than e Appendix I	75% of the valid r 3 for an explanatio	atings for this on).				

- 1. U.S. Department of Health and Human Services. *The health consequences of smoking: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2004.
- 2. U.S. Department of Health and Human Services. *Women and smoking: a report of the Surgeon General*. Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.
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Proportion of the Population Reporting Exposure to Secondhand Smoke at Home or in Vehicles

Goal area 2	Eliminating nons	mokers' expo	sure to secondha	and smoke]			
Outcome 7	Reduced exposur	e to secondha	and smoke					
What to measure	Proportion of the population reporting exposure to secondhand smoke at home or in vehicles							
Why this indicator is useful	Exposure to secondhand smoke at home or in vehicles is a serious health hazard. ¹⁻⁴ Many studies show that exposure to secondhand smoke leads to lung cancer and heart disease in adults and to multiple health problems, such as severe asthma, lower respiratory tract infections, and ear infections in children. ¹⁻⁴							
Example data source(s)	Adult TobaccoYouth Tobacco	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 						
Population group(s)	Adults aged 1Young people	8 years or old aged less tha	ler ın 18 years					
Example survey question(s)	From ATS During the past 7 cigarettes, cigars, Less than 1 day Don't know/N	days (that is, or pipes anyv y per week ∣ ot sure □ F	, since [fill in dat where inside you □ Rarely □ N Refused	e]), how ma ur home? one	ny days did any _days (1–7)	one smoke		
	In the past 7 days (that is, since [fill in date]), have you been in a car with someone who was smoking? □ Yes □ No							
	From YTS During the past 7 days, on how many days were you in the same room with someone who was smoking cigarettes? \Box 0 days \Box 1 or 2 days \Box 3 or 4 days \Box 5 or 6 days \Box 7 days							
	During the past 7 was smoking ciga \square 0 days \square 1 o	days, on how arettes? r 2 days \Box	v many days did 3 or 4 days 🛛 🗄	l you ride in 5 or 6 days	a car with some	eone who		
Comments	The ATS and YTS to smoke during	example sur the previous 2	vey questions ca 7 days and not to	n only be u o quantify e	sed to gather dat xposure level.	a on exposure		
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
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	+ Denotes low agr	eement among	g reviewers: that is	s, fewer than	75% of the valid r	atings for this		
	indicator were within one point of each other (see Appendix B for an explanation).							

- 1. U.S. Department of Health and Human Services. *The health consequences of smoking: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2004.
- 2. U.S. Department of Health and Human Services. *Women and smoking: a report of the Surgeon General*. Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.
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Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke									
Outcome 7	Reduced exposure to secondhand smoke									
What to measure \Box	Proportion of stud at school-sponsore after regular schoo	Proportion of students reporting exposure to tobacco smoke while on school grounds, at school-sponsored functions, and in school vehicles (exposure can occur during or after regular school hours)								
Why this indicator□ is useful□	Exposure to secon spend many of the hand smoke. Com to secondhand sm	dhand smok eir waking ho pliance with oke and rein	e is a major caus ours in school, w tobacco-free sch forces anti-tobac	e of death a here they n ool policies co social no	nd disease. ¹⁻⁴ Yc night be exposed reduces studen orms. ⁵	ung people to second- ts' exposure				
Example data source(s)	No commonly use	No commonly used data sources were found								
Population group(s)	Students 🗆									
Example survey question(s)	When you are at s or cigars? □ Yes □ No	chool, are yo	u exposed to sm	oke from of	her people's cig	arettes, pipes,				
Comments 🗆	The authors create Evaluators might campuses.	ed this examp also want to	ole question. It is measure second	not in any hand smoke	commonly used e exposure on co	data source. llege				
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
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	\Diamond Denotes no data	l.								

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Proportion of No	nsmokers Reporting Overall Exposure to Secondhand Smoke \square						
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke						
Outcome 7	Reduced exposure to secondhand smoke						
What to measure	Nonsmokers' level of exposure to secondhand smoke. Such exposure can be caused by family members, co-workers, or strangers in public places.						
Why this indicator is useful	Exposure to secondhand smoke is a major cause of death and disease. ¹⁻⁴ Trends in nonsmokers' overall level of exposure to secondhand smoke are an important gauge of the success of efforts to reduce this exposure. ⁵⁻⁷						
Example data source(s)	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 California Independent Evaluation: Adult Survey, 2000 Information available at: http://www.dhs.ca.gov/ps/cdic/ccb/TCS/html/ Evaluation_Resources.htm 						
Population group(s)	Adults aged 18 years or older						
	Young people aged less than 18 years						
Example survey question(s)	From YTS During the past 7 days, on how many days were you in the same room with someone who was smoking cigarettes? □ 0 day □ 1 or 2 days □ 3 or 4 days □ 5 or 6 days □ 7 days During the past 7 days, on how many days did you ride in a car with someone who was						
	smoking cigarettes? \Box 0 day \Box 1 or 2 days \Box 3 or 4 days \Box 5 or 6 days \Box 7 days						
	From California Independent Evaluation						
	During the past 7 days, when you were at home, how many days were you exposed to other family members' or visitors' tobacco smoke? None 1 day 2 days 3 days 4 days 5 days 6 days 7 days Was not home in the past 7 days						
	<i>Of those who were exposed on some days, ask the following:</i> On these days, about how many hours per day were you exposed to other people's smoke? Write the actual number of hours per day						
	During the past 7 days, when you were at work, how many days were you exposed to other people's tobacco smoke?						
	<i>Of those who were exposed on some days, ask the following:</i> On these days, about how many hours per day were you exposed to other □ people's smoke? □ Write the actual number of hours per day□						
	During the past 7 days, when you were some place other than work or home, how many days were you exposed to other people's tobacco smoke? □ None □ 1 day □ 2 days □ 3 days □ 4 days □ 5 days □ 6 days □ 7 days						

Example survey question(s) (cont.)	<i>Of those who were exposed on some days, ask the following:</i> On these days, about how many hours per day were you exposed to other people's smoke? Write the actual number of hours per day						
Comments	None						
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice	
		\$\$			\bigcirc		
				← ○ ○ (🕨 🔶 better		

- 1. U.S. Department of Health and Human Services. *The health consequences of smoking: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2004.
- 2. U.S. Environmental Protection Agency. *Respiratory health effects of passive smoking: lung cancer and other disorders.* Washington, DC: EPA Office of Research and Development; 1992. Publication No. EPA/600/6-90/006F.
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Outcome 8

Reduced Tobacco Consumption

Although the main goal of activities to eliminate exposure to secondhand smoke is protecting nonsmokers, another possible outcome is the reduced cigarette use that may result from cessation by smokers or the decreased number of cigarettes smoked per day by continuing smokers. Research shows that smokers in workplaces with tobacco-free policies may reduce the number of cigarettes they smoke or quit smoking altogether.^{1,2} In addition, young people who live in households with tobacco-free policies are less likely to smoke than those who live in households in which people smoke.³

Listed below are the indicators associated with this outcome:

- ▶ 2.8.1 Per capita consumption of tobacco products
- ▶ 2.8.2 Average number of cigarettes smoked per day by smokers
- ► **2.8.3** Smoking prevalence

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- 1. Fichtenberg CM, Glantz SA. Effect of smoke-free workplaces on smoking behaviour: systematic review. *British Medical Journal*. 2002;325(7357):188.
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- 3. [Farkas AJ, Gilpin EA, White MM, Pierce JP. Association between household and workplace smoking restrictions and adolescent smoking. *Journal of the American Medical Association*. 2000;284(6):717–22.

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Outcome 8

Reduced Tobacco Consumption



Number	Indicator	Overall quality low ← high	evaluation evi-	unitrat	Face	practive unalidity	ancepted
2.8.1	Per capita consumption of tobacco products		\$				
2.8.2	Average number of cigarettes smoked per day by smokers		\$\$ [†]				
2.8.3	Smoking prevalence		\$\$ [†]				

+ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

Goal area 2	Eliminating nons	mokers' expo	sure to secondh	and smoke					
Outcome 8	Reduced tobacco consumption								
What to measure	The number of cigarette packs sold per adult aged 18 years or older in the state \Box								
Why this indicator is useful	In addition to decreasing nonsmokers' exposure to secondhand smoke, smoke-free policies decrease the number of cigarettes smoked. ¹								
Example data source(s)	 CDC State Tobacco Activities Tracking and Evaluation (STATE) system Data available at: http://www.cdc.gov/tobacco/STATEsystem State departments of revenue 								
Population group(s)	Not applicable. This indicator is best measured by examining tax records to assess the state's sales of cigarettes.								
Example survey question(s)	Not applicable								
Comments	Evaluators need to measure statewide consumption of cigarettes, smokeless tobacco, and other tobacco products separately.								
Rating □ Overall quality Resources Strength of Utility Face v low ← high needed evaluation □ evidence						Accepted practice			
		\$							
				~ 000	🗎 🔴 🔶 better				

Per Capita Consumption of Tobacco Products

Reference

1. Fichtenberg CM, Glantz SA. Effect of smoke-free workplaces on smoking behaviour: systematic review. *British Medical Journal*. 2002;325(7357):188.

Average Number	of Cigarettes Smoked per Day by Smokers
Goal area 2	Eliminating nonsmokers' exposure to secondhand smoke
Outcome 8	Reduced tobacco consumption
What to measure	The average number of cigarettes smoked per day by adult and young smokers
Why this indicator is useful	Daily cigarette use by employees who smoke decreases when smoke-free policies are adopted in the workplace. ¹ In addition, young people who live in households with tobacco-free policies are less likely to smoke than those who live in households in which people smoke. ²
Example data source(s)	CDC State Tobacco Activities Tracking and Evaluation (STATE) system Data available at: http://www.cdc.gov/tobacco/STATEsystem
	▶ Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004
	CDC Youth Risk Behavior Surveillance System (YRBSS), 2003
	Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003
Population group(s)	▶ Smokers 18 years of age or older □
	► Smokers aged less than 18 years □
Example survey question(s)	From YTS and YRBSS During the past 30 days, on the days you smoked, how many cigarettes did you smoke per day? I did not smoke cigarettes during the past 30 days Less than 1 cigarette per day 1 cigarette per day 2 to 5 cigarettes per day 6 to 10 cigarettes per day 11 to 20 cigarettes per day More than 20 cigarettes per day
	From ATS
	<i>For everyday smokers</i> On the average, about how many cigarettes a day do you now smoke? Number of cigarettes
	For some-day smokers On the average, on days when you smoked during the past 30 days, about how many \Box cigarettes did you smoke a day? \Box Number of cigarettes \Box
Comments	Calculating the average number of cigarettes smoked per day by adults requires combining data for everyday smokers and some-day smokers.



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- 2. [Farkas AJ, Gilpin EA, White MM, Pierce JP. Association between household and workplace smoking restrictions and adolescent smoking. *Journal of the American Medical Association*. 2000;284(6):717–22.

Smoking Prevale	ence									
Goal area 2	Eliminating nonsm	okers' expos	sure to secondha	and smoke						
Outcome 8	Reduced tobacco consumption									
What to measure \Box	Proportion of adults employed outside the home who have ever smoked at least 100 cigarettes in their lives and who smoke every day or some days ¹									
	Proportion of young 30 days ²	g people wh	o have smoked	on at least 1	day during the	previous				
Why this indicator 🗆 is useful 🗆	Studies show that to employees who qui associated with sign likelihood of adoles	Studies show that tobacco-free work policies lead to an increase in the number of employees who quit smoking. ³ In addition, smoke-free workplaces and homes are associated with significantly lower rates of adolescent smoking and an increased likelihood of adolescent smoking cessation. ⁴								
Example data	▶ Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 □									
source(s)	 Behavioral Risk Factor Surveillance System (BRFSS), 2003 									
	Youth Tobacco S	Survey (YTS)): CDC Recomr	nended Que	estions: Core, 20	04				
	 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 									
Population group(s) \Box	Adults aged 18Young people le	years or olde ess than 18 y	er ears of age							
Example survey	From ATS and BRFSS									
question(s)	Have you smoked at least 100 cigarettes in your entire life? Yes No Don't know/Not sure Refused									
	Do you now smoke cigarettes every day, some days, or not at all? □ Every day □ Some days □ Not at all □ Refused									
	From YTS and YRBSS									
	During the past 30 (0 days 1 or 2 days 3 to 5 days 6 to 9 days 10 to 19 days 20 to 29 days All 30 days	days, on hov	v many days di	d you smok	e cigarettes?					
Comments 🗆	To gather more com about the use of oth cigars, and loose (re	nplete data o ner tobacco p oll-your-owr	on tobacco use, e products such as n) tobacco.	evaluators m s spit (smoke	ay also want to eless) tobacco, bi	ask questions dis, small				
Rating	Overall quality low high	Resources needed	Strength of evaluation	Utility	Face validity	Accepted practice				
		\$\$ [†]								
				-∩∩(● → better	-				
	+ Denotes low agree	ement among	reviewers that	is fewer than	75% of the valid r	atings for this				

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CHAPTER 4

Goal Area 3: Promoting Quitting Among Adults and Young People



Goal Area 3

Promoting Quitting Among Adults and Young People



GOAL AREA 3

Promoting Quitting Among Adults and Young People

Short-term Outcomes

Outcome 7: Establishment or increased use of cessation services

- ▶ 3.7.1 □ Number of callers to telephone quitlines
- ▶ 3.7.2^{NR} Number of calls to telephone quitlines from users who heard about the quitline through a media campaign
- ▶ 3.7.3 Number of calls to telephone quitlines from users who heard about the quitline through a source other than a media campaign
- ▶ 3.7.4 Proportion of smokers who have used group cessation programs
- ► 3.7.5 Proportion of health care systems with telephone quitlines or contracts with state quitlines
- ▶ 3.7.6 Proportion of worksites with a cessation program or a contract with a quitline

Outcome 8: Increased awareness, knowledge, intention to quit, and support for policies that support cessation

- ► 3.8.1 Level of confirmed awareness of media campaign messages on the dangers of smoking and the benefits of cessation
- ► **3.8.2** Level of receptivity to anti-tobacco media messages on the dangers of smoking and the benefits of cessation
- ▶ 3.8.3 Proportion of smokers who intend to quit
- ► 3.8.4 Proportion of smokers who intend to quit smoking by using proven cessation methods
- ▶ 3.8.5 Level of support for increasing excise tax on tobacco products
- ► **3.8.6** Proportion of smokers who are aware of the cessation services available to them
- ► **3.8.7** Proportion of smokers who are aware of their insurance coverage for cessation treatment
- ► **3.8.8** Level of support for increasing insurance coverage for cessation treatment
- ► **3.8.9**^{NR} Proportion of employers who are aware of the benefits of providing coverage for cessation treatment

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■ Outcome 9: Increase in the number of health care providers and health care systems following Public Health Service (PHS) guidelines

- ► **3.9.1** Proportion of health care providers and health care systems that have fully implemented the Public Health Service (PHS) guidelines
- ► 3.9.2 Proportion of adults who have been asked by a health care professional about smoking
- ► 3.9.3 Proportion of smokers who have been advised to quit smoking by a health care professional
- ► 3.9.4 Proportion of smokers who have been assessed regarding their willingness to make a quit attempt by a health care professional
- ► 3.9.5 Proportion of smokers who have been assisted in quitting smoking by a health care professional
- ► **3.9.6** Proportion of smokers for whom a health care professional has arranged for follow-up contact regarding a quit attempt
- ► **3.9.7** Proportion of pregnant women who report that a health care professional advised them to quit smoking during a prenatal visit
- ► 3.9.8 Proportion of health care systems that have provider-reminder systems in place

■ Outcome 10: Increased insurance coverage for cessation services □

► 3.10.1 Proportion of insurance purchasers and payers that reimburse for tobacco cessation services

Intermediate Outcomes

■ Outcome 11: Increased number of quit attempts and quit attempts using proven cessation methods

- ▶ 3.11.1 □ Proportion of adult smokers who have made a quit attempt
- ▶ 3.11.2 Proportion of young smokers who have made a quit attempt
- ► 3.11.3 Proportion of adult and young smokers who have made a quit attempt using proven cessation methods

■ Outcome 12: Increased price of tobacco products □

▶ 3.12.1 Amount of tobacco product excise tax

Long-term Outcomes

- Outcome 13: Increased cessation among adults and young people
 - ► 3.13.1 Proportion of smokers who have sustained abstinence from tobacco use
 - ▶ 3.13.2^{NR} Proportion of recent successful quit attempts
- Outcome 14: Reduced tobacco-use prevalence and consumption
 - ▶ **3.14.1** Smoking prevalence
 - ▶ **3.14.2** Prevalence of tobacco use during pregnancy
 - ▶ 3.14.3 □ Prevalence of postpartum tobacco use
 - ▶ 3.14.4 □ Per capita consumption of tobacco products

Outcome 7

Establishment or Increased Use of Cessation Services

Tobacco is highly addictive.¹ Although it is possible to quit without help, evidence shows that the chance of success is much higher with the use of support services.² State-supported telephone quitlines overcome many of the barriers to smoking cessation classes because they are free and available at smokers' convenience.² They also bring services to smokers in areas that have few resources. Group cessation programs and workplace cessation programs also improve the likelihood of success. Integrated services—which link quitlines, provider services, workplace cessation initiatives, and approved pharmacotherapies—offer smokers several help options and lead to greater use of cessation services and more success.³

Listed below are the indicators associated with this outcome:

- ▶ 3.7.1 Number of callers to telephone quitlines
- ► 3.7.2^{NR} Number of calls to telephone quitlines from users who heard about the quitline through a media campaign
- ► 3.7.3 Number of calls to telephone quitlines from users who heard about the quitline through a source other than a media campaign
- ▶ 3.7.4 □ Proportion of smokers who have used group cessation programs
- ► 3.7.5 Proportion of health care systems with telephone quitlines or contracts with state quitlines
- ► 3.7.6 □ Proportion of worksites with a cessation program or a contract with a quitline

- 1. U.S. Department of Health and Human Services. *Reducing tobacco use: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2000.
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GOAL AREA 3 Outcome 7

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Outcome 7

Establishment or Increased Use of Cessation Services

Indicator Rating ←○ ♀ ● ● → better

Number	Indicator	Overall quality	evaluation evi-	University of themes	Face VL	practure	mented
3.7.1	Number of callers to telephone quitlines		\$\$				
3.7.2 ^{NR}	Number of calls to telephone quitlines from users who heard about the quitline through a media campaign		Ø	Q	Ø	Q	\bigotimes
3.7.3	Number of calls to telephone quitlines from users who heard about the quitline through a source other than a media campaign		\$\$				
3.7.4	Proportion of smokers who have used group cessation programs		\$\$			•	
3.7.5	Proportion of health care systems with telephone quit- lines or contracts with state quitlines		\$\$\$ [†]		\bigcirc		
3.7.6	Proportion of worksites with a cessation program or a contract with a quitline		\$\$\$	Q	•	•	

†□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

 \bigotimes Denotes no data. \Box

 $^{\tt NR}$ Denotes an indicator that is not rated (see Appendix B for an explanation). \Box

GOAL AREA 3 Outcome 7

Indicator 3.7.1

Goal area 3	Promoting quitting among adults and young people									
Outcome 7	Establishment or increased use of cessation services									
What to measure	The number of calls to telephone-based tobacco use cessation services									
Why this indicator□ is useful□	Evidence shows that telephone quitlines are an effective method of increasing tobacco cessation. ¹⁻⁵ Quit rates among users of the California quitline were twice as high as among those who used self-help methods alone. ³ Quitlines can reach large numbers of smokers and services can be provided in multiple languages. ⁶									
Example data source(s)	Quitline call monit	Quitline call monitoring								
Population group(s)	Quitline telephone callers									
Example survey question(s)	Not applicable. This indicator is best measured by tracking calls to telephone quitlines.									
Comments	Evaluators may also want to collect information about the proportion of smokers in the state who have received counseling from the quitline.									
	Multiple types of i by month and time through quitline m	nformation (e e of day, and o onitoring.	e.g., caller demo client satisfactio	ographics an on with quitl	d location, call v ine services) can	ariability be tracked				
	Additional information about quitline monitoring is available through the North American Quitline Consortium at: http://naquitline.org.									
	For more informat below.	For more information on how to collect data on this indicator, see references 7 and 8 below.								
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
		\$\$								
				~ 000	🖻 🔴 🔶 better					

Number of Callers to Telephone Quitlin

- Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco* use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.
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Indicator 3.7.2^{NR}

Number of Calls to Telephone Quitlines from Users Who Heard About the Quitline Through a Media Campaign

Goal area 3	Promoting quitting among adults and young people \Box								
Outcome 7	Establishment or	increased use	e of cessation ser	vices					
What to measure	The number of calls to telephone-based tobacco use cessation services from people who heard about the service through a media campaign								
Why this indicator is useful	Media programs are a cost efficient way to promote cessation services because media advertisements can promote a single telephone number and broadcast it across a wide area. ^{1,2} Quitline media campaigns can be a cost-effective method to promote both state and local cessation programs because quitlines can also refer callers to local programs as appropriate. ^{1,2}								
Example data source(s)	Quitline call mon	Quitline call monitoring							
Population group(s)	Quitline telephon	e callers□							
Example survey question(s)	Not applicable. T	nis indicator i	is best measured	l by tracking	g calls to telepho	ne quitlines.			
Comments 🗆	Evaluators may a state who received	lso want to co d counseling	ollect information from the quitling	n about the e.	proportion of sn	nokers in the			
	Multiple types of by month and tim through quitline r	information (e of day, and nonitoring.	(e.g., caller demo client satisfactio	ographics ar on with quit	nd location, call v line services) car	variability n be tracked			
	Additional inform American Quitlin	nation on quite e Consortium	tline monitoring n at: http://naqu	; is also avai utline.org.	lable through th	e North			
Rating	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\bigotimes	\bigotimes	\bigotimes	\bigotimes	\bigotimes			
				~ 00(🕽 🕒 🔶 better				
	🛛 Denotes no data	3							

 $^{\tt NR}$ Denotes an indicator that is not rated (see Appendix B for an explanation).

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Number of Calls to Telephone Quitlines from Users Who Heard About the Quitline Through a Source Other Than a Media Campaign

Goal area 3	Promoting quitting among adults and young people \Box								
Outcome 7	Establishment or increased use of cessation services								
What to measure 🗆	The number of calls to a telephone-based tobacco use cessation service from people who heard about the service through sources other than media campaigns, including work- places, community programs, and health care providers								
Why this indicator is useful	Integrating multi services. ^{1,2} The us workplaces, mass	ntegrating multiple cessation services is an important way of increasing the use of these ervices. ^{1,2} The use of telephone quitlines can be increased by promoting them through orkplaces, mass media, public insurers (e.g., Medicaid), and health care providers. ²							
Example data source(s)	Quitline call monitoring								
Population group(s)	Quitline telephone callers								
Example survey question(s)	Not applicable. This indicator is best measured by tracking calls to telephone quitlines.								
Comments 🗆	Evaluators may a the state who rec	llso want to c eived counse	ollect information	on about the itline.	proportion of si	nokers in			
	Multiple types of by month and tin through quitline	information ne of day, and monitoring.	(e.g., caller dem l client satisfacti	ographics a on with qui	nd location, call tline services) ca	variability n be tracked			
	Additional inforr American Quitlir	nation about ne Consortiur	quitline monito n at: http://naq	ring is avail uitline.org.	able through the	North			
	For more informa below.	ation on how	to collect data o	n this indica	ator, see referenc	es 2 and 3			
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
	┝╍╪╍╪╍╡╶║╶║	\$\$		$\overline{\bullet}$		\bigcirc			
			← ◯ ◯ ♥ ● → better						

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GOAL AREA 3 ▶ Outcome 7

Indicator 3.7.4

Proportion of Sr	nokers Who Hav	ve Used Gi	roup Cessatio	on Prog	rams					
Goal area 3	Promoting quittin	Promoting quitting among adults and young people								
Outcome 7	Establishment or increased use of cessation services									
What to measure	Proportion of smokers who report using a group cessation service or program (e.g., stop-smoking classes or group counseling)									
Why this indicator□ is useful□	Evidence shows the cessation. ¹ For example, group programs we not attend group programs we have a streng group program the streng group program streng gro	Evidence shows that group cessation programs are effective in increasing tobacco use cessation. ¹ For example, studies have shown that the quit rates of people who attended group programs were significantly higher than the quit rates of control subjects who did not attend group programs. ²								
Example data source(s)	Adult Tobacco Su Cessation, 2003	Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section C: Cessation, 2003								
Population group(s)	Smokers aged 18 years or older									
Example survey question(s)	From ATS The last time you tried to quit smoking, did you use any other assistance such as classes or counseling? □ Yes □ No □ Don't know/Not sure □ Refused									
	<i>If respondent answe</i> Did you use:	ers "yes," ask i	he following quest	<i>tion for eac</i> Yes	h option below: No Don't know	7 Refused				
	 A stop-smoking A telephone qui One-on-one co Self-help materi Acupuncture? Hypnosis? Did you use an 	g clinic or cla uitline? unseling fron rial, books, or tything else to	ss? n a doctor or nur videos? o help you quit?	se?	Not sure Image: Image of the sure Image o					
Comments 🗆	The example surv Evaluators might who have used gr	ey questions want to colle oup cessation	could also be asl ct information or n programs.	ked of you n the prop	ing smokers. ortion of smokers	in the state				
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
	┝╍┿╍┿╍┥╶╎╴╎	\$\$		$\widehat{}$	$\overline{\bullet}$	•				
				~ 00	● ● → better					

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Proportion of Health Care Systems with Telephone Quitlines or Contracts with State Quitlines

Goal area 3	Promoting quitting among adults and young people							
Outcome 7	Establishment or increased use of cessation services	Establishment or increased use of cessation services						
What to measure	Proportion of health care systems (e.g., manage telephone quitlines in their tobacco cessation se	ed care orga ervices	anizations)	that inclu	de			
Why this indicator □ is useful □	Not all states have statewide telephone quitline are not always adequately funded to counsel al situations, health care systems can either contri develop a quitline for their own patients.	es, and in th l tobacco u bute financ	hose that d isers in the cially to the	o, the quit state. ¹⁻⁴ In e state qui	lines these tline or			
Example data source(s)	Addressing Tobacco in Managed Care (ATMC)	Addressing Tobacco in Managed Care (ATMC), Survey of Health Plans, 1997–1998						
Population group(s)	Managed care or health care system administrators							
Example survey question(s)	From ATMC Which of the following cessation interventions are available in your plan, and which are included in your plan's formulary? [Mark all that apply.]							
	U	navailable	Full	Partial	In formulary			
	 Nicotine replacement therapy Over-the-counter Prescription Only with enrollment in cessation program Buproprion (e.g., Zyban®) Telephone counseling Face-to-face counseling Classes or group meeting Self-help materials 							
	Example questions Does [your organization] operate a telephone q □ Yes □ No □ Don't know	uitline for	smokers?					
	Does [your organization] inform beneficiaries a □ Yes □ No	bout the st	tate's telep	hone quitl	ine?			
	Does [your organization] contribute to the final \Box Yes \Box No	ncing of the	e state's tel	lephone qu	uitline?			
Comments 🗆	For the second set of example questions, the au Medicaid Tobacco Dependence Treatment Surv Center for Health and Public Policy Studies, Sc California Berkeley.	thors mod ey, 2003. Ir hool of Pul	ified quest formation blic Health	ions from available , Universit	the State from the ty of			

GOAL AREA 3

Outcome 7



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Proportion of W	orksites with a	Cessation	Program or	[.] a Contra	ct with a Qu	itline 🗆				
Goal area 3	Promoting quitting among adults and young people									
Outcome 7	Establishment or	Establishment or increased use of cessation services								
What to measure	Proportion of worksites that support a tobacco cessation program for employees \Box									
Why this indicator□ is useful□	Like health care systems, employers can contribute financially to the state quitline in order to ensure access to these services for their employees. ¹ Employers can also set up their own cessation programs, although the results to date from numerous worksite-based cessation projects suggest either no impact or a small net effect. ²									
Example data source(s)	Partnership for Prevention, Tobacco Survey: National Survey of Employer-sponsored Health Plans, 2002 Information available at: http://www.mercerhr.com									
Population group(s)	Employers									
Example survey question(s)	From Partnership for Which of the follo service(s) are offe <i>Check all that apply</i> Individual cou Group counsel Self-help progr Cessation treat Prescription m Over-the-coun Other (please s No services co Don't know	Prevention, Toba owing tobacco ared at the wo unseling (face- ling (face-to-f nseling (inclu rams (such as tment as part redications ter medications ter medications vered	acco Survey: Nation o/smoking cessa orksite/outside c -to-face) ading referrals to brochures, vide of prenatal care	al Survey of En ation (tobacc of the health o quitlines) eos, Internet	nployer-sponsored H co/nicotine depe plan? support)	lealth Plans ndence)				
Comments	None									
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
		\$\$\$	\boxtimes	$\overline{\bullet}$						
	\bigotimes Denotes no dat	a.								
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Outcome 8

Increased Awareness, Knowledge, Intention to Quit, and Support for Policies That Support Cessation

Programs to encourage tobacco users to quit using tobacco start with activities to increase the number of smokers who intend to quit.¹ Increasing the number of smokers who intend to quit involves (1) providing tobacco users with the tools needed to quit successfully and (2) eliminating barriers to services that will help them to quit. Evidence shows that media campaigns increase tobacco cessation rates.¹ Evidence also shows that policies that encourage people to stop using tobacco (e.g., increasing the price of cigarettes or providing insurance coverage for cessation treatment) increase rates of successful cessation.¹

Listed below are the indicators associated with this outcome:

- ► 3.8.1 Level of confirmed awareness of media campaign messages on the dangers of smoking and the benefits of cessation
- ► 3.8.2 Level of receptivity to anti-tobacco media messages on the dangers of smoking and the benefits of cessation
- ▶ 3.8.3 □ Proportion of smokers who intend to quit
- ► 3.8.4 □ Proportion of smokers who intend to quit smoking by using proven cessation methods
- ▶ 3.8.5 □ Level of support for increasing excise tax on tobacco products
- ► **3.8.6** Proportion of smokers who are aware of the cessation services available to them
- ► **3.8.7** □ Proportion of smokers who are aware of their insurance coverage for cessation treatment
- ▶ 3.8.8 □ Level of support for increasing insurance coverage for cessation treatment
- ► 3.8.9^{NR} Proportion of employers who are aware of the benefits of providing coverage for cessation treatment

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Outcome 8

Increased Awareness, Knowledge, Intention to Quit, and Support for Policies That Support Cessation

Indicator Rating ←○○●●→better

Number	Indicator	Overall quality low ← ▶ high	Strens evinces	units of mce	Face vic	practic	- mailted
3.8.1 🗆	Level of confirmed awareness of media campaign messages on the dangers of smoking and the benefits of cessation		\$\$ ^{†□}		•	•	
3.8.2	Level of receptivity to anti-tobacco media messages on the dangers of smoking and the benefits of cessation		\$\$ ^{†□}	•	•	•	
3.8.3 🗆	Proportion of smokers who intend to quit		\$\$†				
3.8.4	Proportion of smokers who intend to quit smoking by using proven cessation methods□		\$\$\$ ^{†[}		•	\bigcirc	•
3.8.5 🗆	Level of support for increasing excise tax on tobacco products		\$\$ ^{†□}	\bigcirc	•	•	
3.8.6 🗆	Proportion of smokers who are aware of the cessation services available to them□		\$\$□		$\overline{\bullet}$		
3.8.7 🗆	Proportion of smokers who are aware of their insurance coverage for cessation treatment \square		\$\$\$□	\bigotimes	$\overline{\bullet}$		
3.8.8 🗆	Level of support for increasing insurance coverage for cessation treatment		\$\$\$□	Q	•		
3.8.9 ^{NR}	Proportion of employers who are aware of the benefits of providing coverage for cessation treatment		Q	Q	Q	Q	Q

†□ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

© Denotes no data.□

^{NR} Denotes an indicator that is not rated (see Appendix B for an explanation).□

Level of Confirmed Awareness of Media Campaign Messages on the Dangers of Smoking and the Benefits of Cessation

Goal area 3	Promoting quitting among adults and young people \Box
Outcome 8	Increased awareness, knowledge, intention to quit, and support for policies that support cessation
What to measure	Proportion of the target population that can accurately recall a media message about the dangers of smoking and the benefits of cessation
Why this indicator□ is useful□	Evaluators should measure exposure to media messages to confirm awareness of these messages by asking respondents to provide specific information about the messages. ¹ Evidence shows that mass media campaigns are effective in increasing tobacco-use cessation. ^{1,2}
Example data source(s)	Legacy Media Tracking Survey (LMTS), 2003 Information available at: http://tobacco.rti.org/data/lmts.cfm
Population group(s)	Young people less than 18 years of age
Example survey question(s)	From LMTS Have you recently seen an anti-smoking or anti-tobacco ad on TV that shows? □ Yes □ Maybe, not sure □ No □ Refused to answer What happens in this ad? (DO NOT READ RESPONSE CATEGORIES.)
	What do you think the main message of this ad was?
Comments 🗆	The example questions could also be asked of adults.
	Evaluators may want to categorize awareness of the medium (e.g., billboard, television, or print) through which respondents learned of the message.
	Programs may want to evaluate confirmed awareness of an advertisement by respon- dents' smoking status (current, former, or never) and addiction level (e.g., light, moderate, or heavy) because awareness levels may differ significantly among groups with different levels of addiction.
	Evaluators should work closely with countermarketing campaign managers to (1) develop a separate series of questions for each main media message and (2) coordinate data collection with the timing of the media campaign.

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GOAL AREA 3

► Outcome 8



References

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Level of Receptivity to Anti-tobacco Media Messages on the Dangers of Smoking and the Benefits of Cessation

Goal area 3	Promoting quitting among adults and young people \Box									
Outcome 8	Increased awaren support cessation	Increased awareness, knowledge, intention to quit, and support for policies that support cessation								
What to measure 🗆	Level of receptivi generally defined message. In tobac receptivity is the made them think	Level of receptivity to media messages by the intended audience. Receptivity is generally defined as the extent to which people are willing to listen to a persuasive message. In tobacco control evaluation, however, the definition is narrower; receptivity is the extent to which people believe that the message was convincing, made them think about their behavior, and stimulated discussion with others. ¹								
Why this indicator is useful	Message awarene and intentions of messages reach an ensure campaign	ess is necessary young people nd resonate w effectiveness.	y but not sufficie and adults. Mee ith the intended	ent to chang dia campaig audience. A	e the knowledg gns are effective A well-received 1	e, attitudes, only if their message helps				
Example data source(s)	Legacy Media Tra Information avail	cking Survey able at: http:/	(LMTS), 2003 //tobacco.rti.org/	/data/lmts.c	fm					
Population group(s)	Young people less	s than 18 years	s of age□							
Example survey question(s)	From LMTS Tell me how much convincing. Woul Strongly agree No opinion Would you say th Yes □ No □ Did you talk to you Yes □ No □	From LMTS Tell me how much you agree or disagree with the following statement: This ad is convincing. Would you say you: Strongly agree Agree Disagree Strongly disagree No opinion Don't know Refused Would you say the ad gave you good reasons not to smoke? Yes No Don't know Did you talk to your friends about this ad? Den't know Defended								
Comments 🗆	The example quest Evaluators may w campaigns that ac other quitting stra Evaluators may w (e.g., television, p Evaluators should (1) develop a sepa (2) coordinate dat	The example questions could also be asked of adults. Evaluators may want to assess the public's level of receptivity to anti-tobacco media campaigns that address (1) smoking during pregnancy and (2) telephone quitlines and other quitting strategies. Evaluators may want to assess media message receptivity by communication medium (e.g., television, print, or radio). Evaluators should work closely with countermarketing campaign managers to (1) develop a separate series of questions for each main media message and (2) coordinate data collection with the timing of the media campaign.								
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
		ΨΨ	•		● → better	•				

+ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

References

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Proportion of Sm	nokers Who Intend to Quit							
Goal area 3	Promoting quitting among adults and young people							
Outcome 8	Increased awareness, knowledge, intention to quit, and support for policies that support cessation							
What to measure	Proportion of smokers who are seriously considering stopping smoking							
Why this indicator is useful	Evidence shows that intention to quit using tobacco is a strong predictor of actual quit attempts. ^{1,2}							
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 							
Population group(s)	 Smokers 18 years of age or older Smokers aged less than 18 years 							
Example survey question(s)	From ATS Are you seriously considering stopping smoking within the next 6 months? □ Yes □ No □ Don't know/Not sure □ Refused Are you planning to stop smoking within the next 30 days?							
	🗆 Yés 📋 No 📋 Don ⁷ t know/Ňot sure 🗆 Refused							
	From YTS Do you want to stop smoking cigarettes? □ I do not smoke now □ Yes □ No							
Comments	None							
Rating □	Overall quality Resources Strength of Utility Face validity Accepted low Image: Strength of the strengt of the strength of the strengt of the strength of the							
	← ◯ ◯ ● ● → better							
	† Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for the indicator were within one point of each other (see Appendix B for an explanation).							

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Proportion of Smokers Who Intend to Quit Smoking by Using Proven Cessation Methods

Goal area 3	Promoting quitting among adults and young people									
Outcome 8	Increased awareness, knowledge, intention to quit, and support for policies that support cessation									
What to measure □	Proportion of smokers who report that they intend to quit smoking using proven cessation methods (FDA-approved pharmacotherapies, in-person individual counseling, counseling from telephone quitlines, or stop-smoking classes)									
Why this indicator□ is useful□	Approximately 46 about 5% of those cessation strategie phone quitlines—	Approximately 46% of smokers attempt to quit each year in the United States, but only about 5% of those attempting to quit are still abstinent 1 year later. ¹ The use of proven cessation strategies—such as FDA-approved pharmacotherapies, counseling, and telephone quitlines—improves the chances of a successful quit attempt. ¹								
Example data source(s)	No commonly use	No commonly used data sources were found								
Population group(s)	Smokers 18 ye	ars of age or	older□							
	 Smokers aged 	less than 18	years 🗌							
Example survey question(s)	Do you intend to quit smoking in the next 30 days? □ Yes □ No □ Don't know/Not sure □ Refused to answer									
	If yes to above, then Which of the follo □ Call a quitline □ See a physiciar □ Join a cessatior □ Use a nicotine spray, inhaler,	ask: wing cessation of D program patch, gum, r lozenge, or ta	on methods do i i i i i i i i i i i i i	you intend to Use a prescri Buproprion, Quit with a f Other metho Quit on you	o use? iption pill, such a or Wellbutrin riend, relative, o ds c own	as Zyban, or acquaintance				
Comments 🗆	The authors created these example questions. They are not in any commonly used data source.									
	Evaluators may want to assess smokers' intention to quit by respondents' toba (current, former, or never) and addiction level (e.g., light, moderate, or heavy) awareness levels may differ significantly among groups with different levels or Addiction levels are often inversely related to strength of intention to quit.									
Rating	Overall quality	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
	┝╾╪╾╪╼┥╶╿╶╿	\$\$\$ [†]	\bigcirc		\bigcirc					
				~ 00(🗎 🗭 🔶 better					
	† Denotes low agr	eement among	reviewers: that	is, fewer than	75% of the valid r	atings for this				

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco* use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Level of Suppor	t for Increasing Excise Tax on Tobacco Products \Box								
Goal area 3	Promoting quitting among adults and young people								
Outcome 8	Increased awareness, knowledge, intention to quit, and support for policies that support cessation								
What to measure	Proportion of the population that supports an increase in excise tax on cigarettes and the amount of tax increase they support								
Why this indicator is useful	Public opinion is a major determinant of the feasibility of enacting an excise tax increa on tobacco products. Tobacco policies are unlikely to be adopted without support and business owners, policy makers, and the general public. ¹⁻⁴ Measuring policy makers' support for a tax increase will also assess their willingness to support legislation for a tax increase. ⁵								
Example data source(s)	Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section F: Policy Issues, 2003								
Population group(s)	Adults aged 18 years or older□								
Example survey question(s)	From ATS How much additional tax on a pack of cigarettes would you be willing to support if some or all the money raised was used to support tobacco control programs? More than two dollars a pack Less than fifty cents a pack Two dollars a pack No tax increase One dollar a pack Don't know/Not sure Fifty to ninety-nine cents a pack Refused								
Comments 🗆	The example question could be asked of decision makers or opinion leaders. Evaluators may want to analyze the level of support for increasing an excise tax on tobacco products according to the smoking status of the respondent. To gather more complete data on tobacco use, evaluators can also ask questions about the use of other tobacco products such as spit tobacco (smokeless), bidis, small cigars, and loose tobacco (roll-your-own).								
Rating	Overall quality Resources needed Strength of evaluation Utility Face validity Accepted practice								
	 ← ○ ○ ● ● → better † Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for thi 								
	indicator were within one point of each other (see Appendix B for an explanation).								
Kererences 1. IU.S. Department of	Health and Human Services. Reducing tobacco use: a report of the Surgeon General. Atlanta, GA:								

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Proportion of Sr	nokers Who Are	e Aware of	the Cessati	on Servic	es Available	to Them				
Goal area 3🗆	Promoting quittir	Promoting quitting among adults and young people								
Outcome 8	Increased awaren support cessation	Increased awareness, knowledge, intention to quit, and support for policies that support cessation								
What to measure□	Proportion of smo counseling (face-t programs (such a counseling, and F	Proportion of smokers who know about available cessation services, such as individual counseling (face-to-face), group counseling (face-to-face), telephone counseling, self-help programs (such as brochures, videos, and Internet support), on-site treatment, follow-up counseling, and FDA-approved pharmacotherapies ^{1–3}								
Why this indicator is useful	An increase in the do not learn abou	An increase in the availability of cessation services will not have an effect if tobacco users do not learn about these services. ²⁻⁵								
Example data source(s)	Adult Tobacco Su Cessation, 2003	Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section C : Cessation, 2003								
Population group(s)	Smokers aged 18	years or olde	r							
Example survey question(s)	From ATS Are you aware of telephone quitling □ Yes □ No □	assistance th es, local healt] Don't knov	at might be avai h clinic services v/Not sure	lable to helj ? Refused	o you quit smoki	ing, such as				
Comments 🗆	The example surv cessation services The example surv	The example survey question could be modified to include a more expansive list of cessation services. The example survey question could be asked of young people.								
Rating 🗆	Overall quality low 🔶 high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
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1. McMenamin SB, Halpin HA, Ibrahim JK, Orleans CT. Physician and enrollee knowledge of Medicaid coverage for tobacco-dependence treatments. *American Journal of Preventive Medicine*. 2004;26(2):99–104.

- 2. Schauffler ĤH, Barker DC, Orleans CT. Medicaid coverage for tobacco-dependence treatments. *Health Affairs*. 2001;20(1):298–303.
- 3. Centers for Disease Control and Prevention. *Coverage for tobacco use cessation treatments*. Atlanta, GA: Centers for Disease Control and Prevention; 2004.
- 4. Miller CL, Wakefield M, Roberts L. Uptake and effectiveness of the Australian telephone quitline service in the context of a mass media campaign. *Tobacco Control.* 2003;12(Suppl 2):ii53–8.
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Proportion of Smokers Who Are Aware of Their Insurance Coverage for Cessation Treatment

Goal area 3	Promoting quitting among adults and young people□									
Outcome 8	Increased awaren support cessation	Increased awareness, knowledge, intention to quit, and support for policies that support cessation								
What to measure 🗆	Proportion of smo cessation treatme group counseling brochures, videos and all types of F	Proportion of smokers who know whether their insurance coverage includes smoking cessation treatments. Such coverage could include individual counseling (face-to-face), group counseling (face-to-face), telephone counseling, self-help programs (such as brochures, videos, and Internet support), on-site treatment, follow-up counseling, and all types of FDA-approved pharmacotherapies. ^{1–3}								
Why this indicator is useful	Insurance coverag coverage. Increas lead to greater us	Insurance coverage lowers barriers to cessation services if tobacco users know about the coverage. Increased awareness of the cessation services that are covered by insurers may lead to greater use of these services. ³								
Example data source(s)	American Smokir Information avail	American Smoking and Health Survey (ASHES), 2003 Information available at: http://tobacco.rti.org/data/New/surveys.cfm								
Population group(s)	Smokers aged 18	years or olde	r							
Example survey question(s)	From ASHES Does any of your cigarettes or to sto □ Yes □ No □	health insura op using othe] Don't know	nce include covo r tobacco produ v/Not sure	erage for tre cts? Refused	eatment to quit s	moking				
Comments	Evaluators may w covered rather the	vant to assess an awareness	awareness of th of cessation trea	e specific ty atment cove	pes of cessation rage in general.	treatments				
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
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	∅ Denotes no dat	a.								

References

1. IMcMenamin SB, Halpin HA, Ibrahim JK, Orleans CT. Physician and enrollee knowledge of Medicaid coverage for tobacco-dependence treatments. *American Journal of Preventive Medicine*. 2004;26(2):99–104.

2. [Schauffler HH, Barker DC, Orleans CT. Medicaid coverage for tobacco-dependence treatments. *Health Affairs*. 2001;20(1):298–303.

3. Centers for Disease Control and Prevention. *Coverage for tobacco use cessation treatments*. Atlanta, GA: Centers for Disease Control and Prevention; 2004.

Goal area 3	Promoting quitting among adults and young people									
Outcome 8	Increased awareness, knowledge, intention to quit, and support for policies that support cessation									
What to measure 🗆	Proportion of decision makers or opinion leaders who support increasing health care coverage to include proven behavioral and pharmacologic treatments that help people stop smoking									
Why this indicator is useful	Studies show that age of cessation se insurance coverag	Studies show that the number of managed care organizations offering even partial cover- age of cessation services is still low. ¹ Measuring decision maker support for increasing insurance coverage of cessation treatment may assist with efforts to improve coverage. ²								
Example data source(s)	Decision Maker or Opinion Leader Survey									
Population group(s)	Decision makers									
Example survey question(s)	Proven therapies health insurance p	for treatment blans. Do you □ Agree	of tobacco depe ι □ Disagree □	ndence sho Strongly di	uld be covered b	<i>y</i> y				
Comments	The authors create This example que	ed this examp stion could b	ole question. It is e asked of adults	not in any in the gene	commonly used eral population.	data source.				
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice				
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	Q Denotes no data	1.								

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2. Centers for Disease Control and Prevention. *Coverage for tobacco use cessation treatments*. Atlanta, GA: Centers for Disease Control and Prevention; 2004.

Indicator 3.8.9^{NR}

Benefits of Prov	viding Coverage	for Cessa	tion Treatme	ent				
Goal area 3	Promoting quittin	ıg among adı	ults and young p	eople				
Outcome 8	Increased awaren support cessation	ess, knowled	ge, intention to c	quit, and su	pport for policie	s that		
What to measure□	Proportion of emp that are aware of productivity) of p treatments that he	Proportion of employers or other group insurance purchasers (e.g., purchasing coalitions) that are aware of the benefits (e.g., improved employee health and greater employee productivity) of providing insurance coverage for proven behavioral and pharmacologic treatments that help people stop smoking						
Why this indicator is useful	If purchasers of g coverage for toba	roup insuran cco depender	ce packages are a nce treatments, tl	aware of the hey may de	e direct benefits o mand such cove	of providing rage. ¹		
Example data source(s)	No commonly use	No commonly used data sources were found						
Population group(s)	Employers	Employers						
Example survey question(s)	Health plan cover improved employ □ Strongly agree	age that inclue ee heath. Do Agree	udes proven thei you □ Disagree □	rapies for to Strongly d	bacco cessation	lead to		
	Health plan cover to greater employ □ Strongly agree	ee productiv	udes proven thei ity. Do you… □ Disagree □	rapies for to Strongly d	bacco cessation isagree	lead		
Comments 🗆	The authors created data source.	ed these exar	nple questions. T	They are not	t in any common	ly used		
	This indicator wa is available. See A	s not rated by ppendix B fc	y the panel of exp or an explanation	perts, and th	herefore no ratin	g information		
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice		
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	∅ Denotes no data	a.						

Proportion of Employers Who Are Aware of the

NR Denotes an indicator that is not rated (see Appendix B for an explanation).

Reference

1. Centers for Disease Control and Prevention. Coverage for tobacco use cessation treatments. Atlanta, GA: Centers for Disease Control and Prevention; 2004.

Outcome 9

Increase in the Number of Health Care Providers and Health Care Systems Following Public Health Service (PHS) Guidelines

The Clinical Practice Guideline: Treating Tobacco Use and Dependence was produced by a consortium of experts charged with "identifying effective, experimentally validated, tobacco-dependence treatment and practices."¹ To ensure that the *Guideline* would be based on the best evidence available, the experts reviewed approximately 6,000 scientific publications on how health care providers and health care systems can reduce tobacco use. Given that many tobacco users visit a primary care clinician each year, it is important that clinicians be prepared to intervene with tobacco users who are willing to quit. The five major steps (the "5 A's") to intervention include asking the patient if he or she uses tobacco, advising him or her to quit, assessing the patient's willingness to make a quit attempt, assisting him or her in making a quit attempt, and arranging for follow-up contact to prevent relapse.¹ Evidence shows that cessation counseling and FDA-approved pharmacotherapies contribute to increases in quit rates. In addition, evidence is strong that institutionalizing cessation counseling in health care settings leads to an increase in the number of patients who quit smoking.¹

Listed below are the indicators associated with this outcome:

- ► **3.9.1** Proportion of health care providers and health care systems that have fully implemented the Public Health Service (PHS) guidelines
- ► **3.9.2** Proportion of adults who have been asked by a health care professional about smoking
- ► 3.9.3 □ Proportion of smokers who have been advised to quit smoking by a health care professional
- ► 3.9.4 Proportion of smokers who have been assessed regarding their willingness to make a quit attempt by a health care professional
- ► 3.9.5 Proportion of smokers who have been assisted in quitting smoking by a health care professional
- ► **3.9.6** Proportion of smokers for whom a health care professional has arranged for follow-up contact regarding a quit attempt
- ► **3.9.7** Proportion of pregnant women who report that a health care professional advised them to quit smoking during a prenatal visit
- ► **3.9.8** Proportion of health care systems that have provider-reminder systems in place

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman S, Goldstein M, Gritz E, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco use and dependence: clinical practice guideline.* Rockville, MD: U.S. Department of Health and Human Services; 2000.

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Zhu SH, Anderson CM, Tedeschi GJ, Rosbrook B, Johnson CE, Byrd M, Gutierrez-Terrell E. Evidence of real-world effectiveness of a telephone quitline for smokers. *New England Journal of Medicine*. 2002;347(14):1087–93. Outcome 9

Increase in the Number of Health Care Providers and Health Care Systems Following Public Health Service (PHS) Guidelines

Indicator Rating ←○○●●→better

Number	Indicator	Overall quality low ← → high	evaluation evilus	units of mence	Face V	practico	mented
3.9.1	Proportion of health care providers and health care systems that have fully implemented the Public Health Service (PHS) guidelines		\$\$\$			•	
3.9.2	Proportion of adults who have been asked by a health care professional about smoking		\$\$		•	•	
3.9.3	Proportion of smokers who have been advised to quit smoking by a health care professional		\$\$		•	•	
3.9.4	Proportion of smokers who have been assessed regarding their willingness to make a quit attempt by a health care professional		\$\$\$		•	•	
3.9.5	Proportion of smokers who have been assisted in quitting smoking by a health care professional		\$\$		•	•	
3.9.6	Proportion of smokers for whom a health care profes- sional has arranged for follow-up contact regarding a quit attempt	 1 ⁺	\$\$\$ [†]		•	•	
3.9.7	Proportion of pregnant women who report that a health care professional advised them to quit smoking during a prenatal visit		\$\$\$ [†]		•	•	
3.9.8	Proportion of health care systems that have provider- reminder systems in place		\$\$\$	•	•	•	

+ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

Proportion of Health Care Providers and Health Care Systems That Have Fully Implemented the Public Health Service (PHS) Guidelines

Goal area 3	Promoting quitting among adults and young people \Box
Outcome 9	Increase in the number of health care providers and health care systems following the Public Health Service (PHS) guidelines
What to measure 🗆	Proportion of health care system administrators (or managed care providers) who have fully implemented PHS recommendations. For a list of the recommendations, see "Comments" below.
Why this indicator □ is useful □	Policies implemented by managed care administrators affect whether tobacco- dependence treatment services are offered to patients. Increases in the use of these proven services will result in increases in the number of successful quit attempts. ^{1,2}
Example data source(s)	Addressing Tobacco in Managed Care (ATMC), 1997–1998 Information available at: http://www.aahp.org/atmc/mainindex.cfm
Population group(s)	Managed care administrators
Example survey question(s)	From ATMC With regard to the AHCPR [Agency for Health Care Policy and Research] guidelines, has your plan implemented them: □ Fully □ Partially □ The plan has not implemented the guidelines
Comments 🗆	Note: The Agency for Health Care Policy and Research is now named the Agency for Healthcare Research and Quality (AHRQ). The AHRQ published the most recent Public Health Service (PHS) guidelines.
	A more thorough way to measure this indicator would be to ask managed care administrators the example question for each of the PHS guideline recommendations for health care administrators, insurers, and purchasers. The PHS guideline recommen- dations are:
	1. Implement a tobacco-use identification system in every clinic
	2. Provide education, resources, and feedback to promote provider intervention
	Dedicate staff to provide tobacco-dependence treatment and assess the delivery of this treatment in staff performance evaluations
	 Promote hospital policies that support and provide inpatient tobacco-dependence services
	 Include tobacco-dependence treatment (both counseling and pharmacotherapy) identified as effective in this guideline as paid or covered services for all subscribers or members of health insurance packages
	6. Reimburse clinicians and specialists for delivery of effective tobacco-dependence treatments, and include these interventions in the defined duties of clinicians

Rating 🗆	Overall quality low ◀ → high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice
		\$\$\$				
				~ 0 0	🕨 🔶 better	

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- 1. Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco use and dependence: clinical practice guideline*. Rockville, MD: U.S. Department of Health and Human Services; 2000.
- 2. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

Proportion of Adults Who Have Been Asked by a Health Care Professional About Smoking

Goal area 3	Promoting quittin	g among ad	ults and young p	eople□						
Outcome 9	Increase in the nu the Public Health	Increase in the number of health care providers and health care systems following the Public Health Service (PHS) guidelines								
What to measure	Proportion of adu professional durin	lts who had ng the previo	been asked abou us 12 months	t their smol	king status by a l	nealth care				
Why this indicator is useful	Evidence shows the professional and w	hat when pat when that res	tients are asked a sponse is docume	bout their t ented, clinic	obacco use by a cian intervention	health care s increase. ¹				
Example data source(s)	 Adult Tobacco Adult Tobacco Section C: Cestion 	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section C: Cessation, 2003 								
Population group(s)	Adults aged 18 ye	Adults aged 18 years or older								
Example survey question(s)	From ATS During the past 12 months, did any doctor, nurse, or other health professional ask if you smoke? □ Yes □ No □ Don't know/Not sure □ Refused									
	From ATS, Supplemental Section C									
	In the past 12 months, did a dentist ask if you smoked? □ Yes □ No □ Don't know/Not sure □ Refused									
Comments	The example ques	tion could a	lso be asked of yo	oung peopl	e.					
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation □ evidence	Utility	Face validity	Accepted practice				
		\$\$								
				~ 00	🗎 🗭 🔶 better					

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco* use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Proportion of Smokers Who Have Been Advised $\hfill\square$ to Quit Smoking by a Health Care Professional \square

Goal area 3	Promoting quittir	Promoting quitting among adults and young people							
Outcome 9	Increase in the nu the Public Health	Increase in the number of health care providers and health care systems following the Public Health Service (PHS) guidelines							
What to measure	Proportion of smo professional durin	okers who hang the previo	d been advised t us 12 months	o quit smol	king by a health	care			
Why this indicator is useful	Evidence shows t patients to stop us	hat quit rates sing tobacco.	increase when h	ealth care j	professionals adv	vise their			
Example data source(s)	 Adult Tobacco Adult Tobacco Section C: Cer 	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section C: Cessation, 2003 							
Population group(s)	Smokers aged 18	Smokers aged 18 years or older□							
Example survey question(s)	From ATS During the past 1: advise you to not □ Yes □ No □	2 months, dic smoke?] Don't knov	d any doctor, nur v/Not sure □ I	rse, or other Refused	health professic	onal			
	From ATS: Supplemental Section C In the past 12 months, did a dentist advise you to quit smoking? \Box Yes \Box No \Box Don't know/Not sure \Box Refused								
Comments	The example ques	stions could a	llso be asked of y	oung smol	kers.				
Rating	Overall quality low	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice			
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Reference

1. Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. Treating tobacco use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Proportion of Smokers Who Have Been Assessed Regarding Their Willingness to Make a Quit Attempt by a Health Care Professional

Goal area 3	Promoting quittir	ng among adu	ılts and young p	eople□					
Outcome 9	Increase in the nu the Public Health	Increase in the number of health care providers and health care systems following the Public Health Service (PHS) guidelines							
What to measure	Proportion of smo their willingness	okers who ha to stop smoki	ve been evaluate ng	ed by a heal	th care professic	nal regarding			
Why this indicator is useful	Evidence suggest patient's willingn the patient. ¹	s that once a t ess to quit ca	tobacco-using pa n help to tailor t	atient is adv he cessatior	rised to quit, asso counseling pro	essing that vided to			
Example data source(s)	No commonly us	ed data sourc	es were found.						
Population group(s)	Smokers aged 18	Smokers aged 18 years or older							
Example survey question(s)	During the past 1 ask you if you we □ Yes □ No □ In the past 12 mo □ Yes □ No □	2 months, dic ere willing to Don't knov nths, did a de Don't knov	l any doctor, nu make a quit atter v/Not sure ntist ask you if y v/Not sure	rse, or other mpt? Refused to a 70u were w Refused to a	health care prot answer illing to make a answer	fessional quit attempt?			
Comments 🗆	The authors creat data source. The example ques Evaluators might patient's willingm	ed the examp stions could a also wish to ess to use ass	le questions. The llso be asked of y evaluate whethe istance in quittin	ey are not in young smol r the physic ng (e.g., call	n any commonly kers. cian inquired abo ing a quitline, jo	used out the ining a			
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Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco* use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Proportion of Smokers Who Have Been Assisted in Quitting Smoking by a Health Care Professional

Goal area 3	Promoting quittin	ig among adu	lts and young people						
Outcome 9	Increase in the nu the Public Health	mber of healt Service (PHS	h care providers and l) guidelines	nealth	care sy	stems follow	ring		
What to measure□	Proportion of smo an attempt to quit cessation medicat counseling referra	Proportion of smokers who have had a health care professional actively assist them in an attempt to quit smoking. Examples of assistance include prescribing FDA-approved cessation medications, providing educational material, providing counseling or a counseling referral, and establishing a firm quit date.							
Why this indicator is useful	Evidence is strong	Evidence is strong that clinician assistance in cessation leads to improved quit rates. ¹							
Example data 🗆 source(s) 🗆	 Adult Tobacco American Smo Information av 	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 American Smoking and Health Survey (ASHES), 2003 Information available at: http://tobacco.rti.org/data/New/surveys.cfm 							
Population group(s)	Smokers aged 18	years or older	•□						
Example survey question(s)	 From ATS In the past 12 mor quit smoking, did 1. Prescribe or reconselection of the past 12 more 1. Prescribe or reconselection of the past 12 more 3. Suggest that you way that an an	nths, when a c they also do commend a pr inhaler, or pi ou set a specif ou use a smok line, or counse ith booklets, w p you quit sm 2 months, tha ofessional ad suggest that y or stopping sr] Don't know	doctor, nurse, or other any of the following? atch, nicotine gum, lls such as Zyban® ic date to stop smokir ing cessation class, eling videos, or other oking on your own t is since [FILL IN DA vised you to quit smo vou use a smoking ces noking? v/Not sure	health Yes g TE], wi king ci sation	profe No	ssional advis Don't know Not sure doctor, dentises, did they d program, qui	ed you to Refused		
Comments	The example ques	stions could a	lso be asked of young	smoke	ers.				
Rating □	Overall quality low	Resources needed	Strength of Ut evaluation evidence	lity	Face	e validity	Accepted practice		
		\$\$				•			
			•	000		better			

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco use and dependence: clinical practice guideline*. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Proportion of Smokers for Whom a Health Care Professional Has Arranged for Follow-up Contact Regarding a Quit Attempt

Goal area 3	Promoting quittin	g among adu	ilts and young p	people					
Outcome 9	Increase in the nu the Public Health	mber of healt Service (PHS	h care provider) guidelines	s and health	care systems fol	lowing			
What to measure	Proportion of smc contact to help the	Proportion of smokers who have had a health care professional schedule follow-up contact to help them quit smoking							
Why this indicator is useful	Brief intervention Arranging for foll increase the likelil	s may not be ow-up contac nood of a suc	sufficient to hel ct ensures contin cessful quit atte	p every pati nued cessatio mpt.1	ent quit successf on assistance and	ully. d can			
Example data source(s)	No commonly use	ed data sourc	es were found.						
Population group(s)	Smokers aged	18 years or o	lder□						
	 Smokers aged 	less than 18 y	years						
Example survey question(s)	In the past 12 mor smoking, did he o 1. Call and ask yc 2. Ask you about within one wee	ssional advised y eek office visit)	you to quit Yes No □ □						
	3. Call and ask yo	ou about you	r quit attempt w	vithin one me	onth				
	4. Ask you about within one more	your quit att	empt in person	(during an c	onice visit)				
	5. Arrange for a c follow-up cont	essation cour act with you	nselor, program regarding your	, or quitline quit attempt	to make				
Comments	The authors create data source.	ed these exan	nple questions.	They are not	in any common	ly used			
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
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	† Denotes low agr indicator were w	eement among vithin one poin	reviewers: that i t of each other (se	is, fewer than ee Appendix I	75% of the valid r 3 for an explanatio	atings for this n).			

Reference

1. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

Proportion of Pregnant Women Who Report That a Health Care Professional Advised Them to Quit Smoking During a Prenatal Visit

Goal area 3	Promoting quitting among adults and young people \Box							
Outcome 9	Increase in the nu the Public Health	Increase in the number of health care providers and health care systems following the Public Health Service (PHS) guidelines						
What to measure	Proportion of preaduring a prenatal	Proportion of pregnant women who were advised by a health care professional during a prenatal visit of the ill effects of smoking						
Why this indicator is useful	Tobacco use by pr in both maternal a pregnant women	egnant wome and child mor to quit, coupl	en and exposure bidity and mort led with intensiv	to tobacco ality. Evide e counselin	smoke are causa nce shows that a lg, increases abst	l factors dvising inence rates. ¹		
Example data source(s)	CDC Pregnancy F	CDC Pregnancy Risk Assessment Monitoring System (PRAMS), Phase 4, 2000–2003						
Population group(s)	Pregnant women	Pregnant women						
Example survey question(s)	From PRAMS During any of you talk with you abo □ No □ Yes	ur prenatal ca ut how smoki	re visits, did a d ing during pregi	octor, nurse nancy could	e, or other health l affect your bab	care worker y?		
Comments	Evaluators could the patient to quit	also collect in smoking or p	formation on wl provided assista	hether the h nce in quitt	ealth care profes	sional advised		
Rating	Overall quality low high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
	┝╍╪╍╪╍╡╶╎╴╎	\$\$\$†						
				← ○○(🖻 🔶 🔶 better			
	 Denotes low agr indicator were v 	eement among vithin one poin	reviewers: that is t of each other (se	s, fewer than e Appendix 1	75% of the valid r B for an explanation	atings for this on).		

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco* use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Proportion of He	ealth Care Systems That Have Provider-reminder Systems	in Plac e	e						
Goal area 3 🗆	Promoting quitting among adults and young people								
Outcome 9	Increase in the number of health care providers and health care systems following the Public Health Service (PHS) guidelines								
What to measure□	Proportion of health care systems that include smoking status information (e.g., stickers) in their patients' records. This information is recorded in order to prompt health care professionals to discuss smoking cessation during patients' visits.								
Why this indicator is useful	Evidence shows that reminder systems for health care providers increase to clinician intervention to assist patients in quitting, thereby increasing the repatients who successfully quit. ^{1,2}	the rate of number of	f f						
Example data source(s)	Addressing Tobacco in Managed Care (ATMC), Survey of Health Plans, 19	997–1998							
Population group(s)	Managed care administrators								
Example survey question(s)	From ATMC <i>Mark all that apply</i> Has your plan implemented systems for any of the following?	Yes	No						
	 Documentation of patient smoking status in an administrative computer database Documentation of patient smoking status in the medical record Computerized clinic reminders to encourage providers to advise 								
	 patients to quit 4. □Provider training in effective smoking cessation interventions 5. □Routine cessation advice/brief provider counseling of patients 6. □Provider incentives that promote tobacco cessation assessment 								
xample data opulation group(s) Managed care administrators xample survey uestion(s) Mark all that apply Has your plan implemented systems for any of the following? 1. Documentation of patient smoking status in an administrative computer database 2. Documentation of patient smoking status in the medical record 3. Computerized clinic reminders to encourage providers to advise patients to quit 4. Provider training in effective smoking cessation interventions 5. Routine cessation advice/brief provider counseling of patients 6. Provider incentives for use of/adherence to recommended cessation treatment Are the providers in your plan required to carry out any of the following activities? 1. Ask new patients about their smoking status 2. Include smoking status as a vital sign (i.e., ask about and document smoking status at every visit) 3. Document smoking status in the patient's medical record 4. Strongly advise all patients who smoke to quit									
	Are the providers in your plan required to carry out any of the following activities?								
	 □Ask new patients about their smoking status □Include smoking status as a vital sign (i.e., ask about and 								
	 3. Document smoking status at every visit) 3. Document smoking status in the patient's medical record 4. Strongly advise all patients who smoke to quit 5. Assess willingness of patient to make a quit attempt 6. Refer the patient who smokes to interview traction at when 								
	 6. Exercise the patient who shokes to intensive treatment when the physician considers it appropriate or the patient prefers it 7. □Arrange for follow-up with patients who are trying to quit smoking 8. □Ensure that support staff is trained to counsel patients about 								
	smoking cessation 9. Thave literature about smoking cessation and the health risks								
	of smoking readily available in waiting rooms and exam rooms 10. Encourage parents who smoke to provide a smoke-free								
	environment for their children at home and in day care 11. Other (please specify)								



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- Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco use and dependence: clinical practice guideline*. Rockville, MD: U.S. Department of Health and Human Services; 2000.
- 2. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

Outcome 10

Increased Insurance Coverage for Cessation Services

The Guide to Community Preventive Services recommends that insurance carriers cover proven cessation therapies and strongly recommends reducing patients' out-of-pocket costs for cessation therapies to increase quit rates.¹ A review of five studies showed that pre-paid or discounted prescription drug benefits increased the percentage of patients who received pharmacotherapy and increased smoking abstinence rates.¹ The Guide to Community Preventive Services and Treating Tobacco Use and Dependence: *Clinical Practice Guideline* also recommends that smoking cessation treatment (both pharmacotherapy and counseling) be included as a covered benefit by health plans because doing so increases the use of these services and improves overall abstinence rates.^{1,2} Full coverage of tobacco-dependence treatment is an effective and relatively low-cost strategy for significantly increasing the use of proven interventions and increasing quit attempts and quit rates.³ Reviewers of tobacco-dependence treatments found that full insurance coverage of treatment services produced the highest level of use of these services.⁴ In addition, full coverage produced the highest use of nicotine replacement therapy, increased the number of quit attempts, and yielded the greatest decline in overall smoking prevalence.⁴

Listed below are the indicators associated with this outcome:

► **3.10.1** Proportion of insurance purchasers and payers that reimburse for tobacco cessation services

References

- 1. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.
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- 4. Fiore MC, Hatsukami DK, Baker TB. Effective tobacco-dependence treatment. *Journal of the American Medical Association*. 2002;288(14):1768–71.

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Zhu SH, Anderson CM, Tedeschi GJ, Rosbrook B, Johnson CE, Byrd M, Gutierrez-Terrell E. Evidence of real-world effectiveness of a telephone quitline for smokers. *New England Journal of Medicine*. 2002;347(14):1087–93. Outcome 10

Increased Insurance Coverage for Cessation Services



Number	Indicator	Overall quality	evaluation evi-	unith of ince	Face Vic	practico	anepted
3.10.1	Proportion of insurance purchasers and payers that reimburse for tobacco cessation services		\$\$\$		•	•	

Indicator 3.10.1

Proportion of Insurance Purchasers and Payers That Reimburse for Tobacco Cessation Services

Goal area 3	Promoting quitting among adults and young people							
Outcome 10	Increased insurance coverage for cessation services							
What to measure □	Proportion of purchasers and payers of health insurance (public and private) who reimburse for some level of tobacco cessation services. Examples of such services are (1) medications approved by the FDA and (2) individual, group, and telephone counseling.							
Why this indicator is useful	Reducing out-of-pocket costs for cessation treatment increases the use of both effective cessation therapies and cessation. ¹ In addition, reimbursement of expenses increases the number of quit attempts and decreases smoking relapse rates. ^{2,3}							
Example data source(s)	Addressing Tobacco in Managed Care (ATMC), Survey of Health Plans, 1997–1998							
Population group(s)	Managed care administrators							
question(s)	From ATMC Coverage for smoking cessation intervention is: Available to selected members as outlined in their coverage agreement Available to selected members with specific co-morbidities Please list: Please list: Other (please specify) Is there an annual or lifetime limit on coverage for smoking cessation interventions? Yes, annual Yes, lifetime No limit Other (please specify) Which of the following cessation interventions are available in your plan, and which are included in your plan's formulary? (Mark all that apply.)							
	UnavailableFull coveragePartial coverageIn Formulary1. Nicotine replacement therapy Over-the-counter </th							
Comments 🗆	Evaluators need to determine which employers and/or health insurance organizations provide coverage for that state's population in order to obtain meaningful data regarding reimbursement of tobacco cessation services.							
---------------	---	--------------------------------	------------------------------------	-----------------------------	--------------------------------------	---------------------	--	--
	Evaluators may a partially reimburs	lso want to m sed by public	easure whether and private hea	tobacco ces lth insuranc	sation treatment ce purchasers or	is fully or payers.		
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
	┝╾╪╾╪╼┥╶╿╶╿	\$\$\$						
	← ○ ○ ● ● → better							

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2. Centers for Disease Control and Prevention. *Coverage for tobacco use cessation treatments*. Atlanta, GA: Centers for Disease Control and Prevention; 2004.

3. Centers for Disease Control and Prevention. State Medicaid coverage for tobacco-dependence treatments—United States, 1994–2002. Morbidity and Mortality Weekly Report. 2004;53(3):54–7.

Increased Number of Quit Attempts and Quit Attempts Using Proven Cessation Methods

Quitting smoking has immediate and long-term benefits, such as reducing smokers' risk of diseases caused by smoking and improving health in general.¹ Attempting to quit is the first step in becoming tobacco-free. Although some smokers can quit without help, the probability of a quit attempt leading to sustained abstinence is increased by using behavioral and pharmaceutical interventions.² Effective interventions include FDA-approved pharmacotherapies and various forms of counseling (individual or group, in person or by telephone).³

Listed below are the indicators associated with this outcome:

- ▶ 3.11.1 □ Proportion of adult smokers who have made a quit attempt
- ▶ 3.11.2 Proportion of young smokers who have made a quit attempt
- ▶ 3.11.3 Proportion of adult and young smokers who have made a quit attempt using proven cessation methods

References

- 1. U.S. Department of Health and Human Services. *The health consequences of smoking: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2004.
- 2. U.S. Department of Health and Human Services. *Reducing tobacco use: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 2000.
- 3. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

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Fiore MC, Hatsukami DK, Baker TB. Effective tobacco-dependence treatment. *Journal* □ *of the American Medical Association*. 2002;288(14):1768–71. □

Hollis JF, Bills R, Whitlock E, Stevens VJ, Mullooly J, Lichtenstein E. Implementing tobacco interventions in the real world of managed care. *Tobacco Control.* 2000;9 (Suppl 1):i18–24.

McBride PE, Plane MB, Underbakke G, Brown RL, Solberg LI. Smoking screening and management in primary care practices. *Archives of Family Medicine*. 1997;6(2):165–72.

Increased Number of Quit Attempts and Quit Attempts Using Proven Cessation Methods

Indicator Rating ←○ ♀ ● ● → better

Number	Indicator	Overall quality	Strens evilues	unit of nee	Face	practive	annepted
3.11.1	Proportion of adult smokers who have made a quit attempt		\$\$ [†]			•	
3.11.2	Proportion of young smokers who have made a quit attempt		\$\$□	0	•	•	
3.11.3	Proportion of adult and young smokers who have made a quit attempt using proven cessation methods		\$\$□				

+ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

Proportion of Ac	dult Smokers Who Have Made a Quit Attempt						
Goal area 3	Promoting quitting among adults and young people	Promoting quitting among adults and young people					
Outcome 11	Increased number of quit attempts and quit attempts using proven cessation methods						
What to measure	Proportion of adult smokers who have stopped smoking for at least 1 day during the previous 12 months in an attempt to quit smoking						
Why this indicator is useful	Attempting to quit is an essential step in the process of becoming tobacco-free. Stopping tobacco use entirely is often preceded by several quit attempts. ¹ Increasing the number of quit attempts may lead to increased smoking cessation rates and a lower prevalence of smoking. ¹						
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Behavioral Risk Factor Surveillance System (BRFSS), 2002 Current Population Survey: Tobacco Use Supplement (CPS TUS), 2003 	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Behavioral Risk Factor Surveillance System (BRFSS), 2002 Current Population Survey: Tobacco Use Supplement (CPS TUS), 2003 					
Population group(s)	Smokers aged 18 years or older \Box						
Example survey question(s)	From ATS, BRFSS, and CPS TUS During the past 12 months, have you stopped smoking for one day or longer because you were trying to quit smoking? □ Yes □ No □ Don't know/Not sure □ Refused						
Comments	Evaluators may also want to measure the number of quit attempts made by smokers ov a given time period.	ver					
Rating 🗆	Overall quality lowResources neededStrength of evaluation evidenceUtilityFace validityAccepted practice \downarrow <td></td>						
	← ○ ○ ● ● → better						
	 Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation). 						

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco use and dependence: clinical practice guideline*. Rockville, MD: U.S. Department of Health and Human Services; 2000.

Proportion of Yo	oung Smokers V	Vho Have I	Made a Quit	Attempt				
Goal area 3	Promoting quitting	ng among adı	ılts and young p	people				
Outcome 11	Increased numbe	r of quit atten	npts and quit att	empts using	g proven cessatio	on methods 🗆		
What to measure	Proportion of you the previous 12 n	ing smokers v nonths in an a	who have stoppe ttempt to quit sr	ed smoking noking	for at least 1 day	v during		
Why this indicator□ is useful□	Attempting to qu Successful cessati Increasing the nu rates and a lower	Attempting to quit is an essential step in the process of becoming tobacco-free. Successful cessation of tobacco use is often preceded by several quit attempts. ¹ Increasing the number of quit attempts can lead to increased smoking cessation rates and a lower prevalence of smoking. ¹						
Example data 🗆 source(s) 🗆	Youth TobaccCDC Youth R	 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 						
Population group(s)	Smokers less that	n 18 years of a	ige					
Example survey question(s)	From YTS How many times longer because ye □ I have not smot □ 1 have not tried □ 2 times □ 3 to 5 times □ 6 to 9 times □ 10 or more time From YTS and YRBSS During the past 1 □ I did not smok	during the p ou were trying oked in the pa d to quit es 2 months, dic te during the p	ast 12 months ha g to quit smokin st 12 months 1 you ever try to past 12 months	ave you stop g? quit smokin □ Yes □	oped smoking fo ng cigarettes? No	r one day or		
Comments	None							
Rating 🗆	Overall quality low high	Resources needed	Strength of evaluation evaluation	Utility	Face validity	Accepted practice		
		\$\$	0	•	•	•		
	 Denotes low ag indicator were 	reement among within one poir	g reviewers: that i it of each other (se	$\bullet \bigcirc \bigcirc \bullet$ s, fewer than the Appendix I	• • \rightarrow better 75% of the valid r B for an explanation	ratings for this on).		

Reference

 Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco* use and dependence: clinical practice guideline. Rockville, MD: U.S. Department of Health and Human Services; 2000.

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Proportion of Adult and Young Smokers Who Have Made a Quit Attempt Using Proven Cessation Methods

Goal area 3	Promoting quitting among adults and young people					
Outcome 11	Increased number of quit attempts and quit attempts using proven	cessatio	n methods 🗆			
What to measure □	The proportion of adult and young smokers who have stopped smoking for at least 1 day during the previous 12 months using proven cessation methods in an attempt to quit smoking entirely. Examples of proven cessation strategies are (1) FDA-approved pharmacotherapies, (2) in-person individual counseling, (3) counseling from telephone quitlines, and (4) stop-smoking classes.					
Why this indicator is useful	Evidence shows that among adult tobacco users, the use of effective cessation strategies such as counseling or FDA-approved pharmaceuticals can double quit rates compared to unassisted quit attempts. ¹ Less evidence is available concerning young tobacco users, but preliminary studies suggest that cognitive-behavioral interventions are a promising approach. ²					
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Youth Tobacco Survey (YTS): Supplemental Questions, 2004 	Core, 20	03 🗆			
Population group(s)	 Smokers aged 18 years or older Smokers aged less than 18 years 					
Example survey question(s)	From ATS During the past 12 months, have you stopped smoking for one day or longer because you were trying to quit smoking? □ Yes □ No □ Don't know/Not sure □ Refused					
	The last time you tried to quit smoking, did you use any other assi as classes or counseling? □ Yes □ No	stance sı	ıch			
	If yes, ask					
	 Did you use? (<i>Check all that apply</i>) □ 1. A stop-smoking clinic or class 2. A telephone quitline 3. One-on-one counseling from a doctor or nurse 4. Self-help material, books or videos 5. Acupuncture 6. Hypnosis 7. Other, specify 	Yes	No			
	The last time you tried to quit smoking, did you use the nicotine patch, gum, or any other medication to help you quit?					
	Did you use? 1. Nicotine gum 2. A patch 3. A nasal spray 4. An inhaler 5. Buproprion, Zyban, [®] Wellbutrin [®] 5. Other, specify					

Example survey question(s) (cont.)From YTS Supplemental QuestionsHave you ever participated in a program at school to help you quit usI have never used tobaccoYesNo						obacco?	
Comments 🗆	This example YTS Supplemental question could be expanded to include multiple types of cessation methods, as well as the number of quit attempts in the previous year (see ATS questions).						
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
	┝╍┿╌┿╍┥╴╎	\$\$					
				←000	● ● → better		

References

- Fiore MC, Bailey WC, Cohen SJ, Dorfman SF, Goldstein MG, Gritz EG, Heyman RB, Jaén CR, Kottke TE, Lando HA, Mecklenburg RE, Mullen PD, Nett LM, Robinson L, Stitzer ML, Tommasello AC, Villejo L, Wewers ME. *Treating tobacco use and dependence: clinical practice guideline*. Rockville, MD: U.S. Department of Health and Human Services; 2000.
- 2. Milton MH, Maule CO, Yee SL, Backinger C, Malarcher AM, Husten CG. Youth tobacco cessation: a guide for making informed *decisions*. Atlanta, GA: Centers for Disease Control and Prevention; 2004.

Increased Price of Tobacco Products

Evidence is strong that raising the price of cigarettes encourages smokers to quit and reduces smoking prevalence and tobacco use.¹ A comprehensive review of studies of the effect of tobacco price increases shows that a 10% increase in price yields a 4% decrease in tobacco consumption (approximately 2% of which is due to reduced consumption and the remaining 2% is due to quitting smoking).¹ Certain populations—such as adolescents, young adults, and low-income smokers—are particularly price sensitive and are more likely to quit or cut back in response to cigarette price increases than other populations.² Even the tobacco industry recognizes the effect of price increases, as revealed by an internal Philip Morris document stating, "A high cigarette price, more than any other cigarette attribute, has the most direct impact on the share of the quitting population. Price, not tar level, is the main driving force for quitting."³

Listed below is the indicator associated with this outcome:

▶ 3.12.1 Amount of tobacco product excise tax

References

- Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.
- 2. Centers for Disease Control and Prevention. Responses to cigarette prices by race/ethnicity, income, and age groups—United States, 1976–1993. *Morbidity and Mortality Weekly Report*. 1998;47(29):605–9.
- 3. Schwab C. Cigarette attributes and quitting. Philip Morris Doc. 2045447810, March 4, 1993. Available from: http://www.pmdocs.com. Accessed December 2004.

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Increased Price of Tobacco Products



		-		- 001101		
Number	Indicator	Overall quality	Strength of strength evidence evaluation evidences	Face W.	practic	amented
3.12.1	Amount of tobacco product excise tax		\$			

GOAL AREA 3 Outcome 12

Indicator 3.12.1

Goal area 3	Promoting quittir	ng among adı	ults and young p	eople			
Outcome 12	Increased price of	Increased price of tobacco products					
What to measure	(1) The state excis of a pack of cigar	e tax per pac ettes that is at	k of cigarettes ar tributable to tax	nd (2) the pe	ercentage of the t	otal price	
Why this indicator□ is useful□	Increasing the tax especially among ing cigarette excis although maintai inflation. ^{1,2}	Increasing the tax on tobacco products reduces tobacco consumption and prevalence, especially among the most price-sensitive populations (e.g., young people). ^{1,2} Increasing cigarette excise tax is an effective method of increasing the real price of cigarettes, although maintaining high prices requires further tax increases to offset the effects of inflation. ^{1,2}					
Example data source(s)	 CDC State Tol Data available 	oacco Activiti at: http://w	es Tracking and ww.cdc.gov/tob	Evaluation acco/STAT	(STATE) system Esystem		
	Campaign For Tobacco-Free Kids (CTFK) Information available at: http://tobaccofreekids.org/research/factsheets						
	 State departm 	ents of reven	ue				
Population group(s)	Not applicable. T tax on tobacco pr	Not applicable. This indicator is best measured by tracking and monitoring state excise tax on tobacco products.					
Example survey question(s)	Not applicable						
Comments 🗆	States can also ind "scanner data" (d on product price, be cost prohibitiv	dependently ata obtained brand, and p e.	track the price of from product ba romotions. How	f tobacco pr r codes), w vever, this ty	oducts by collect hich provide info pe of data collect	ting prmation ction can	
	To gather more co use of other tobac loose tobacco (rol	omplete data co products s l-your-own).	on tobacco use, o such as spit toba	evaluators c cco (smokel	can also ask ques less), bidis, small	tions about the cigars, and	
Rating 🗆	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice	
		\$					
				~ 00	🗩 🔶 better		

Amount of Tobacco Product Excise Tax

References

1. U.S. Department of Health and Human Services. *Preventing tobacco use among young people: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1994.

2. Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

Increased Cessation Among Adults and Young People

Scientific evidence shows that stopping smoking yields major and immediate health benefits. Former smokers live longer than smokers and they have a decreased risk of lung cancer, other cancers, heart attack, stroke, and chronic lung disease.¹ In addition, newborns of women who stop smoking before pregnancy or during the first 3 months of pregnancy have birth weights that are the same as those of nonsmokers.¹ Quitting even later than 3 months in pregnancy confers some benefit. Regardless of the age at which they stop smoking, former smokers live longer and frequently healthier lives than smokers. The excess risk of death from smoking begins to decrease shortly after cessation and continues to decrease for at least 10–15 years.¹

Listed below are the indicators associated with this outcome:

- ▶ 3.13.1 Proportion of smokers who have sustained abstinence from tobacco use
- ▶ 3.13.2^{NR} Proportion of recent successful quit attempts

Reference

1. U.S. Department of Health and Human Services. *The health benefits of smoking cessation: a report of the Surgeon General.* Atlanta, GA: Centers for Disease Control and Prevention; 1990. CDC Publication No. 90-8416.

For Further Reading

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Increased Cessation Among Adults and Young People

IIICICas	eu Gessation Annong Aduits and foung Peopl	₹	Indica -0 Q	itor Ra ● ● →	ting ► better		
Number	Indicator	Overall quality	stron evin	unit of the of t	Face var	practice	applied
3.13.1	Proportion of smokers who have sustained abstinence from tobacco use		\$\$				
3.13.2 ^{NR}	Proportion of recent successful quit attempts		Q	\bigotimes	\bigotimes	\bigotimes	\bigotimes

 \heartsuit Denotes no data. \Box

^{NR} Denotes an indicator that is not rated (see Appendix B for an explanation). \Box

Goal area 3	Promoting quitting among adults and young people
Outcome 13	Increased cessation among adults and young people
What to measure	Proportion of former smokers who have sustained abstinence from tobacco use for 6 months or longer ¹
Why this indicator is useful	The longer the time since a person smoked, the more likely that person will continue not smoking. ²
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Behavioral Risk Factor Surveillance System (BRFSS): Tobacco Use Prevention Module, 2002 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004
Population group(s)	 Former smokers aged 18 years or older Former smokers aged less than 18 years
Example survey question(s)	From ATS and BRFSS About how long has it been since you last smoked cigarettes regularly? Within the past month (0 to 1 month ago) Within the past 3 months (1 to 3 months ago) Within the past 6 months (3 to 6 months ago) Within the past year (6 to 12 months ago) Within the past 5 years (1 to 5 years ago) Within the past 15 years (5 to 15 years ago) 15 or more years ago Don't know/Not sure Refused
	From YTS
	 When was the last time you smoked a cigarette, even one or two puffs? I have never smoked even one or two puffs Earlier today Not today but sometime during the past 7 days Not during the past 7 days but sometime during the past 30 days Not during the past 30 days but sometime during the past 6 months Not during the past 6 months but sometime during the past year 1 to 4 years ago 5 or more years ago When you last tried to quit, how long did you stay off cigarettes? I have never smoked cigarettes I have never tried to quit Less then a day 1 to 7 days More than 7 days but less than 30 days 30 days or more but less than a year 1 year or more

Proportion of Smokers Who Have Sustained Abstinence from Tobacco Us

Comments 🗆	Evaluators could quit attempt or lo (even if the smoke This indicator car	also ask the e ngest quit att er begins smo 1 be used as a	example question empt, since an ir oking again) coul proxy for smoke	ns of curren ncrease in th ld indicate j ers who hay	t smokers regard ne duration of a c progress toward ve "permanently	ling their last quit attempt cessation. quit."			
	Evaluators can de the variable of life zero cigarettes du	Evaluators can determine a proxy for "former smokers" using YTS data by combining the variable of lifetime smoking (\geq 100 cigarettes) and current cigarette smoking (smoked zero cigarettes during the past 30 days).							
	Evaluators could from all tobacco p	also modify t products.	he example ques	stions to me	asure sustained	abstinence			
Rating	Overall quality low	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice			
		\$\$							
		← ○ ○ ● ● → better							

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Indicator 3.13.2^{NR}

Proportion of Re	cent Successful Quit Attempts				
Goal area 3	Promoting quitting among adults and young people				
Outcome 13	Increased cessation among adults and young people				
What to measure	Proportion of smokers who made a quit attempt in the previous 12 months and are still not smoking				
Why this indicator is useful	It is important to measure the proportion of recent successful quit attempts to document progress toward increased cessation. ¹				
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Behavioral Risk Factor Surveillance System (BRFSS), 2002 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 				
Population group(s)	 Smokers aged 18 years or older Smokers aged less than 18 years 				
Example survey question(s)	From ATS and BRFSS Have you smoked at least 100 cigarettes in your entire life? □ Yes □ No □ Don't know/Not sure □ Refused Do you now smoke cigarettes every day, some days, or not at all? □ Everyday □ Some days □ Not at all □ Refused □ During the past 12 months, have you stopped smoking for one day or longer				
	□ Yes □ No □ Don't know/Not sure □ Refused From YTS □ Uring the past 30 days, on how many days did you smoke cigarettes? □ 0 days □ 1 or 2 days □ 3 to 5 days □ 6 to 9 days □ 10 to 19 days □ 20 to 29 days □ All 30 days How many times during the past 12 months have you stopped smoking for one day or longer because you were trying to quit smoking? □ I have not smoked in the past 12 months □ 1 time □ 2 times □ 3 to 5 times □ 6 to 9 times □ 10 or more times				

Example survey question(s) (cont.)	 When you last tried to quit, how long did you stay off cigarettes? I have never smoked cigarettes I have never tried to quit Less than a day 1 to 7 days More than 7 days but less than 30 days 30 days or more but less than 6 months 6 months or more but less than a year 1 year or more 								
Comments 🗆	Evaluators should ask all three example questions of respondents in the target popula- tion to obtain the information necessary to measure this indicator.								
	Evaluators may also want to report the percentage of <i>ever-smokers</i> that have quit. This percentage is calculated by dividing the number of <i>former smokers</i> by the number of <i>ever-smokers</i> .								
	This indicator was not rated by the panel of experts, and therefore no rating information is provided. See Appendix B for an explanation.								
Rating 🗆	Overall quality low	Resources needed	Strength of evaluation evaluation evidence	Utility	Face validity	Accepted practice			
		\bigotimes	\bigotimes	\bigotimes	\bigotimes	\bigotimes			
	← ○ ♀ ● ● → better								
	🛇 Denotes no data.								

 $^{\mbox{\tiny NR}}$ Denotes an indicator that is not rated (see Appendix B for an explanation).

Reference

^{1.} Task Force on Community Preventive Services. The guide to community preventive services: tobacco use prevention and control. *American Journal of Preventive Medicine*. 2001;20(Suppl 2):1–88.

Reduced Tobacco-use Prevalence and Consumption

Evidence is strong that tobacco use, particularly cigarette smoking, is the leading cause of preventable illness and death in the United States. Cigarette smoking is responsible for more than 440,000 deaths each year, or one of every five deaths.¹ In the United States, nearly one in four adults and about one in four teenagers smoke.¹² If current trends continue, 25 million people (including 5 million of today's children) will die prematurely of a smoking-related disease.³ Paralleling this enormous health and personal toll is the economic burden of tobacco use: more than \$75 billion in medical expenditures and another \$80 billion in indirect costs resulting from lost productivity.¹ Reducing the number of smokers is the best strategy for decreasing preventable disease and death.⁴⁻⁶

Listed below are the indicators associated with this outcome:

- ▶ 3.14.1 Smoking prevalence
- ▶ 3.14.2 Prevalence of tobacco use during pregnancy
- ▶ 3.14.3 Prevalence of postpartum tobacco use
- ▶ 3.14.4 Per capita consumption of tobacco products

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- 6. U.S. Department of Health and Human Services. *The health consequences of smoking: cancer. A report of the Surgeon General.* Atlanta, GA: Centers for Disease Control; 1982. PHS Publication No. 82-50179.

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Reduced Tobacco-use Prevalence and Consumption

Indicator Rating ←○○●●→better

Number	Indicator	Overall quality	evaluation evices	unith of mence	Face VC	practic	Constitued
3.14.1	Smoking prevalence		\$\$ [†]				
3.14.2	Prevalence of tobacco use during pregnancy		\$\$				
3.14.3	Prevalence of postpartum tobacco use		\$\$\$				
3.14.4	Per capita consumption of tobacco products		\$				

+ Denotes low agreement among reviewers: that is, fewer than 75% of the valid ratings for this indicator were within one point of each other (see Appendix B for an explanation).

Smoking Prevale	ence						
Goal area 3	Promoting quitting among adults and young people \Box						
Outcome 14	Reduced tobacco-use prevalence and consumption						
What to measure 🗆	Proportion of adults who have ever smoked at least 100 cigarettes in their lives and who smoke every day or some days ¹						
	Proportion of young people who have smoked on at least 1 day during the previous 30 days^2						
Why this indicator is useful	Tobacco use remains the leading preventable cause of death and disease in the United States, resulting in more than 440,000 deaths each year. ³ Although smoking prevalence continues to decline, nearly one in four adults and about one in four teenagers smoke. ⁴ Reducing the number of smokers is the best strategy for decreasing preventable disease and death. ⁶⁻⁸						
Example data source(s)	 Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003 Behavioral Risk Factor Surveillance System (BRFSS), 2003 Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004 CDC Youth Risk Behavior Surveillance System (YRBSS), 2003 						
Population group(s)	 Adult smokers aged 18 years or older Young smokers aged less than 18 years 						
Example survey question(s)	From ATS and BRFSS Have you smoked at least 100 cigarettes in your entire life? □ Yes No Don't know/Not sure □ Refused Do you now smoke cigarettes everyday, some days, or not at all? □ Everyday □ Some days □ Not at all □ Refused From YTS and YRBSS □ During the past 30 days, on how many days did you smoke cigarettes? □ 0 days □ 1 or 2 days □ □						
 Comments 🗆	 ☐ 3 to 5 days ☐ 6 to 9 days ☐ 10 to 19 days ☐ 20 to 29 days ☐ All 30 days To gather more complete data on tobacco use, evaluators can also ask questions about the use of other tobacco products such as spit tobacco (smokeless), bidis, small cigars, and loose tobacco (roll-your-own).						

► Outcome 14



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Prevalence of To	bacco Use Dur	ing Pregna	ancy					
Goal area 3	Promoting quitting among adults and young people							
Outcome 14	Reduced tobacco-use prevalence and consumption							
What to measure	Proportion of pregnant women who smoked during pregnancy							
Why this indicator is useful	Smoking is associated with a variety of complications before, during, and after pregnancy, including ectopic pregnancy, premature membrane rupture, placental complications, preterm delivery, stillbirth, neonatal and perinatal mortality, increased rates of hospital care, and low birth weight. ¹ Reducing maternal smoking prevalence can lead to a reduced probability of these complications.							
Example data	Birth certificate data							
source(s)	\blacktriangleright CDC Pregnancy Risk Assessment Monitoring System (PRAMS), Phase 4, 2000–2003 \square							
Population group(s)	 Not applicable from vital stat 	e. This indicat istic records.	tor is best meas	ured by exa	mining birth cert	ificate data		
	Pregnant women							
Example survey	Birth certificate data are available from states' vital statistics data.							
question(s)	From PRAMS							
	In the <i>last 3 months</i> of your pregnancy, how many cigarettes or packs of cigarettes did you smoke on an average day?							
Comments 🗆	Using birth certificate data may lead to underestimates of smoking rates during pregnancy due to underreporting. ¹ Surveys such as PRAMS might yield more accurate data regarding smoking behaviors.							
	To gather more co the use of other to	omplete data o obacco produc	on tobacco use, cts such as cigar	evaluators c rs, chewing	an also ask ques tobacco, and loo	tions about se tobacco.		
Rating								
	Overall quality	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$\$						
				← ○○	● ● → better			

Reference

1. U.S. Department of Health and Human Services. *Women and smoking: a report of the Surgeon General*. Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.

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Goal area ?	Promoting quittin	a amona adu	ilte and voune n	eonle					
uuai alea s	Promoting quitting among adults and young people								
Outcome 14	Reduced tobacco-use prevalence and consumption								
What to measure	Proportion of women who use tobacco in the postpartum period (6 months after giving birth)								
Why this indicator□ is useful□	Although smoking prevalence among women decreases significantly during pregnancy, most mothers resume smoking within a year of delivery. ¹² In such cases, not only is the health of the mother affected, but also that of her child; exposure to secondhand smoke is a major cause of lower respiratory infections, asthma, and chronic middle inner ear infections among infants and children. ^{2,3}								
Example data source(s)	CDC Pregnancy Risk Assessment Monitoring System (PRAMS), Phase 4, 2000–2003								
Population group(s)	Pregnant women								
Example survey question(s)	Are you currently pregnant? □ Yes □ No □ Don't know/Not sure □ Refused to answer								
	Have you given birth in the past 6 months?								
	From PRAMS								
	How many cigarettes or packs of cigarettes do you smoke on an average day now?								
Comments 🗆	The authors created the first two example questions to screen survey respondents for pregnancy status. The questions are not found in any commonly used data source.								
	Evaluators may w out pregnancy int partum period.	ant to differe o the postpar	entiate between v tum period and	women who women wh	o continued smo o relapsed durir	king through- ng the post-			
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evaluation evidence	Utility	Face validity	Accepted practice			
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2. U.S. Department of Health and Human Services. Women and smoking: a report of the Surgeon General. Rockville, MD: U.S. Department of Health and Human Services, Public Health Service, Office of the Surgeon General; 2001.

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Per Capita Cons	sumption of Tob	acco Prod	ucts					
Goal area 3	Promoting quitting among adults and young people							
Outcome 14	Reduced tobacco-use prevalence and consumption							
What to measure	The number of cigarette packs sold per adult aged 18 years or older in the state \square							
Why this indicator is useful	Decreases in overall tobacco consumption indicate the success of a comprehensive tobacco control program. ^{1,2}							
Example data source(s)	 CDC State Tobacco Activities Tracking and Evaluation (STATE) system Data available at: http://www.cdc.gov/tobacco/STATEsystem State departments of revenue 							
Population group(s)	Not applicable. This indicator is best measured by examining tax records to assess the states' sales of cigarettes.							
Example survey question(s)	Not applicable							
Comments	Evaluators need to measure statewide consumption of cigarettes, smokeless tobacco, and other tobacco products separately.							
Rating	Overall quality low ← → high	Resources needed	Strength of evaluation evidence	Utility	Face validity	Accepted practice		
		\$	•					
			← ○ ○ ● ● → better					

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2. Orzechowski W, Walker RC. The tax burden on tobacco: historical compilation. Volume 38. Arlington, VA: Orzechowski and Walker; 2003.

Future Directions

In this publication, we discuss key outcome indicators to evaluate comprehensive state tobacco control programs. Outcome indicators are important for program planning, monitoring, and evaluation. In addition, increasing demands for timelier program performance measures and the need to synthesize existing evidence for evaluation of tobacco control programs contributed to the need for this publication.

The Centers for Disease Control and Prevention's (CDC's) future plans include (1) developing process indicators for evaluating comprehensive tobacco control programs, (2) developing process and outcome indicators for evaluating activities that address tobacco-related disparities (National Tobacco Control Program [NTCP] goal area 4), and (3) conducting research and building scientific evidence for indicators and theories related to tobacco control.

Process Indicators

Process indicators are used to measure success in program planning and implementation. Indicators in this area help to answer questions about the planning, infrastructure, and implementation of a program's activities and the extent to which these activities are reaching the target population. Process indicators are also used to understand why outcomes were or were not achieved as planned. For example, program managers can learn whether implementation of a program component could be improved or whether a new strategy is needed to overcome an unexpected obstacle (e.g., political opposition).

In the NTCP logic models, the emphasis is on environmental, behavioral, and health outcomes; it is assumed that the capacity and infrastructure needed for goal-specific activities are, for the most part, in place. However, for fully informed program planning and evaluation, the program's capacity, infrastructure, and processes must also be assessed. To do so, well-defined indicators of these aspects of the program are needed. Although considerable work has been completed on defining indicators that can be used by program planners and evaluators for measuring program capacity, working with CDC partners to define these indicators in a meaningful and systematic way is necessary.

Indicators for NTCP Goal Area 4: Eliminating Tobacco-related Disparities

Unlike activities to prevent initiation of tobacco use by young people, eliminate nonsmokers' exposure to secondhand smoke, and promote quitting among adults and young people, activities to identify and eliminate tobacco-related disparities lack a definitive evidence base for implementing a program and identifying target outcomes. Sufficient public health knowledge and experience exists, however, to provide a well-founded framework for approaching tasks associated with improving the public health infrastructure and related capacities so that tobacco control programs can address tobacco-related disparities among specific populations.

Building on successful capacity-building and infrastructure activities during the past 10 years, CDC began the Disparities Pilot Training Project, an initiative to improve the state and territorial public health capacity and infrastructure needed to address tobacco-related disparities. To assist health departments and their partners with planning and implementing strategic activities to identify and eliminate tobacco-related disparities, CDC prepared a draft logic model that is based on state practices, published scientific findings, and input from external partners (see draft logic model, page 271). Instead of focusing on traditional health outcomes, this logic model focuses on the minimum capacity needed by state and territorial health departments to pursue strategic activities that would identify and eliminate tobacco-related disparities.

In cooperation with its partners, CDC will continue the task of developing an approach to identifying, evaluating, and eliminating tobacco-related disparities. The draft logic model is a window to the work that is being done now and that needs to continue.

Research Opportunities

We encourage researchers outside CDC who read this publication to identify research opportunities. For example, where the strength of the evidence for using certain indicators is low, expanding that evidence base would be beneficial. Researchers might also consider developing new evaluation designs that could (1) further refine theories related to tobacco control or (2) identify other outcome indicators, especially indicators for program components that need additional research or scientific evidence to support them. In addition, researchers might work on developing methods for measuring indicators for which no well-established methods are currently available.

Goal Area 4



Identifying and Eliminating Tobacco-Related Disparities

Appendices and Glossary \Box



National Tobacco Control Program

An Overview

The Centers for Disease Control and Prevention (CDC) is the lead federal agency for comprehensive tobacco prevention and control. CDC develops, conducts, and supports strategic activities to protect the public's health from the harmful effects of tobacco use.

To carry out its mission, CDC:

- ▶ Expands the science base for effective tobacco control.□
- ▶ Builds sustainable capacity and infrastructure for comprehensive tobacco □ control programs and policies.□
- ▶ Communicates information about tobacco issues to policy makers, health □ professionals, and the public.□
- ▶ Provides technical assistance on developing, implementing, and evaluating □ tobacco control policies, strategies, and initiatives.□
- \blacktriangleright Builds strategic partnerships with national and international organizations. \Box

Through its Office on Smoking and Health, CDC manages the National Tobacco Control Program (NTCP), which funds comprehensive tobacco control programs in state health departments and territories. NTCP-funded programs work to implement the strategies described in the following publications:

- ▶ Best Practices for Comprehensive Tobacco Control Programs¹
- ▶ Reducing Tobacco Use: A Report of the Surgeon General²
- ▶ The Guide to Community Preventive Services: Tobacco Use Prevention and Control³
- ▶ Treating Tobacco Use and Dependence: Clinical Practice Guideline⁴
- ▶ The Health Consequences of Smoking: A Report of the Surgeon General⁵
- ▶ Preventing Tobacco Use Among Young People: A Report of the Surgeon General⁶
- ▶ Women and Smoking: A Report of the Surgeon General⁷
- ▶ Tobacco Use Among U.S. Racial/Ethnic Minority Groups—African Americans, American Indians and Alaska Natives, Asian Americans and Pacific Islanders, and Hispanics: A Report of the Surgeon General⁸

CDC created NTCP to encourage coordinated, nationwide activities to reduce tobacco-related disease and death. NTCP provides funds and technical support to all 50 states, the District of Columbia, seven U.S. territories, and eight national networks of Indian tribes, Alaskan Natives, and other minority ethnic groups.

NTCP's Goals

The overall goal of NTCP's comprehensive tobacco control programs is to reduce tobacco-related disease, disability, and death. This goal is subdivided into four goal areas:

- Preventing initiation of tobacco use among young people.
- ▶ Eliminating nonsmokers' exposure to secondhand smoke.
- Promoting quitting among adults and young people.
- Identifying and eliminating tobacco-related disparities.

The Four Strategies of the NTCP \Box

- ▶ Population-based community interventions. □
- ► Countermarketing.□
- ▶ Public policies and regulations to reduce tobacco use.□
- ▶ Surveillance and evaluation.□

For more information on the NTCP go to http://www.cdc.gov/tobacco.

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Selecting and Rating the Indicators

The Centers for Disease Control and Prevention (CDC) began producing this publication by appraising the logic models for three of the four goal areas of the National Tobacco Control Program (NTCP):

- ▶ Preventing initiation of tobacco use among young people.
- ▶ Eliminating nonsmokers' exposure to secondhand smoke.
- ▶ Promoting quitting among adults and young people.

As a result of the appraisal, our previously published logic models were updated, and the new versions are published here.¹

Selecting the Indicators and Data Sources

After an extensive review of published and fugitive literature, we selected candidate indicators for the outcome components of each NTCP goal area's logic model. Then we reviewed the scientific evidence for an association between the candidate indicators and the outcome components in the NTCP logic models. For example, we looked for evidence that an increase in levels of support for policies, and enforcement of policies, to decrease young people's access to tobacco (indicator 1.6.4) is associated with a reduction in the percentage of teenagers who experiment with tobacco (outcome 10 in goal area 1).

Next, we selected example data sources and survey questions for each indicator. One important criterion used to select example data sources was their easy availability to state tobacco control programs. Such data sources include the Behavioral Risk Factor Surveillance System; Adult Tobacco Survey: CDC-Recommended Questions; Youth Tobacco Survey: CDC-Recommended Questions; Current Population Survey: Tobacco Use Supplement; CDC Pregnancy Risk Assessment Monitoring System; and the CDC Youth Risk Behavior Surveillance System.

The selected survey questions come primarily from these survey or surveillance systems. However, if these sources had no appropriate questions to measure the indicator, we developed example questions or chose questions from national or state surveys and evaluation protocols (e.g., Legacy Media Tracking Survey) that are not widely used by state tobacco control programs, although they are available to them.

Rating the Indicators

We assembled a panel of experts (whose names are listed in Appendix C) to rate the final set of candidate indicators. The principal reason for having experts rate the indicators was to have them advise CDC on which indicators were key for evaluation of comprehensive state tobacco control programs. The experts also assessed the indicators on the basis of several criteria and advised us about which data sources are most

useful for tracking these indicators. In developing the rating process, we first did a pilot test. As a result of that test, we refined the indicator rating process, instructions to raters, and supportive materials (see page 284).

The panelists were asked to rate each of the 136 candidate indicators separately according to the following criteria:

Strength of the evaluation evidence. The extent to which the literature supports use of the indicator for the evaluation of comprehensive, statewide tobacco control programs, as characterized by the logic models.

Reference citations on each indicator rating form were intended to provide guidance for reviewer ratings.

Resources needed for data collection and analysis. The amount of funds, time, and effort needed to collect reliable and precise data on the indicator and to analyze primary or secondary data.

In making their judgments, reviewers were instructed to consider the availability of existing data (e.g., archival records or other secondary data) and the difficulties related to sampling and data collection methods. We reminded reviewers that many state health departments do not have extensive data collection systems for use in comprehensive evaluations of their tobacco control programs. However, all states have access to data on adults from the Behavioral Risk Factor Surveillance System, as well as periodic data on attitudes and policies through the Tobacco Use Supplements of the Current Population Survey. In addition, CDC synthesizes behavioral and policy data on the State Tobacco Activities Tracking and Evaluation (STATE) system. The resources needed for data collection and analysis are less when data are already available than when new data must be collected and analyzed.

▶ Utility. The extent to which the indicator would help to answer key evaluation questions for a state comprehensive tobacco control program.

Although many indicators are also appropriate and useful for evaluating local tobacco control programs, reviewers were asked to consider the utility of each indicator for evaluating state tobacco control programs.

- Face validity. The extent to which judgments about and measurements of the indicator would appear valid and relevant to policy makers and other decision makers who use the results of an evaluation to justify their continued support.
- Uniqueness. Whether the indicator contributes distinctive information for the evaluation of tobacco control efforts.

Reviewers who believed that an indicator was not unique were instructed to identify the redundant indicator.

- Conformity with accepted practice. The degree to which use of the indicator as a measure of a tobacco control program's progress is consistent with accepted, real-world tobacco control practice.
- Overall quality. A global rating that reflects the reviewer's opinion of the overall quality of the indicator.

Summary rating. The reviewer's opinion of how essential a particular indicator is for the evaluation of comprehensive, statewide tobacco control programs.

After the rating process, 31 indicators were merged, 4 eliminated, and 7 added, leaving a total of 120 indicators for which we provide information in this publication.

In addition, we asked the expert raters to:

- Comment on the data sources and survey questions that CDC had selected for each proposed indicator.
- Suggest alternative data sources and questions.
- Suggest additional indicators that would be useful for evaluation of comprehensive state tobacco control programs.

Each expert used a separate rating form for each indicator (see end of this appendix for a reprint of the rating form and rater instructions).

The form has three sections:

- A summary of information on CDC's proposed indicator and logic model component to which it relates, suggested data sources and survey questions, and (when available) a reference to the scientific evidence supporting the use of the indicator.
- A rating scale for each criterion.
- ▶ Space for reviewer comments.

We also encouraged the experts to write notes on the rating forms and to provide additional information, references, or other documentation.

Analysis and Synthesis of Data from the Expert Reviews

After CDC received the completed rating forms from the experts, all data (including written comments) were entered into an electronic file. We adjusted for multiple responses, skipped items, and coding errors. If, for example, a rater circled more than one response for a criterion, we averaged the responses unless the rater had noted a preference for one response over another. Skipped items and "don't know" responses were combined into a "no answer" category. All data were analyzed using the Statistical Analysis System (SAS v.8.02).²

For each type of rating, numerical data were analyzed in various ways. Frequency distributions of numerical data were analyzed to help us understand the raters' perceptions about the indicators. Narrative comments included on the raters' rating sheets were also reviewed to help us understand why raters gave an indicator a particularly high or low rating. To limit the effect of outliers, we used the median scores for each indicator.

After reviewing the experts' ratings, we decided to combine indicators that were originally divided by population group (e.g., young people, adults). The experts'

numeric ratings for the 31 merged indicators are not provided in this publication but are noted with NR. In addition, after reviewing the rating data and comments carefully, we eliminated four indicators that were rated "not essential" by most panel members.

CDC also reviewed the expert panelists' "resources needed" scores (their estimate of the intensity of resources required to collect and analyze data on each indicator). CDC substituted scores for six indicators that were rated by the experts. For example, the experts rated the "resources needed" criterion for indicator 1.9.12 (amount of tobacco industry campaign contributions to local and state politicians) as 2.5 out of 4. We know, however, that data about this indicator are readily available from archival sources, so we lowered the score to 1 out of 4.

The indicator rating tables include seven indicators that were not rated by the experts. Most of those were suggested by the experts themselves, and CDC used its best judgment to select which expert-proposed indicators to include. These indicators are not rated (and noted by an NR), but some information about them is provided in the indicator profiles.

Two criteria used by expert panelists were not included in the final rating tables: "uniqueness" and the "summary rating." "Uniqueness" was only used to determine redundant indicators, and we found that the "summary rating" was highly correlated with "quality."

After extensive analysis and consideration, we also decided not to use the expert panelists' assessment for the "strength of evaluation evidence" criterion because, among other reasons, several panelists were concerned that their knowledge of the scientific literature on certain areas of tobacco control was limited. Instead, ratings for this criterion are based on the findings from an independent literature review conducted by the Battelle Centers for Public Health Research and Evaluation under contract to CDC. Battelle staff reviewed 847 articles to assess the evidence supporting the use of each indicator to measure a downstream outcome of a tobacco control program.

We evaluated and scored each relevant article or report on the following factors:

Type of Article

One designation per article as follows:

- **Research article.** Article with new data, generally from a single study.
- Review article. Article with summaries of multiple published studies and no original data.
- Background article. Article with information relevant to the indicator but no evidence of a relationship between the indicator and outcomes.

Score:

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Research article = 0.5Review article = 1.0Background article = 0.0

Linkage

The extent of evidence provided in the article for a link between the indicator and the expected downstream outcomes in the NTCP goal area logic models.

Score:

Article shows *any* evidence of link between the indicator and an expected outcome = 1.0

Article shows only evidence *against* a link between the indicator and expected outcome = -1.0

Relevance

The degree to which the article specifically focuses on the indicator.

Score:

Article focuses directly on the indicator = 1.0Article does not focus directly on the indicator = 0.0

Study Strength

How well the study was designed and how well it showed a link between the indicator and outcomes in the NTCP goal area logic models.

Score:

Article shows *strong* links between the indicator and an expected outcome = 1.0Article shows a *weak* link = 0.5^*

These data were used to calculate the Strength of Evaluation Evidence (SEE) criterion, as follows:

SEE = $\sum (T^*L^*R^*S)$

where, for each article,

T = article type
L = linkage
R = relevance
S = study strength

The product of T*L*R*S for each article was summed across all articles for each indicator. The result was translated into the relative score in the indicator rating tables, symbolized as follows:

- ▶ No data ((◯): Indicators for which no studies tested an association between the indicator and a downstream outcome in one of NTCP's goal area logic models.
- ▶ No support (): Indicators for which most studies that tested an association between the indicator and outcomes in the logic models found that the association was not significant (SEE score = -0.5-0.0).

^{*}An article that showed a weak link was given a value of 0.5 rather than 0 (zero) because a weak link is stronger than no link.

- ▶ Minimal support (○): Indicators for which roughly an equal amount of research showed a significant association as showed no association between the indicator and downstream logic model outcomes. This category also includes indicators for which studies with weak designs supported an association between the indicator and an outcome (SEE score: 0.01–0.5).
- Moderate support (): Indicators for which more research showed a significant association between the indicator and a logic model outcome than research showing a non-significant association. This category also includes indicators for which studies supported an association between the indicator and a down-stream outcome in the logic models, but the study designs were not strong (SEE score = 0.51–2.5).
- Strong support (●): Indicators for which research showed a strong relationship between the indicator and a logic model outcome. Included in this category are all long-term indicators because the research supporting these indicators as predictive of beneficial health effects is well established (SEE score > 2.5).

We also footnoted indicators that had low reviewer response, low agreement among reviewers, or a modified "resources needed" criterion with the following symbols:

- An asterisk (*) indicates low reviewer response: if less than 75% of experts rated the indicator or if more than 75% of experts gave a certain criterion an invalid rating (e.g., "don't know"), we considered the indicator to have low reviewer response. A low response suggests a high degree of uncertainty among raters. An example of such an indicator is 2.3.2: Level of receptivity to media messages about secondhand smoke.
- ► A dagger (†) indicates a low level of agreement among reviewers: if less than 75% of the valid ratings were within one point of each other, we considered the rating to have a low level of agreement. An example of an indicator with a low level of agreement is 1.6.3: Proportion of students who would ever wear or use something with a tobacco company name or picture. This low level of agreement represents a relatively high degree of variability in the raters' responses for the criterion.
- ► A diamond (◊) indicates that the "resources needed" rating for this indicator was modified by CDC after the experts provided their ratings for this criterion. An example of such an indicator is 1.9.1: Extent and type of retail tobacco advertising and promotions.

Review of this Publication

This publication was peer reviewed internally at CDC and externally by program managers of state tobacco control programs and by other experts in the field of tobacco control.

CDC/OSH Key Indicators Report: Instructions for Expert Panel Reviewers

Purpose

CDC's Office on Smoking and Health (OSH) is developing a report intended to assist state and territorial tobacco control program evaluation efforts under the National Tobacco Control Program (NTCP). State Program Managers, State Evaluators, OSH staff, and national partners will be the primary audiences for the report. The report will aim to accomplish the following functions:

- Serve as a companion to OSH's Best Practices for Comprehensive Tobacco Control Programs and Introduction to Program Evaluation for Comprehensive Tobacco Control Programs.
- Describe key outcome indicators for evaluation of statewide, comprehensive tobacco control programs, and suggest appropriate data sources and measures for these indicators.
- Encourage states to use consistent evaluation measures and comparable data sources.
- Help OSH determine evaluation criteria for the NTCP, assess Best Practices recommendations, and provide consistent surveillance and evaluation technical assistance to states.

Methods

Report development began with a critical appraisal of OSH logic models for three of the four NTCP goal areas: (1) preventing initiation of tobacco use among youth; (2) eliminating nonsmokers' exposure to secondhand smoke; and (3) promoting quitting among youth and adults. The logic models (figures 1, 2, and 3) graphically display the links among input, activity, output, and short, intermediate, and long-term outcome components.

The fourth NTCP goal area—identify and eliminate disparities among population groups—will be incorporated through guidance on population-specific data collection methods and measures.

Almost every identified outcome indicator may be tracked for various population groups, including groups with high tobacco use prevalence rates or excess tobaccorelated disease morbidity and mortality. In addition, OSH is currently developing a logic model specific to this disparities goal. The primary focus is currently on identifying appropriate program activities and process measures.

The indicators are organized by CDC/OSH goal area and logic model component. Extensive review of published and fugitive literature identified candidate indicators for the outcome components of each logic model. Selection decisions were guided by a need to highlight key indicators for evaluation of statewide, comprehensive tobacco control programs. Linkages connecting antecedent and consequent indicators were reviewed for evidence of association; for example, what is the evidence that implementation of tobacco-free policies in schools is associated with "downstream" outcomes? Each goal indicator list (tables 1, 2, and 3) shows the proposed indicators and references to supportive evaluation research. However, the references provided are not intended to be a comprehensive bibliography.

Next, optimal data sources and measures were selected for each indicator. The primary criterion used to select measures was whether the data sources are readily available to state tobacco control programs. These include the Behavioral Risk Factor Surveillance System (BRFSS), CDC Adult and Youth Tobacco Surveys, and other similar surveys and surveillance data sources. Where necessary, measures were drawn from other national and state-specific surveys and evaluation protocols that are not widely used at present but are accessible to state tobacco control programs.

Finally, a pilot study was conducted to test the rating process. Refinements in the instructions, rating forms, and supportive materials were made in response to feedback from pilot study participants.

Rating Process

The principal purpose of this expert review process is to advise CDC/OSH on which of the proposed indicators are considered key for the evaluation of comprehensive state tobacco control programs, and what data sources and measures would be most useful for tracking these indicators. Reviewers are asked to do the following:

- ▶ Rate each indicator on a set of criteria. □
- ▶ Comment on the data sources and measures that have been identified for each □ proposed indicator.□
- ▶ Suggest alternative data sources and measures.□
- ► Offer additional indicators that may be useful for state tobacco control program evaluation.

Rating Form

Each indicator is presented on a separate rating form in the same order as the indicators are listed in tables 1, 2, and 3. The rating forms have three sections:

- Summary information on the proposed indicator, including the goal area, logic □ model component, suggested data sources and measures, other relevant informa-□ tion, and a reference regarding the evidence supporting use of the indicator, □ where available.□
- ▶ Eight rating criteria scales for reviewer response.□
- ▶ Space for open-ended reviewer comments on the proposed indicator and data □ sources/measures.□

In the summary information section on the rating forms, the data sources/measures suggested are intended only to help operationalize the indicators and do not represent a comprehensive list of all possible measures for the indicators. In several instances where existing data sources or measures have not been identified, they have been labeled generically (e.g., "State Adult Tobacco Survey") and the measure noted as "No question identified." This suggests that a measure could be added to a state-specific survey. For measures involving data collection at levels other than for an individual respondent, only the data source is identified (e.g., "Environmental scan of tobacco advertising and promotional practices in retail outlets" or "Local

level policy tracking system"). Finally, to conserve space, response options for the suggested measures have been abbreviated.

Rating Criteria

The following criteria are to be used to rate each indicator:

- 1. **Strength of the evaluation evidence**—extent to which you believe that the literature supports use of the indicator for the evaluation of comprehensive, statewide tobacco control programs, as characterized by the logic models. The reference citations included in tables 1, 2, and 3 and on each indicator rating form are intended to provide guidance in your ratings on this criterion, but your knowledge about other citations should also be used.
- 2. Data collection and analysis resource needs—your rating of the intensity of resource use (cost, time, and effort) required to collect reliable and precise measures, and to analyze appropriately primary or secondary data on the indicator. In making your judgments, please consider availability of existing data (e.g., archival records or other secondary data) and methodology and sampling frame issues. Please recognize that, with few exceptions (e.g., California, Massachusetts, Florida, Oregon, Texas, and a few others), most state health departments currently do not implement comprehensive, statewide evaluations of their tobacco control programs.

All states have access to basic prevalence data for adults from the BRFSS, periodic data on attitudes and policies through the Current Population Survey (CPS) tobacco use supplements, and School Health Education Profile (SHEP). CDC synthesizes the available state-level data on many behavioral and policy areas in the State Tobacco Activities Tracking and Evaluation System (STATE). Beyond these "common denominator" data sources, some states collect additional data through youth or adult surveys, policy tracking systems, media tracking systems, or other specific data collection methods. The intensity of resource use for data collection and analysis will obviously be less for those "common denominator" data sources.

- 3. Utility—extent to which you believe that the indicator would help to answer key statewide comprehensive tobacco control program evaluation questions. Although these indicators may also be appropriate and useful for community-level evaluation, the utility criterion refers primarily to state efforts.
- 4. Face validity—your estimation of how valid the indicator would appear to be in the eyes of policy makers and decision makers who may be users of tobacco control program evaluation results.
- 5. Uniqueness—your opinion of whether the indicator contributes distinct information for the evaluation of tobacco control efforts. If you believe that the indicator is not unique, please note the redundant indicator in the space provided. [Note: Pilot study reviewers suggested that the best way to rate indicators on their uniqueness was to review all indicators in a given area once through, and then adjust ratings on this criterion as necessary.]
- 6. **Conformity with accepted practice**—your opinion of the degree to which use of the indicator is consistent with currently accepted, "real-world" tobacco control practice.

- 7. **Overall quality**—a summary rating that reflects your opinion of the overall quality of the indicator.
- 8. **Priority rating**—your opinion of how essential this indicator is for the evaluation of comprehensive, statewide tobacco control programs. [Note: Pilot study participants suggested that this criterion be reviewed again and adjusted once all indicators in an area have been rated.]

Reviewer Comments

In addition to providing comments and suggestions regarding the proposed indicator, data sources, and measures in the spaces provided, reviewers are encouraged to write notes anywhere on the rating forms or provide additional information, references, or other documentation, as necessary.

Product

Expert ratings of the indicators will be taken into account when determining the final list of key indicators. The report will also present information on each indicator, as in Box 1.

Box 1: Indicator Summary (Sa	ample)
Proposed Indicator:	Proportion of youth who report never having tried a cigarette
Goal Area:	Preventing Initiation of Tobacco Use Among Youth
Logic Model Component:	Long-term—Reduced initiation among youth
Definition:	Proportion of respondents under 18 years of age who report that they have never tried even one puff of a cigarette.
Purpose:□	By employing periodic cross-sectional surveys of youth sampled from school or communitywide frames, this indicator may be used to track the rate of initiation of cigarette smoking among youth in a given population. With sufficient sampling, initiation may be measured with good precision in various subpopulation groups to look at gender, age, geographic, and ethnic/racial group disparities.
Rationale:□	Reduced initiation of tobacco use by youth will lower the youth smoking prevalence rate in the population. And, if youth reach adulthood without any tobacco use, chances are they will not initiate use as an adult.
Demographic Group:	Youth, under the age of 18 years.
Data Sources/Measures:□	CDC Youth Tobacco Survey Have you ever tried cigarette smoking, even one or two puffs? Yes No
Additional Data Needs:	Age, gender, race, ethnicity, city/county of residence.
Limitations:	None
Other Information:	This indicator may also encompass measurement of other forms of tobacco use, such as smokeless tobacco.

References

- 1. DacDonald G, Starr G, Schooley M, Yee SL, Klimowski K, Turner K. *Introduction to program evaluation for comprehensive tobacco control programs*. Atlanta, GA: Centers for Disease Control and Prevention; 2001.
- 2. SAS Institute, Inc. *SAS Language reference: dictionary*. Version 8. Cary, NC: SAS Institute Inc.; 1999.

CDC/OSH Tobacco Control Indicator Rating Form

Proposed Indicator:	Proportion of schools/districts with policies that regulate display of tobacco industry promotional items (01.06.XX)
Goal Area:	Preventing Initiation of Tobacco Use Among Youth (01)
Logic Model Component:	Short-term—Changes in school curricula and policies (06)
Data Sources/Measures:	CDC SHPPS, State School Policy and Environment (2000) Has your [school/district] adopted a policy that prohibits students from wearing tobacco name-brand apparel or carrying merchandise with tobacco company names, logos, or cartoon characters in it?
Other Information: \Box	Question modified for use with school and/or district samples
Reference:	

Indicator Ratings

a. Please circle the response number that reflects the extent to which evaluation evidence supports use of the indicator for the associated construct:

No	Minimal	Moderate	Strong	Don't□
Support	Support	Support	Support	Know□
1	2	3	4 🗆	0

b. Please circle the response number that reflects your estimate of the intensity of resource utilization required to collect and analyze indicator data adequately:

Low	Moderate	High	Very High	Don't□
Intensity	Intensity	Intensity	Intensity	Know□
1	2	3	4 \Box	0

c. Please circle the response number that reflects your rating of the utility of the indicator to answer important questions on program effectiveness and impact:

No	Low	Moderate	High	Don't□
Utility	Utility	Utility	Utility	Know□
1	2	3	4	0

d. Please circle the response number that reflects your estimation of how face valid the indicator would appear to be in the eyes of policy- and decision-makers:

Not at	A Little	Somewhat	Highly	Don't□
All Valid	Valid	Valid	Valid	Know□
1	2	3	4	0

e. Please circle the response number that reflects your opinion of whether the indicator contributes unique information for tobacco control evaluation efforts:

Unique	Not Unique	If "Not Unique" write	Don't Know
	Onique	redundant indicator(s):	KIIO W
1	2 🗆		0

f. Please circle the response number that reflects your opinion of the degree to which use of the indicator is consistent with currently accepted, "real-world" tobacco control practice:

Not at all	A Little	Somewhat	Highly	Don't□
Consistent	Consistent	Consistent	Consistent	Know□
1	2	3	4 🗆	0

g. Please circle the response number that reflects your view of the overall quality of the indicator:

Low 🗆				High
1	2	3	4 \Box	5

h. Please circle the response number that reflects your summary rating of how essential this indicator is for the evaluation of comprehensive state tobacco control programs:

Not Essential	Optional	Essential
1 🗆	2	3

Reviewer Comments

a. Please provide any additional comments on your ratings of this indicator:

b. If you feel there is a better indicator of this logic model construct, please specify here:

- c. $\mathbbm{P}\text{lease}$ provide comments on the proposed data sources/measures for this indicator:
- d. If you feel there are better data sources/measures, please specify here:

Expert Panel Members

We thank the following panel of experts members (in alphabetical order) who rated the indicators. Without their generosity in sharing their expertise and donating their time, this publication would not have been possible.

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K. Michael Cummings, M.P.H., Ph.D. Chairman Department of Behavioral Epidemiology Division of Cancer Prevention and Population Sciences Roswell Park Cancer Institute

Cristine Delnevo, Ph.D., M.P.H. Associate Professor School of Public Health University of Medicine and Dentistry of New Jersey

Matthew Farrelly, Ph.D. Senior Program Director Tobacco Use Research Program Research Triangle Institute

Ellen Feighery, R.N., M.S. Program Director Public Health Institute

Gary Giovino, Ph.D., M.S. Senior Research Scientist Tobacco Control Research Program Department of Health Behavior Division of Cancer Prevention and Population Sciences Roswell Park Cancer Institute Stanton Glantz, Ph.D. Professor of Medicine (Cardiology) University of California at San Francisco

Nell Gottlieb, Ph.D. Professor Department of Kinesiology and Health Education University of Texas at Austin

Douglas Luke, Ph.D. □ Associate Professor of Community Health □ School of Public Health □ Saint Louis University □

Danny McGoldrick, Ph.D.□ Director of Research□ Campaign for Tobacco-Free Kids□

Jesse Nodora, Dr.P.H. Evaluation Administrator Tobacco Education and Prevention Arizona Department of Health Services

John Pierce, Ph.D. Sam M. Walton Professor for Cancer Research Department of Family and Preventive Medicine Associate Director, Cancer Prevention and Control Program University of California at San Diego

April Roeseler, M.S.P.H. Chief Local Programs and Evaluation Tobacco Control Section California Department of Health Services

Mike Stark, Ph.D. Evaluation Manager Office of Disease Prevention and Epidemiology Oregon Department of Human Services and Multnomah County Health Department

Data Source Indicator Table 🗆

The following table cross-references example data sources and indicators in this publication. The example data sources do not represent all data sources available. When possible, Web addresses are provided. For additional information on tobacco-related data sources and data collection methods, refer to *The Introduction to Program Evaluation for Comprehensive Tobacco Control Programs* or *Surveillance and Evaluation Data Resources for Comprehensive Tobacco Control Programs*.^{1,2}

Data source	Indicator numbers	For more information
Addressing Tobacco in Managed Care (ATMC), Survey of Health Plans, 1997–1998	3.7.5; 3.9.1; 3.9.8; 3.10.1	http://www.aahp.org/atmc/mainindex.cfm
Adult Tobacco Survey (ATS): CDC Recommended Questions: Core, 2003	2.3.5; 2.3.6; 2.3.7; 2.4.2; 2.4.3; 2.4.4; 2.6.1; 2.6.4; 2.7.3; 2.8.2; 2.8.3; 3.8.3; 3.9.2; 3.9.3; 3.9.5; \Box 3.11.1; 3.11.3; \Box 3.13.1; 3.13.2 ^{NR} ; \Box 3.14.1	 State health departments Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703
Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section C: Cessation, 2003	3.7.4; 3.8.6; 3.9.2; □ 3.9.3□	 State health departments Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703
Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section D: Environ- mental Tobacco Smoke, 2003	2.3.4; 2.3.7	 State health departments Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703
Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section F: Policy Issues, 2003	1.6.4; 1.6.5; 1.6.7 ^{NR} ; 2.3.10 ^{NR} ; 3.8.5	 State health departments Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703
Adult Tobacco Survey (ATS): CDC Recommended Questions: Supplemental Section G: Parental Involvement, 2003	1.10.4	 State health departments Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703
American Lung Association's State Legislated Actions on Tobacco Issues (SLATI)	1.8.1	 http://slati.lungusa.org See "Policy tracking"

Data source	Indicator numbers	For more information
American Smoking and Health Survey (ASHES), 2003	3.8.7; 3.9.5	http://tobacco.rti.org/data/New/surveys.cfm
Americans for Nonsmokers' Rights (ANR)	1.8.1; 1.8.2; 1.8.3; 1.8.4; 2.4.1	 http://www.no-smoke.org See "Policy tracking"
Arizona Workplace Survey	2.4.2	 http://www.tepp.org/evaluation See "Worksite survey"
Behavioral Risk Factor Surveillance System (BRFSS), 2002	3.11.1; 3.13.2 ^{NR}	http://www.cdc.gov/brfss
Behavioral Risk Factor Surveillance System (BRFSS), 2003	2.8.3; 3.14.1	http://www.cdc.gov/brfss
Behavioral Risk Factor Surveillance System (BRFSS): Tobacco Use Prevention Module, 2000	1.6.7 ^{NR} ; 2.3.7; 2.3.10 ^{NR}	http://www.cdc.gov/brfss
Behavioral Risk Factor Surveillance System (BRFSS): Tobacco Use Prevention Module, 2002	3.13.1	http://www.cdc.gov/brfss
Birth certificate data	3.14.2	 State vital statistics and records
California Adult Tobacco Survey (CATS), 1999	2.3.4; 2.7.1; 2.7.2 🗆	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Independent Evaluation: Adult Survey, 1997	2.3.9	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Independent Evaluation: Adult Survey, 2000	2.7.5	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Independent Evaluation: Policy Enforcement Survey: Exposure to Environmental Tobacco Smoke, 2000	2.5.1; 2.5.2; 2.5.3	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Independent Evaluation: Policy Enforcement Survey: Youth Access to Tobacco, 2000	1.8.5; 1.8.6	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Independent Evaluation: Youth Survey, 2000	1.6.8 ^{NR} ; 1.7.9; 1.7.10; 2.6.5	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Tobacco Industry Monitoring Evaluation: Project SMART Money	1.9.5; 1.9.10	 http://www.ttac.org/enews/ mailer09-30-03full.html See "Event sponsorship tracking system" and "Tobacco industry monitoring system"

Data source	Indicator numbers	For more information
California Tobacco Use Prevention Education Evaluation: District Coordinator Survey, 2003	1.7.4	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Tobacco Use Prevention Education Evaluation: Teacher Survey, 2003	1.7.2; 1.7.4; 1.7.5	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California Youth Tobacco Survey (CA YTS), 1999	1.11.6 ^{NR}	http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
California's BREATH (Smoke-Free Bars, Workplaces, and Communities Program)	2.6.3	http://www.breath-ala.org
Campaign for Tobacco-Free Kids (CTFK)	1.12.1; 3.12.1	http://www.tobaccofreekids.org
CDC Pregnancy Risk Assessment Monitoring System (PRAMS), Phase 4, 2000–2003	3.9.7; 3.14.2; 3.14.3	http://www.cdc.gov/reproductivehealth
CDC School Health Profiles: Lead Health Education Teacher Question- naire (Profiles), 2002	1.7.2; 1.7.3; 1.7.4; 1.7.5	 Division of Adolescent and School Health, Centers for Disease Control and Prevention, (888) 231–6405 http://www.cdc.gov/HealthyYouth/index.htm State health departments
CDC School Health Profiles: School Principal Questionnaire (Profiles), 2002	1.7.1; 1.7.6; 1.7.11; 1.9.7; 2.4.5	 Division of Adolescent and School Health, Centers for Disease Control and Prevention, (888) 231–6405 http://www.cdc.gov/HealthyYouth/index.htm State health departments
CDC State Tobacco Activities Tracking and Evaluation (STATE) system	1.8.7; 1.12.1; 2.4.6; 2.8.1; 2.8.2; 3.12.1; 3.14.4	http://www.cdc.gov/tobacco/STATESystem
CDC Youth Risk Behavior Surveillance System (YRBSS), 2003	1.7.10; 1.11.2; 1.11.4; 1.11.5; 1.13.1; 1.13.2; 1.14.1; 1.14.2; 2.6.5; 2.8.2; 2.8.3; 3.11.2; 3.14.1	http://www.cdc.gov/nccdphp/dash/yrbs/ index.htm
Center for Responsive Politics (CRP)	1.9.11; 1.9.12	▶ http://www.opensecrets.org□
Current Population Survey: Tobacco Use Supplement (CPS TUS), 2003	2.4.2; 2.4.3; 3.11.1	 http://www.riskfactor.cancer.gov/studies/ tus-cps http://www.census.gov/apsd/techdoc/cps/ cps-main.html

Data source	Indicator numbers	For more information
Decision Maker or Opinion Leader Survey	3.8.8	 State Decision Maker Tobacco Survey (California Independent Evaluation, Opinion Leader Survey), 1997 http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
Direct observation of employees' and patrons' behavior	2.6.3	 http://www.breath-ala.org See "California's BREATH (Smoke-Free Bars, Workplaces, and Communities Program)"
Enforcement Agency Survey	1.8.5; 1.8.6; 2.5.1; □ 2.5.2; 2.5.3	 California Independent Evaluation: Policy Enforcement Survey, Youth Access to Tobacco, 2000
Environmental scan of tobacco advertising and promotional practices in retail outlets	1.9.1; 1.9.3; 1.9.7	 Operation Storefront: Youth Against Tobacco Advertising and Promotion Initiative http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
Event sponsorship tracking system	1.9.5	 Project SMART Money http://www.ttac.org/enews/ mailer09-30-03full.html#LinkF Rosenberg NJ, Siegel M. Use of corporate sponsorship as a tobacco marketing tool: a review of tobacco industry sponsorship in the USA, 1995–99. <i>Tob Control.</i> 2001; 10(3):239–46
Federal Election Commission (FEC)	1.9.12	 http://www.fec.gov See "Public records of political contributions"
Legacy Media Tracking Survey (LMTS), 2003	1.6.1; 1.6.2; 2.3.1; 2.3.2; 3.8.1; 3.8.2	▶ http://tobacco.rti.org/data/lmts.cfm□
Media Tracking Service	1.9.8; 1.9.9	 See "TNS Media Intelligence Competitive Media Reporting (CMR)" Stillman FA, Cronin KA, Evans WD, Ulasevich A. Can media advocacy influence newspaper coverage of tobacco: measuring the effectiveness of the American Stop Smoking Intervention Study's (ASSIST) media advocacy strategies. <i>Tob Control.</i> 2001;10(2):137-44.
National Social Climate Survey of Tobacco Control, 2001	2.3.3	http://www.ssrc.msstate.edu/socialclimate
Operation Storefront: Youth Against Tobacco Advertising and Promotion Initiative	1.9.1; 1.9.3; 1.9.7 🗆	 http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm See "Environmental scan"

Data source	Indicator numbers	For more information
Partnership for Prevention, Tobacco Survey: National Survey of Employer- sponsored Health Plans, 2002	3.7.6	http://www.mercerhr.com
Policy tracking system	1.8.1; 1.8.2; 1.8.3; 1.8.4; 1.9.2; 1.9.4; 1.9.6; 2.4.1	 Americans for Nonsmokers' Rights http://www.no-smoke.org State Legislated Actions on Tobacco Issues (SLATI) online database http://slati.lungusa.org
Public records of political contributions	1.9.11; 1.9.12	 Collected by the Office of State Secretary or equivalent at local level in each state See "Federal Election Commission (FEC)" Givel MS, Glantz SA. Tobacco lobby political influence on US state legislatures in the 1990s. <i>Tob Control.</i> 2001; 10 (2):124–34.
Quitline call monitoring	3.7.1; 3.7.2 ^{NR} ; 3.7.3	Miller CL, Wakefield M, Roberts L. Uptake and effectiveness of the Australian telephone quitline service in the context of a mass media campaign. <i>Tob Control.</i> 2003; 12 (Suppl 2): ii53–8.
State departments of revenue	1.12.1; 2.8.1; 3.12.1; 3.14.4	 State tax sales data, tobacco product excise taxes
Substance Abuse and Mental Health Services Administration (SAMHSA) Compliance Checks	1.11.1	http://prevention.samhsa.gov/tobacco/ guidance.asp
TNS Media Intelligence Competitive Media Reporting (CMR)	1.9.8	 http://www.tnsmi-cmr.com/products/ index.html See "Media Tracking Service"
Tobacco industry fiscal reports	1.9.11	 http://www.altria.com/investors/ 02_01_annualreport.asp http://www.reynoldsamerican.com/ Investors/sharedocs_cover.asp
Tobacco industry monitoring system	1.9.10	See "California Tobacco Industry Monitoring Evaluation: Project SMART Money"
University of California at San Diego, California Tobacco Survey (CTS): Adult Attitudes and Practices, 1996	1.6.7 ^{NR} ; 2.3.8; 2.3.10 ^{NR}	 http://ssdc.ucsd.edu/tobacco http://www.dhs.ca.gov/ps/cdic/ccb/TCS/ html/Evaluation_Resources.htm
Worksite Survey	2.4.2	See "Arizona Workplace Survey"

Data source	Indicator numbers	For more information
Youth Tobacco Survey (YTS): CDC Recommended Questions: Core, 2004	$\begin{array}{c} 1.6.3; 1.7.8; 1.7.9;\\ 1.7.10; 1.10.1;\\ 1.10.2; 1.10.3;\\ 1.10.5; 1.11.2;\\ 1.11.3; 1.11.4;\\ 1.11.5; 1.13.1;\\ 1.13.2; 1.14.1;\\ 1.14.2; 2.3.5; 2.6.5;\\ 2.7.3; 2.7.5; 2.8.2;\\ 2.8.3; 3.8.3; 3.11.2;\\ 3.13.1; 3.13.2^{\mathrm{NR}};\\ 3.14.1\end{array}$	 State health departments Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703
Youth Tobacco Survey (YTS): Supplemental Questions, 2004	3.11.3	 Office on Smoking and Health, Centers for Disease Control and Prevention, (770) 488–5703

References

- 1. MacDonald G, Starr G, Schooley M, Yee SL, Klimowski K, Turner K. *Introduction to program evaluation for comprehensive tobacco control programs.* Atlanta, GA: Centers for Disease Control and Prevention; 2001.
- 2. Yee SL, Schooley M. *Surveillance and evaluation data resources for comprehensive tobacco control programs.* Atlanta, GA: Centers for Disease Control and Prevention; 2001.

Glossary

Activities

The events or actions that are part of a tobacco control program.

Attitudes

Biases, inclinations, or tendencies that influence a person's response to situations, \Box activities, other people, or program goals. \Box

Awareness

The extent to which people in the target population know about an event, activity, or campaign.

Capacity

The resources (e.g., staff, data-collection systems, funds) needed to conduct a \Box tobacco control program or to evaluate such a program. \Box

CDC

Centers for Disease Control and Prevention.

Cognitive-behavioral interventions

Activities based on the premise that people can learn new behaviors to use in response to stimuli and that the thought processes that serve as intermediate steps between stimuli and behaviors can be altered, thereby influencing behavior. Basic applications of this theory for tobacco-use cessation are:

- Establishing self-awareness of tobacco use.
- Providing the motivation to quit.
- Preparing to quit.
- Providing strategies to maintain abstinence.

Consumption

The number of tax-paid cigarettes (pack of 20) purchased by consumers in a \square particular calendar year. \square

Data

Documented information or evidence.

Data sources

Surveys or surveillance systems used to gather data.

Evaluation

The process of determining whether programs—or certain aspects of programs— \Box are appropriate, adequate, effective, or efficient and, if not, how to make them so. \Box

Ever-smoker

A person who gives a positive answer to the question "Have you tried cigarette \square smoking, even one or two puffs?" \square

Example data source

Surveys or surveillance systems used to measure an indicator and the population \square on which the data are needed. \square

Face validity

The degree to which data on an indicator appear reliable to stakeholders and \square policy makers. \square

FDA

U.S. Food and Drug Administration.

Goal area

One of the four components of the overall goal of CDC's National Tobacco \Box Control Program. \Box

HHS

U.S. Department of Health and Human Services.

Implementation

Carrying out or putting into effect a plan or program.

Indicator

An observable and measurable characteristic or change that shows the progress a program is making toward achieving a specified outcome.

Indicator profile

The term used in this manual for a table with detailed information on one indicator listed in this publication (see page 29 for an example).

Indicator rating table

The term used in this publication for the list of the indicators associated with one outcome in one NTCP logic model. The experts' rating for each indicator is also included (see page 28 for an example).

Inputs

Resources used to plan and set up a tobacco control program.

Intervention

The method, device, or process used to prevent an undesirable outcome or create a desirable outcome.

Logic model

A graphic depiction of the presumed causal pathways that connect program inputs, activities, outputs, and outcomes.

Media messages

Anti-tobacco information provided to the public through various media □ (e.g., television, radio, billboards). □

Minors

Persons younger than 18 years of age.

Morbidity

Disease or disease rate.

NCI

National Cancer Institute.

Never-smoker

A person who gives a negative answer to the question "Have you tried cigarette smoking, even one or two puffs?"

NIH

National Institutes of Health.

NTCP

National Tobacco Control Program.

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Observation

A method of collecting data that does not involve any communication with the \Box subjects being studied. The investigators merely watch for particular behaviors \Box and record what they see. \Box

Opinion leader survey

Collection of information (data) from leaders in the community.

Outcome

The results of an activity such as a countermarketing campaign or an effort to \Box reduce nonsmokers' exposure to smoke. Outcomes can be short-term, intermedi- \Box ate, or long-term. \Box

Outcome components

The term used in this publication for the short-term, intermediate, and long-term results described in the NTCP logic models for the first three goal areas. These are the results expected if tobacco control programs provide the needed inputs and engage in the recommended activities also described in the logic models.

Outcome evaluation

The systematic collection of information to assess the effect of a program or an \Box activity within such a program to reduce the adverse health effects of tobacco \Box use. Good evaluation allows evaluators to draw conclusions about the merit \Box of a program and make recommendations about the program's direction. \Box

Outcome overview

The term used in this publication for the summary of the scientific evidence in support of the assumption that achieving an outcome on an NTCP logic model affects all concurrent and later activities and outcomes (see page 25 for an example).

Outputs

The direct products of a program (e.g., the materials needed for a media campaign).

Payers

Health insurance organizations that reimburse providers for services when coverage is purchased by companies, government agencies, or other consortia. Also selfinsured companies, government agencies, or other consortia that purchase health care benefits for a group of individuals and use an insurer as a fiscal intermediary to process claims and reimburse for services.

Population group

Individuals from which data about a given indicator can most commonly be \square collected. \square

Preemption

Federal or state legislation that prevents states or local jurisdictions from enacting tobacco control laws more stringent than or otherwise different from the federal or state law.

Prevalence

The amount of a factor of interest (e.g., tobacco use, awareness of a media \Box campaign) present in a specified population at a specified time. \Box

Process evaluation

Systematic collection of information to determine how well a program is set up \square and operating. \square

Program evaluation

Systematic collection of information about activities, characteristics, and outcomes of programs, used to make judgments about a program, improve its effectiveness, or inform decisions about future program activities.

Purchaser

Purchasers include companies, government agencies, or other consortia that purchase health care benefits for a group of individuals.

Rate

A measurement of how frequently an event occurs in a certain population at \Box one point in time or during a particular period of time. \Box

Reach

The number of people or households that receive a program's message or \Box intervention. \Box

Recent successful quit attempts

Proportion of former smokers who have quit in the previous 12 months.

Resources

Assets available or expected to be available for program operations. Resources include people, equipment, facilities, and other items used to plan, implement, and evaluate public health programs whether or not they are paid for directly with public funds.

Self service tobacco sales

Sales that allow customers to handle tobacco products before purchasing them.

Social source

A person or location from which to bacco products are obtained other than a \Box to bacco product retailer. \Box

Some-day smoker

A current smoker who gives a "smoked on some days" response.

Surveillance

The ongoing, systematic collection, analysis, and interpretation of data about a hazard, risk factor, exposure, or health event.

Survey

A quantitative method of collecting information on a target population at one point in time. Surveys can be conducted by interview (in person or by telephone) or by questionnaire.

Susceptibility

The intention to smoke or the absence of a strong intention not to smoke.

Sustained abstinence

Complete cessation of tobacco use for 6 months or longer.

Theory of change

Intellectual framework for understanding the process of behavior change.

Utility

The extent to which evaluation produces reports that are disseminated to relevant audiences, that inform program decisions, and that have a beneficial effect.



Overall quality: The general worth of the indicator as it relates to evaluating tobacco control programs.

Resources needed: Dollar signs show the amount of resources (funds, time, and effort) needed to collect and analyze data on the indicator using the most commonly available data source: the more dollar signs (maximum four), the more resources needed. The dollar signs do not represent specific amounts because the actual cost of measuring and analyzing an indicator varies according to the existing capacity of a state health department or organization to evaluate its programs.

Strength of evaluation evidence: The degree to which scientific evidence supports that implementing interventions to affect change in a given indicator (e.g., proportion of schools or school districts that provide program-specific training for teachers) will lead to a measurable downstream outcome (e.g., reduced susceptibility to experimentation with tobacco products).

Utility: The extent to which the indicator is useful for answering evaluation questions for comprehensive state tobacco control programs.

Face validity: The degree to which data on the indicator would appear valid to tobacco program stakeholders, such as policy makers.

Accepted practice: The degree to which using the indicator to measure a tobacco control program's progress is consistent with accepted practice.